



The Regional Municipality of Durham

COUNCIL INFORMATION PACKAGE

November 16, 2018

Information Reports

[2018-INFO-149](#) Commissioner of Planning and Economic Development re: Monitoring of Growth Trends

Early Release Reports

There are no Early Release Reports

Staff Correspondence

There is no Staff Correspondence

Durham Municipalities Correspondence

There are no Durham Municipalities Correspondence

Other Municipalities Correspondence/Resolutions

1. [Township of McKellar](#) – re: Resolution passed at their Council meeting held on October 1, 2018, regarding the Government of Ontario and the Association of Municipalities of Ontario – Governance Models

Miscellaneous Correspondence

1. [Jennifer French, Member of Provincial Parliament, Oshawa](#) – re: correspondence received from Jennifer French, Member of Provincial Parliament, Oshawa addressed to the Honorable Lisa MacLeod, Minister of Children, Community & Social Services regarding Support for Durham Outlook for the Needy

Advisory Committee Minutes

There are no Advisory Committee Minutes

Members of Council – Please advise the Regional Clerk at clerks@durham.ca, if you wish to pull an item from this CIP to be included on the next regular agenda of the appropriate Standing Committee, beginning with the new term of Council in December 2018.

(Note: Items will be included on the next regularly scheduled Committee meeting if the Regional Clerk is advised by Wednesday noon the week prior to the meeting)



The Regional Municipality of Durham Information Report

From: Commissioner of Planning and Economic Development
Report: [#2018-INFO-149](#)
Date: November 16, 2018

Subject:

Monitoring of Growth Trends, File: D01-02-01

Recommendation:

Receive for information.

Report:

1. Purpose

- 1.1 This report is the second of two biannual reports monitoring growth trends in Durham. It presents historical population and household data for the Region and area municipalities for the 2013 to 2018 period. It also includes short-term forecasts for the 2018 to 2023 period.
- 1.2 The data is provided for the end of May (to correspond with the timing of the Census) and for December (calendar year-end). Information presented in this report is intended for use in various Regional studies and programs including the upcoming Municipal Comprehensive Review (Regional Official Plan Update), Development Charges Studies, and the annual Five-year Servicing and Financing Study.

2. Historical population and household estimates (2013-2018)

- 2.1 The population and household estimates presented in Attachments 1 and 2, are based on:

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- Statistics Canada Census information for 2011 and 2016 including an estimate for net undercoverage¹; and
 - Canada Mortgage and Housing Corporation (CMHC) monthly housing completion data for non-Census years.
- 2.2 The semi-annual population estimates presented in Attachment 1 indicate that the Region's mid-year population growth increased by 8,585 persons from 2017 to 2018, representing a growth rate of 1.27%. The population growth for the five-year period from May 2013 to May 2018 was 5.6%.
- 2.3 The semi-annual household estimates presented in Attachment 2, indicate that the Region's mid-year household growth increased by 3,255 households from 2017 to 2018, representing a growth rate of 1.41%. The household growth for the five-year period from May 2013 to May 2018 was 6.37%.
- 3. Short-term growth forecasts (2018-2023)**
- 3.1 The short-term growth forecasts for population and households presented in Attachments 3 and 4 are based on:
- housing production estimates provided by the area municipalities;
 - an analysis of past trends; and
 - estimates of the timing and anticipated annual housing occupancy across the Region.
- 3.2 The forecasts make no allowances for unpredictable factors such as changes in economic conditions affecting residential growth (e.g. significant increases in mortgage rates, building trade strikes, etc.).
- 3.3 The short-term forecasts indicate that in the next five years Durham's population is projected to increase from 685,710 (2018) to 778,900 in 2023 (refer to Attachment 3). This increase represents an average annual growth rate of 2.58% between May 2018 and May 2023.

1. Net undercoverage refers to the net population counts that are missed during the Census enumeration due to persons with no usual residence, incorrect questionnaires, missed dwellings, away from home, etc.

- 3.4 Similarly, the current number of households in Durham is projected to increase from 233,785 (2018) to approximately 267,380 in 2023 (refer to Attachment 4). This increase represents an average annual growth rate of 2.72% between May 2018 and May 2023.
- 3.5 These forecasts assume an increased rate of growth in Pickering towards the end of the period, adding approximately 9,130 households and 26,800 people to the forecast as the Seaton community develops.

4. Conclusion

- 4.1 Regional Council will continue to be kept apprised of emerging population and household data and trends through regular updates of this information.
- 4.2 A copy of this report will be forwarded to the Area Municipalities, the Durham Regional Police Services, the Local Health Integration Network and the School Boards in Durham.

5. Attachments

- Attachment 1: Semi-annual Population Estimates, 2013-2018.
- Attachment 2: Semi-annual Household Estimates, 2013-2018.
- Attachment 3: Semi-annual Population Forecasts, 2018-2023.
- Attachment 4: Semi-annual Household Forecasts, 2018-2023.

Respectfully submitted,

Original signed by

B.E. Bridgeman, MCIP, RPP
Commissioner of Planning and
Economic Development

Semi-annual Population Estimates, 2013-2018 (May and December)

Year	Ajax	Brock	Clarington	Oshawa	Pickering	Scugog	Uxbridge	Whitby	Durham
2013 (Dec)	119,650	11,955	92,380	160,175	94,510	22,380	21,665	131,425	654,140
2014 (May)	120,295	11,970	92,580	160,760	94,245	22,505	21,740	131,610	655,700
2014 (Dec)	121,670	12,020	93,805	161,840	94,780	22,400	21,785	132,365	660,665
2015 (May)	122,895	12,030	94,210	162,730	94,810	22,475	21,830	132,370	663,345
2015 (Dec)	123,740	12,045	94,860	163,925	95,115	22,380	21,930	132,765	666,755
2016 (May)	124,230	12,085	95,515	165,525	95,265	22,440	21,980	133,265	670,310
2016 (Dec)	124,805	12,065	96,490	166,535	95,220	22,370	22,045	133,515	673,040
2017 (May)	125,505	12,050	97,395	167,430	95,765	22,320	22,265	134,400	677,125
2017 (Dec)	126,445	12,140	98,550	169,320	96,255	22,245	22,245	135,050	682,250
2018 (May)	127,840	12,130	99,215	170,120	96,585	22,195	22,345	135,280	685,710

Note: All figures rounded

Source: Statistics Canada 2016 Census and CMHC monthly housing completions data.

Semi-annual Household Estimates, 2013-2018 (May and December)

Year	Ajax	Brock	Clarington	Oshawa	Pickering	Scugog	Uxbridge	Whitby	Durham
2013 (Dec)	36,440	4,445	31,565	60,520	30,350	8,070	7,485	42,690	221,565
2014 (May)	36,585	4,460	31,700	60,680	30,390	8,095	7,510	42,815	222,235
2014 (Dec)	36,940	4,490	32,135	61,170	30,570	8,130	7,555	43,095	224,090
2015 (May)	37,225	4,500	32,335	61,470	30,685	8,150	7,565	43,175	225,105
2015 (Dec)	37,450	4,520	32,580	61,980	30,815	8,175	7,635	43,325	226,480
2016 (May)	37,550	4,545	32,840	62,595	30,920	8,220	7,665	43,530	227,865
2016 (Dec)	37,655	4,550	33,225	62,990	30,985	8,225	7,705	43,670	229,005
2017 (May)	37,815	4,555	33,570	63,340	31,220	8,230	7,795	44,005	230,530
2017 (Dec)	38,030	4,600	34,020	64,065	31,465	8,235	7,805	44,275	232,495
2018 (May)	38,400	4,605	34,290	64,375	31,630	8,240	7,850	44,395	233,785

Note: All figures rounded

Source: Statistics Canada Census and CMHC monthly housing completions data.

Semi-annual Population Forecasts, 2018-2023 (May and December)

Year	Ajax	Brock	Clarington	Oshawa	Pickering	Scugog	Uxbridge	Whitby	Durham
2018 (Dec)	127,900	12,200	101,500	171,000	98,000	22,200	22,300	137,300	692,500
2019 (May)	128,600	12,200	102,500	172,200	99,400	22,300	22,300	138,300	697,800
2019 (Dec)	129,600	12,200	104,200	174,300	101,900	22,500	22,300	140,200	707,400
2020 (May)	130,600	12,300	105,200	175,400	104,300	22,600	22,300	141,400	714,200
2020 (Dec)	132,400	12,400	106,900	177,300	108,700	22,800	22,400	143,400	726,400
2021 (May)	133,800	12,400	107,800	178,400	111,600	22,900	22,400	144,800	734,000
2021 (Dec)	136,400	12,400	109,500	180,500	116,600	23,100	22,400	147,100	747,700
2022 (May)	137,900	12,400	110,500	181,500	119,900	23,200	22,500	148,500	755,800
2022 (Dec)	140,400	12,500	112,300	183,400	125,700	23,300	22,500	150,900	770,400
2023 (May)	143,000	12,500	113,400	184,500	128,300	23,400	22,500	152,300	778,900

Note: All figures rounded

Source: Statistics Canada 2016 Census and CMHC monthly housing completions data.

Semi-annual Household Forecasts, 2018-2023 (May and December)

Year	Ajax	Brock	Clarington	Oshawa	Pickering	Scugog	Uxbridge	Whitby	Durham
2018 (Dec)	38,360	4,640	35,140	64,710	32,180	8,270	7,850	45,130	236,260
2019 (May)	38,500	4,660	35,510	65,170	32,690	8,320	7,860	45,510	238,220
2019 (Dec)	38,750	4,680	36,160	65,990	33,610	8,430	7,890	46,180	241,690
2020 (May)	39,000	4,710	36,540	66,410	34,480	8,490	7,910	46,610	244,140
2020 (Dec)	39,450	4,750	37,210	67,150	36,030	8,610	7,940	47,360	248,500
2021 (May)	39,830	4,770	37,560	67,590	37,030	8,670	7,960	47,840	251,250
2021 (Dec)	40,510	4,800	38,180	68,380	38,800	8,800	8,000	48,690	256,160
2022 (May)	40,900	4,810	38,580	68,780	39,970	8,850	8,020	49,180	259,080
2022 (Dec)	41,590	4,840	39,280	69,500	42,040	8,940	8,050	50,060	264,290
2023 (May)	42,290	4,860	39,720	69,940	42,980	8,970	8,070	50,560	267,380

Note: All figures rounded

Source: Statistics Canada Census and CMHC monthly housing completions data.



Township of McKellar

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October 24, 2018

Municipalities of Ontario

Re: Governance Models

Please be advised that at its regular meeting held, Monday October 1, 2018 the Council of the Township of McKellar passed the following resolution:

18-317 WHEREAS on September 17, 2018 the following statement was issued from the AMO Office of the President "We urge the Ontario government to clearly state its interests in having governance review, and how it will proceed. And we urge the Ontario government to work with AMO and the municipal order of government to change requirements that undermine municipal finance, infrastructure investment and efficient service delivery all across Ontario" as per the attached letter;

AND WHEREAS the current President of AMO is the Mayor of Parry Sound;

AND WHEREAS the goals for a "Governance Review" may not be the same for the Town of Parry Sound as they are for other municipalities in the District of Parry Sound;

AND WHEREAS AMO has no mandate from the District of Parry Sound Municipalities to speak on their behalf on governance models such as Regional Government or Amalgamations;

AND WHEREAS the Honourable Steve Clark, Minister of Municipal Affairs and Housing sent out the attached letter indicating there will be discussion with municipal partners regarding governance models;

NOW THEREFORE BE IT RESOLVED that the Township of McKellar requests that any discussions that AMO has with the Province be preceded with an open meeting between AMO, all members of Council and members of the public to determine the desires of each municipality in regard to governance models;

AND FURTHERMORE BE IT RESOLVED that our MPP Norm Miller and the Province of Ontario also have an open dialogue with the Township of McKellar and respect the opinions of the township as it regards to any review of the local governance model.

YEAS: Councillors Beier, Haskim, Kekkonen, Zulak and Reeve Hopkins

NAYS:

Carried

Sincerely,

Ina Watkinson
Administrative/Treasury Assistant
Township of McKellar

September 17, 2018

Dear Municipal Colleague:

This morning, an editorial in the Toronto Star urged AMO to advocate for the City of Toronto, and against Ontario's newly elected provincial government, on the matter of Bill 31 (formerly Bill 5), which reduces the size of Toronto's City Council.

The public debate on the Bill and related use of the 'Notwithstanding Clause' is divided and emotional. The matter confirms that people are passionate about local municipal governance, taxation and public services. It has also put AMO in an awkward position.

The City of Toronto is not an AMO member, and since 2005, the City has made a point of being separate from us. It sought out and secured unique status with the Ontario government, and its own dedicated legislation: *the City of Toronto Act, 2006*. AMO has always respected the City of Toronto's decision to go it alone on governance and the authority of its Act. We certainly defer to the City of Toronto leadership on matters related to its relationship with the Government of Ontario.

Understandably, AMO focuses on service to the remaining 443 Ontario municipal governments that do not have the benefit of their own legislation. Our members have been clear about their top priorities: fiscal sustainability, recognition that one size does not fit all, working with us to improve services, and assurance that the Ontario government will not download its fiscal challenges onto municipal property taxpayers. In every regard, AMO members know that we can achieve far more working together, than we can by going it alone.

In August, we heard that the Province would not act in the same manner that it has with Toronto. We heard that it is committed to discussions with our membership and AMO, to understand what is working and what is not working. And importantly, we heard that consultation would inform future governance reviews. That commitment was repeated in a formal statement to AMO today.

In the four weeks since the conference, we have experienced the following: Minister Clark, a former mayor and former AMO President, is having meaningful discussions with us on long-standing municipal concerns, spanning several ministries. The changes to Toronto's Council have dominated headlines, and over the past week, remarks have suggested that the government is planning to impose further changes on municipal governments across Ontario.

Late last week, I wrote to Minister Clark to emphasize that relations between Ontario's provincial and municipal orders of government should be guided by facts and evidence, rather than by political rhetoric and emotion. His quick response reflects, in part, our shared belief in the benefits of maintaining an open, respectful relationship.

AMO has a clear mandate to ensure that the Government of Ontario benefits from, and experiences, the full weight of Ontario's municipal order of government as we move forward. Our mandate to weigh-in on an issue affecting the City of Toronto is less clear. We recognize growing anxiety across the province. We urge the Ontario government to clearly state its interests in having a governance review, and how it will proceed. And we urge the Ontario government to work with AMO and the municipal order of government to change requirements that undermine municipal finance, infrastructure investment, and efficient service delivery all across Ontario.

This is an important time for AMO and we all have a responsibility to make sure that Ontario's municipal governments are speaking with a strong, clear voice on the priorities that matter most to us all. Our next Board meeting is later this month, and we welcome any input that you wish to share with us as we prepare for it.

Yours truly,



Jamie McGarvey
AMO President

Statement from Hon. Steve Clark, Minister of Municipal Affairs and Housing follows:

**Ministry of
Municipal Affairs
and Housing**

Office of the Minister

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Monday, September 17, 2018

Statement from Minister Clark

The government's regional review will take a broad look at the current model, which has been in place for almost 50 years. It's time to consider whether changes are needed to improve municipal governance in communities where populations have grown and the hard-earned dollars of taxpayers are being stretched.

The goal is to work together with municipal governments to give the people what they want; local governments that are working as effectively and efficiently as possible to support the future economic prosperity of their residents and businesses. The people of Ontario work hard for their money, and we want to keep as much of it in their pocket as possible while continuing the excellent level of service people have come to expect from their municipal and provincial governments.

We look forward to discussing with our many stakeholders, including our municipal partners, to determine what is working well in our current governance model, and what needs to be improved.

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For more information:

Michael Jiggins, 416-585-6492
Minister's Office
michael.jiggins@ontario.ca



Jennifer French MPP, OSHAWA

November 6th, 2018

Hon. Lisa MacLeod
Ministry of Children, Community & Social Services
6th Floor, 80 Grosvenor Street
Toronto, ON M7A 1E9

Re: Support for Durham Outlook for the Needy

Dear Minister MacLeod,

Durham Outlook for the Needy, an important agency in my community, has recently come upon an unexpected hardship. This organization is a cornerstone in the network of services that provide for our Region's most vulnerable residents. It is my hope that we can work together to ensure that those in need can continue to rely on the support of this long-standing institution.

The team at Durham Outlook for the Needy has operated Durham's only seven-day-a-week, 365-day-a-year soup kitchen for more than 25 years. In addition to providing high-quality nutritious meals at little cost, the kitchen is a space where friends and neighbours can eat and be together in a safe, warm and friendly atmosphere. More than 900 volunteers prepare and serve 50,000 meals each year, working to foster a community where people from all walks of life are welcomed and supported.

The location that has been home to Durham Outlook since 1990 no longer meets their capacity needs. Over the past number of years, they have coordinated an extensive fundraising campaign to construct a new, fully accessible building that will allow them to expand their services out of the basement and meet the needs of their physically disadvantaged patrons. Unfortunately, Durham Outlook was faced with substantial unanticipated costs related to environmental contamination of the build site. While the environmental concerns have been addressed, they have left the project with an insurmountable funding deficit.

The construction of this facility is a crucial step forward in the ongoing fight against poverty in Oshawa and the Durham Region. The vision for this future community hub is for it to be

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Jennifer French MPP, OSHAWA

home to vital services such as group therapy, addictions counselling, educational programs and more. Durham Outlook plans to offer affordable access to day-to-day items such as clothes and toiletries, and expand their food distribution program to ensure every child has access to healthy meals at school. While the hub will meet important practical needs, it will also address social needs by keeping dignity and respect at the core of its empowerment efforts.

This hub would have a tremendous impact on the lives of many of our vulnerable neighbours, but it will not be possible without immediate financial assistance.

Minister, how do we make this happen? What resources, funding opportunities or avenues are available to this dynamic community organization? This local project tackles poverty, improves health and wellness, and seeks to serve as a foundational community hub. We look forward to working with your Ministry and others to make this vision a reality and to support our neighbours in need. We look forward to working together to find funding, support and solutions.

Sincerely,

A handwritten signature in black ink that reads "Jennifer French".

Jennifer French
MPP Oshawa

cc: Hon. Monte McNaughton, Minister of Infrastructure
Hon. Rod Phillips, Minister of the Environment, Conservation, and Parks
Gerri Lynn O'Connor, Regional Chair, Regional Municipality of Durham
John Henry, Regional Chair-Elect, Regional Municipality of Durham
Dan Carter, Mayor-Elect, City of Oshawa
Roger Ramkissoon, President, Durham Outlook Board of Directors
Jeff Robinson, President, J.J. McGuire General Contractors
Denis O'Connell, President, Independent Project Managers

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