



The Regional Municipality of Durham Report

To: Finance and Administration Committee
From: Commissioner of Finance
Report: #2024-F-3
Date: March 19, 2024

Subject:

The 2024 Regional Business Plans and Budget for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit

Recommendations:

That the Finance and Administration Committee recommends to Regional Council that:

2024 General Purpose Property Tax Business Plans and Budget

- A) The 2024 Business Plans and Property Tax Budget for General Purposes (excluding Durham Region Transit and Solid Waste Management) be approved, at a total net property tax requirement of \$746,567,000 as detailed within the 2024 Regional Business Plans and Budget, which are highlighted in this report and summarized as follows:

	2024 Tax Requirements (\$000s)
Regional Operations	
i) Departmental Operations - excluding Long-term Care	333,627
ii) Departmental Operations – Long-term Care	69,416
iii) Bill 23 – More Homes Built Faster Act Provision	5,558
iv) Regional Roads Reserve – Growth	12,549
v) Regional Roads – Rehabilitation Reserve Fund	26,050
vi) Regional Bridges – Rehabilitation Reserve Fund	5,525
Total Regional Operations	452,725
vii) Police Services	267,966
viii) Conservation Authorities	9,383
Special Contributions:	
ix) Land Conservation and Protection Reserve Fund	394
x) Durham Region Community Investment Grant	6,220
Total Special Contributions	6,614
SUBTOTAL	736,688
xi) Deferral for Seaton Assessment Growth	9,879
TOTAL GENERAL PROPERTY TAX PURPOSES	746,567

- B) The 2024 Capital Program for General Property Tax Purposes and financing (excluding Solid Waste, Durham Region Transit and Conservation Authorities' requirements), as outlined in Attachment 5 to this report and as further detailed within the 2024 Regional Business Plans and Budget, in the amount of \$281,936,000 be approved including up to \$46,833,000 in debenture financing.
- C) The 2025 to 2033 Capital Forecast for General Property Tax Purposes (excluding Solid Waste, Durham Region Transit and Conservation Authorities' requirements), as outlined in Attachment 5 to this report and as further detailed within the 2024 Regional Business Plans and Budget in the amount of \$3,782,409,000 be received for information purposes only and be subject to future approvals.

Contributions for Regional Roads and Bridges

- D) A 2024 contribution of \$12,549,000 to the Regional Roads Reserve – Growth be authorized to allow for financing of Road Capital Construction Projects.
- E) A 2024 contribution of \$26,050,000 to the Regional Roads Rehabilitation Reserve Fund be authorized to assist with road rehabilitation requirements.

- F) A 2024 contribution of \$5,525,000 to the Regional Bridges Rehabilitation Reserve Fund be authorized to assist with bridge rehabilitation requirements.

Durham Regional Local Housing Corporation

- G) The 2024 Budget for the Durham Regional Local Housing Corporation be approved at a total net property tax requirement of \$14,991,550.

Conservation Authorities

- H) Funding totalling \$6,963,838 for 2024 operations be approved for the Region's five Conservation Authorities as summarized below:

Central Lake Ontario Conservation Authority (including transitioning the 2019-2023 Restoration pilot program to a permanent program in 2024)	\$4,620,240
Kawartha Region Conservation Authority	729,104
Ganaraska Region Conservation Authority	658,597
Toronto and Region Conservation Authority	724,800
Lake Simcoe Region Conservation Authority*	231,097

Total Conservation Authority Operations Funding	\$6,963,838
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*The 2024 operating budget provision for Lake Simcoe Region Conservation Authority includes all Category 1 Corporate Services costs.

- I) Funding totalling \$1,679,259 for 2024 special projects be approved for the Region's Conservation Authorities as summarized below:

Kawartha Region Conservation Authority	\$146,100
Ganaraska Region Conservation Authority	249,559
Toronto and Region Conservation Authority	994,371
Lake Simcoe Region Conservation Authority	289,229

Total Conservation Authority Special Projects Funding	\$1,679,259
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- J) Funding totalling \$200,000 for 2024 land management expenditures be approved for properties within Durham Region as outlined below:

Central Lake Ontario Conservation Authority	\$85,000
Kawartha Region Conservation Authority	15,000
Ganaraska Region Conservation Authority	37,000
Toronto and Region Conservation Authority	41,000
Lake Simcoe Region Conservation Authority	22,000

Total Conservation Authority Land Management Funding	\$200,000
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- K) The Oak Ridges Moraine Groundwater Program (ORMGP) initiatives be continued in 2024 at a funding level of \$175,000 for ongoing groundwater protection initiatives jointly funded with the City of Toronto, the Region of York and the Region of Peel.

- L) The special funding requests as outlined below be approved subject to the accountability of project costs incurred and project completion:
- a) Central Lake Ontario Conservation Authority for improvement to the entrance at Enniskillen Conservation Area and Russ Powell Nature Centre in the amount of \$120,000;
 - b) Kawartha Conservation Authority for updates to their Watershed Planning in the amount of \$30,500;
 - c) Kawartha Conservation Authority for phase five of five for the digitization of corporate records in the amount of \$5,446; and
 - d) Kawartha Conservation Authority for the implementation of their 10-year Environmental Monitoring Strategy in the amount of \$9,077.
- M) The special funding request from the Central Lake Ontario Conservation Authority as outlined below be approved subject to securing the remainder of the project funding from the National Adaptation Strategy and Hydrologic Prediction and Innovation Program, project completion and accountability of project costs incurred:
- a) LiDAR base mapping for the Central Lake Ontario Conservation Authority watershed to assist with floodplain mapping programs in the amount of \$80,000.
- N) The approval for the special funding request from the Central Lake Ontario Conservation Authority for a Sustainable Neighbourhood Action Plan Pilot Project (SNAP) in the amount of \$120,000 be delegated to the Commissioner of Finance pending final review of the pilot project selected and its alignment with Regional responsibilities and priorities. The advancement of any funding approved for this special request will be subject to project completion and accountability of project costs incurred.
- O) A contribution of \$393,977 to the Land Conservation and Protection Reserve Fund be authorized to assist in financing requests for funding received from the five Conservation Authorities to acquire environmentally sensitive lands within the Region, based on eligibility criteria per the approved Regional Land Acquisition Reserve Fund Policy.

Solid Waste Management 2024 Business Plan and Budget

- P) The 2024 Business Plan and Budget for Solid Waste Management at a net property tax requirement of \$60,075,000 be approved as detailed in the 2024 Solid Waste Management Business Plan and Budget.
- Q) The 2024 Capital Program for Solid Waste Management and financing, as outlined in Attachment 5 to this report and as further detailed within the 2024 Regional Business Plan and Budget for Solid Waste Management, in the amount of \$4,732,000 be approved.
- R) The 2025 to 2033 Capital Forecast for Solid Waste Management as outlined in Attachment 5 to this report and as further detailed within the 2024 Regional Business Plans and Budget in the amount of \$242,030,000 be received for information purposes only and be subject to future approvals.

Durham Region Transit 2024 Business Plan and Budget

- S) The 2024 Business Plan and Budget for Durham Region Transit be approved at a total net property tax requirement of \$92,816,000, as detailed in the 2024 Durham Region Transit Business Plan and Budget.
- T) The 2024 Capital Program for Durham Region Transit and financing, as outlined in Attachment 5 to this report and as further detailed within the 2024 Regional Business Plans and Budget, in the gross amount of \$342,336,000 be approved, including up to \$63,095,000 in debenture financing (including \$20,230,000 in long-term financing from the Canada Infrastructure Bank) subject to federal funding approval for applicable projects.
- U) The 2025 to 2033 Capital Forecast for Durham Region Transit as outlined in Attachment 5 to this report and as further detailed within the 2024 Regional Business Plans and Budget in the amount of \$1,028,132,000 be received for information purposes only and be subject to future approvals.
- V) Staff report back to Transit Executive Committee and Finance and Administration Committee in advance of the 2025 Business Plan and Budget should sufficient senior government funding not be forthcoming to support the implementation of Durham Region Transit's fleet electrification strategy and forecasted service enhancements, with recommendations on updating the Transit Service and Financing Strategy (2023 – 2032) to reflect funding realities.

Financial Management and Accountability

- W) The Listing of 2024 Regional Fees and Charges, as set forth in the 2024 Regional Business Plans and Budget be approved and made available to the public and all applicable by-laws be amended accordingly.
- X) A transfer of \$450,000 to the Climate Change Mitigation and Environmental Reserve Fund from savings in the Region's natural gas hedging account be approved.
- Y) A transfer of \$3,068,880 to the Equipment Reserve from the Capital Impact Stabilization Reserve Fund be approved to support the ongoing sustainability of the reserve for fleet equipment replacement.
- Z) The Growth Related General Infrastructure (Property Tax) Reserve Fund be established to finance the shortfall in development charge receipts from the mandatory phase-in, freezing, exemptions and discounts introduced through Bill 23, *More Homes Built Faster Act, 2022*, Bill 134, *Affordable Homes and Good Jobs Act, 2023* and related legislation, and that for 2023, any property tax surplus up to the maximum amount of the estimated 2023 development charge shortfall for property tax services be allocated to the Growth Related Property Tax Infrastructure Reserve Fund.
- AA) The necessary By-laws for the establishment of the recommended Growth Related General Infrastructure (Property Tax) Reserve Fund be presented to Regional Council.

- BB) The Region continue to advocate directly and jointly with our municipal partners and associations for senior government funding for shortfalls in development charge funding resulting from Bill 23, *More Homes Built Faster Act, 2022*, Bill 134, *Affordable Homes and Good Jobs Act, 2023* and related legislation as well as for the unplanned and accelerated infrastructure needs to meet the provincial housing targets.
- CC) Council support the Federation of Canadian Municipalities call on the Government of Canada for urgent investment in infrastructure and commitments to enhancements to the Canada Community Building Fund, establishing a permanent Public Transit Fund and enhanced investment in Reaching Homes funding.
- DD) The Province of Ontario be requested to provide stability and certainty to the Provincial Gas Tax program to support transit operations and capital priorities.
- EE) Based upon the 2024 Regional Business Plans and Budget as recommended herein, the Commissioner of Finance be authorized to set 2024 Regional Property Tax Rates for General Purposes, Solid Waste Management and Durham Region Transit and approval be granted for the requisite By-laws.
- FF) For any Regional program change or capital expenditure included within the 2024 Regional Business Plans and Budget which is proposed to be financed in whole, or in part, from Provincial/Federal subsidies, grants or related revenues, neither staffing, capital nor other related Regional expenditures can be committed until such time as adequate confirmation, to the satisfaction of the Commissioner of Finance/Treasurer, is received from the respective provincial/federal ministry to commit to the subsidy, grant or related revenues in accordance with the Regional Budget Management Policy.
- GG) Funding totalling up to \$83,250 be approved for the Pickering Auxiliary Rescue Association with the funding to be provided from within the Finance Department's 2024 Business Plan and Budget to be administered by the Finance Department in consultation with the Durham Regional Police Service, based upon services rendered.
- HH) Funding totalling up to \$52,160 be approved for COMRA Marine Rescue Association with the funding to be provided from within the Finance Department's 2024 Business Plan and Budget to be administered by the Finance Department in consultation with the Durham Regional Police Service, based upon services rendered.
- II) The Commissioner of Finance be delegated authority, for purposes of the Region's Humanitarian response to asylum-seekers and refugees, to extend the Region's agreement with Community Development Council Durham to June 30, 2024, execute any transfer payment agreements, expend funds up to a maximum of an additional \$5,528,000 in accordance with the program guidelines, make any modifications to the program(s) to ensure desired outcomes are achieved, receive any federal and/or provincial funds for this response, and waive the Region's Purchasing By-law and Budget Management Policy as required for this response; and that any costs associated with the extension of this agreement not reimbursed under the federal Interim Housing Assistance Program or the provincial Homelessness Prevention Program or any other federal or provincial funds be

funded at the discretion of the Commissioner of Finance.

- JJ) That the federal government be requested to urgently reimburse the Region of Durham for all costs incurred to date and anticipated to be incurred up to June 30, 2024 for the Region's Humanitarian response to asylum-seekers and refugees and establish an ongoing funding program from July 1, 2024 onward to cover the costs of providing settlement services for asylum-seekers and refugees to prevent the cancellation of any programs offered by the Region of Durham after June 30, 2024.
- KK) The Region continue to advocate for sustained senior government funding for growth related capital infrastructure to support the housing goals within the Region of Durham.
- LL) Staff be directed to prepare a 10-year Housing Service and Financing Strategy to be brought forward to Council in conjunction with the 2025 Business Plans and Budget.
- MM) The reporting of the Impact of Excluded Expenses for tangible capital asset amortization, post-employment benefits and solid waste landfill closure/post-closure expenses be adopted, per requirements under the Ontario Regulation 284/09 of the *Municipal Act, 2001* and the Public Sector Accounting Board (PSAB).

**Estimated Impact of Excluded Expenses on Accumulated Surplus
For the 2024 Business Plans and Budget (\$,000's)**

	<u>2023</u>		<u>2024</u>		<u>Total</u> \$
	<u>Total</u> \$	<u>Property Tax</u> \$	<u>Water</u> \$	<u>Sewer</u> \$	
<u>PSAS Additions to Budget</u>					
Tangible Capital Asset Amortization	164,648	104,174	29,860	36,776	170,810
Post-Employment Benefit Expense	27,301	43,820	738	890	45,448
Asset Retirement Obligation - Increase/(Decrease)	(248)	1,317	161	86	1,564
Transfers from Reserves and Reserve Funds	145,359	246,889	31,417	19,785	298,091
Proceeds of Debt issued for Regional Purposes	160,883	109,928	-	45,868	155,796
Total PSAS Additions	497,943	506,128	62,176	103,405	671,709
<u>PSAS Reductions to Budget</u>					
Gross Tangible Capital Asset Acquisitions	(784,858)	(628,307)	(143,006)	(215,158)	(986,471)
Less: Tangible Capital Asset Recoveries	40,691	-	-	60,172	60,172
Net Tangible Capital Asset Acquisitions	(744,167)	(628,307)	(143,006)	(154,986)	(926,299)
Debt Principal Payments	(18,643)	(18,589)	(695)	(2,802)	(22,086)
Transfers to Reserves and Reserve Funds	(155,268)	(152,579)	(9,836)	(20,773)	(183,188)
Contributed Tangible Capital Assets	(20,017)	(1,270)	(9,360)	(13,396)	(24,026)
Total PSAS Reductions	(938,095)	(800,745)	(162,897)	(191,957)	(1,155,599)
Net Impact - (Increase) to Accumulated Surplus	(440,152)	(294,617)	(100,721)	(88,552)	(483,890)

- NN) Sections of this resolution be forwarded to each relevant party to inform them of their approved funding and/or Council's position on the appropriate matter.

Report:**1. 2024 Business Plans and Budget Overview**

1.1 This report provides key recommendations regarding the 2024 Regional Property Tax Supported Business Plans and Budget for General Purposes, Solid Waste Management and Durham Region Transit. The 2024 Business Plans and Budget and the recommendations herein represent the culmination of significant effort by Regional staff to develop a budget that:

- Addresses significant urgent investment needs in core service areas including paramedic services, housing and homelessness supports, police and transit to improve current service levels, address growth and advance service modernization;
- Allows for targeted investment in key strategic priorities to advance the goals of the Region's Strategic Plan;
- Includes a property tax budgetary increase of 0.50 per cent dedicated to fund anticipated impacts resulting from Provincial Bill 23, *More Homes Built Faster Act, 2022*;
- Responds to base budget pressures including inflationary pressures. Inflationary pressures on the 2024 operating budget total \$8.4 million (approximately 0.9 per cent of the overall levy). Escalating prices directly impact Regional expenditures, including material inputs and services utilized for Regional service delivery. Inflationary pressures, including those related to labour market shortage and supply chain issues, are also impacting a number of the Region's critical service provision contracts; and
- Balances these pressures with the need for taxpayer affordability and competitive property taxes recognizing the current financial challenges facing many residents and businesses.

1.2 The 2024 Business Plans and Budget represent a net property tax budgetary increase of 7.5 per cent. This is aligned with the guideline approved by Regional Council, through [Report #2023-F-35](#), and provides for:

- Durham Regional Police Services Board's 2024 budget request of \$268.0 million, an increase of \$20.4 million (8.3 per cent) above their 2023 approved budget that is aligned with the Council approved guideline for the Durham Regional Police Services Board of 2.5 per cent on the overall Regional levy.
- Internal operating departments, Durham Region Transit, Durham Regional Local Housing Corporation and the Conservation Authorities who have met Regional Council's approved guideline of 4.5 per cent.
- A property tax budgetary increase of 0.50 per cent dedicated to fund anticipated impacts resulting from provincial Bill 23, *More Homes, Built Faster Act, 2022* as included in the guideline approved by Council.

1.3 The recommended 2024 Business Plans and Budget represent total gross expenditures of \$2,184.0 million (\$1,555.0 million operating and \$629.0 million capital), requiring a 2024 tax levy of \$899.5 million (\$865.2 million for operating and \$34.3 million for capital).

1.4 In developing the recommended 2024 Business Plans and Budget, staff remained focused on aligning the Business Plans and Budget with the following five goals of the Region’s Strategic Plan as well as responding to the ongoing inflationary pressures, and investments in critical front-line services included in the 10-year service and financing strategies for Durham Region Transit and Region of Durham Paramedic Services:

- Environmental Sustainability
- Community Vitality
- Economic Prosperity
- Social Investment
- Service Excellence.

1.5 The following table provides a high-level overview of the 2024 recommended budget which represents a net property tax impact of 7.5 percent or approximately \$231 for the Region-wide average residential home, after assessment growth.

**Recommended
2024 Budget**

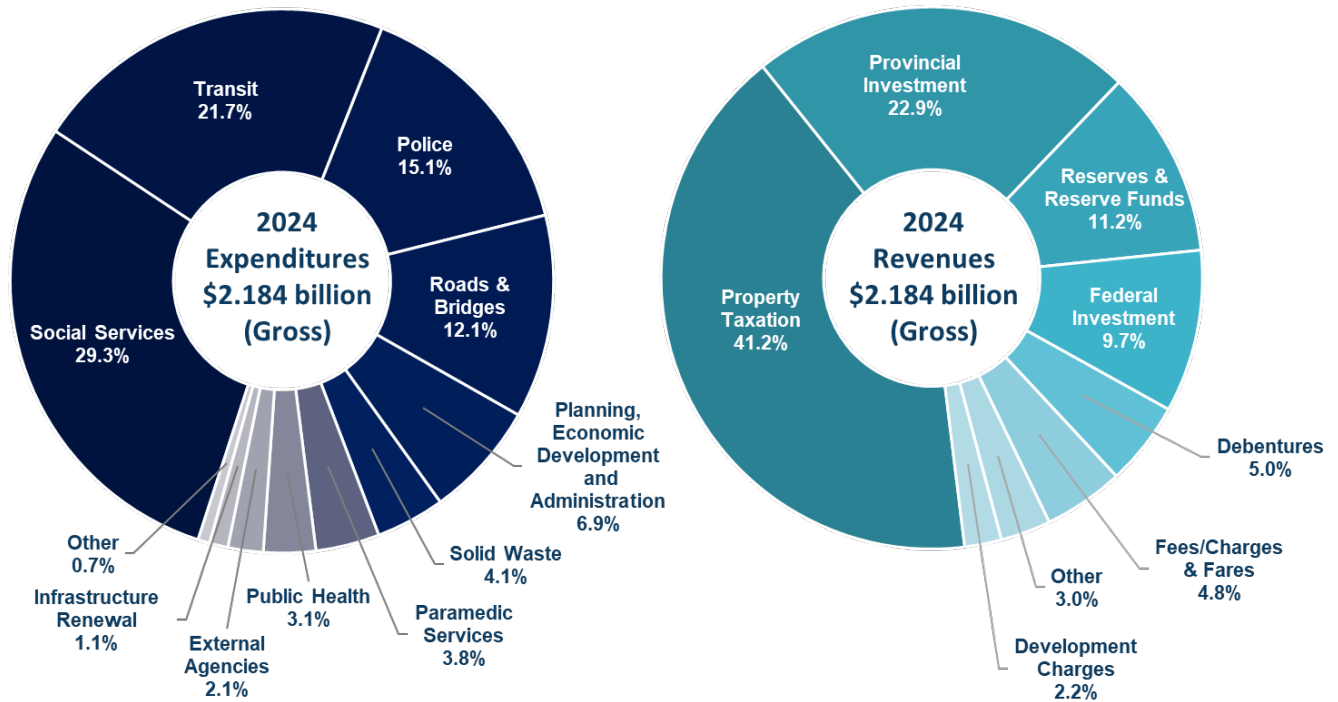
	2024 Increase (\$ millions)	Tax Impact (%)
Police Service	20.434	2.5
Durham Region Transit	13.273	1.6
Conservation Authorities	0.165	0.0
Solid Waste Management	2.403	0.3
Regional Operations and Other	41.891	5.2
Special Contributions	0.097	0.0
	78.263	9.6
Net Assessment Growth – Budgetary		(2.1)
Property Tax Impact		7.5

1.6 The following table summarizes the Region of Durham’s 2024 gross and net property tax budget. A more detailed schedule outlining the 2024 gross and net property tax and user rate budgets with prior year comparators is provided in Attachment #1 to this report.

**2024 Region of Durham
Recommended Budget for
Property Tax Supported Services**

	Gross Expenditures (\$,000s)	Net Property Tax (\$,000s)
Durham Regional Police Service	330,401	267,966
Durham Region Transit	474,196	92,816
Regional Roads and Infrastructure	263,333	105,844
Solid Waste Management	90,181	60,075
Public Works	353,514	165,919
Public Health	67,212	29,057
Region of Durham Paramedic Services	84,065	42,299
Long-Term Care	163,790	69,416
Social Housing and Homelessness Supports	137,208	71,897
Social Assistance	149,199	25,025
Children's Services	179,410	9,203
Family Services	8,436	6,639
Health and Social Services	789,320	253,536
Governance and Administration	118,567	35,676
Planning and Economic Development	25,784	12,816
9-1-1 Emergency Service System	6,014	5,700
Other Regional Services	150,365	54,192
External Agencies	46,391	25,397
Other	39,832	39,632
External Agencies and Other	86,223	65,029
Property Tax Supported Services Total	2,184,019	899,458

1.7 The following two pie charts provide greater detail on the property tax supported portion of the Region’s budget.



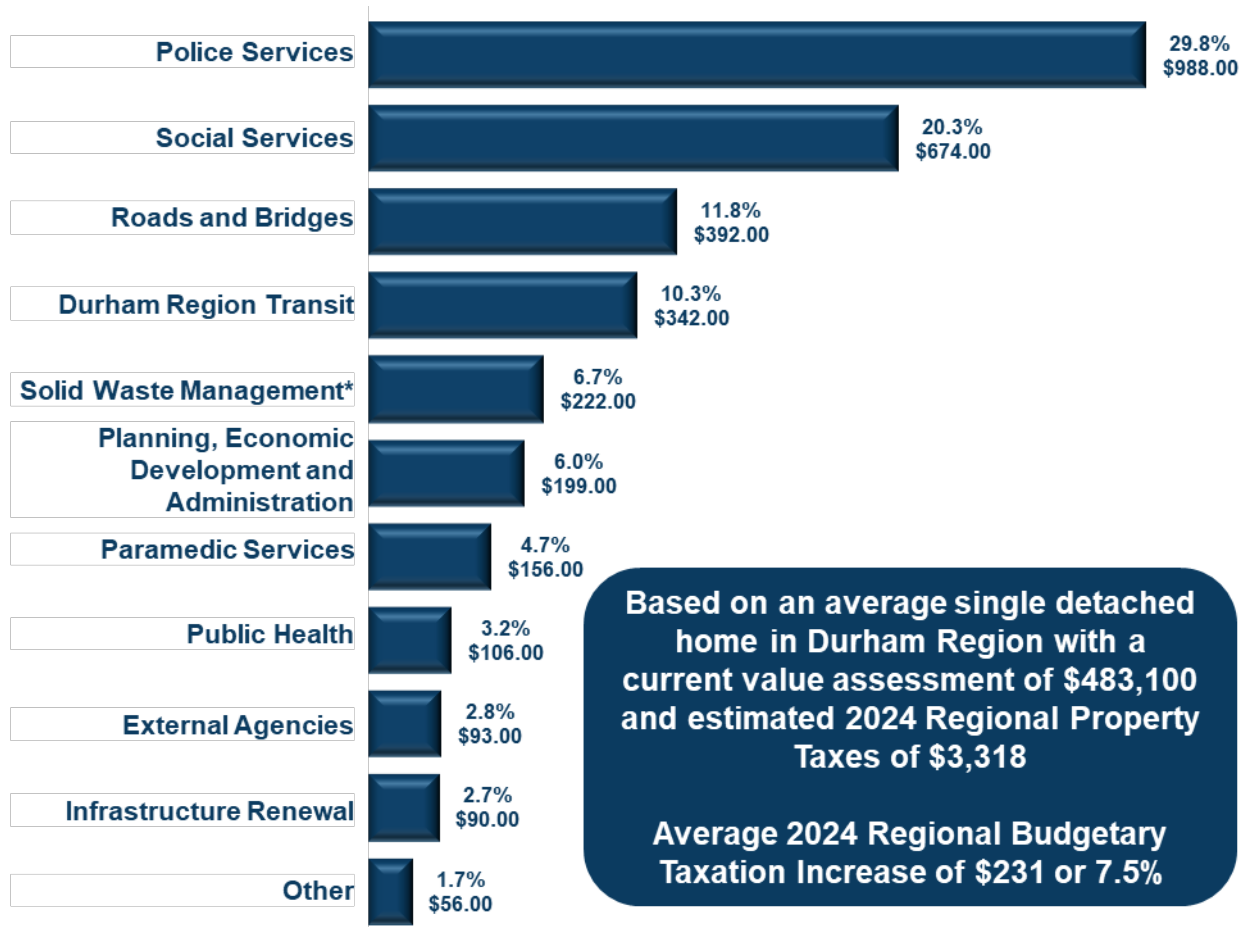
1.8 The gross 2024 property tax supported budget totals \$2.184 billion. The largest gross expenditure areas include:

- Social Services 29.3 per cent
- Roads and Bridges 12.1 per cent
- Durham Regional Police 15.1 per cent
- Durham Region Transit 21.7per cent
- Waste Management 4.1 per cent

1.9 The \$2.184 billion property tax supported budget is funded from various sources including:

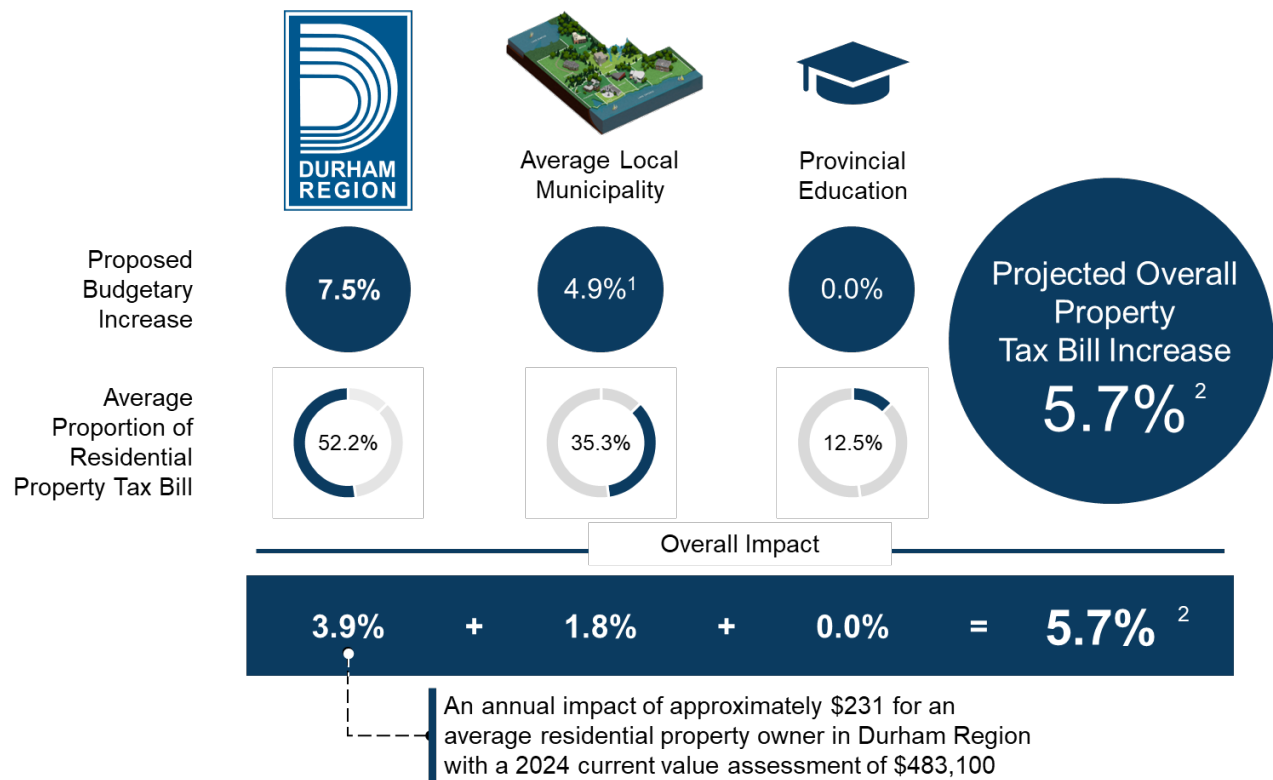
- Property Taxes 41.2 per cent
- Provincial Investment 22.9 per cent
- Reserves and Reserve Funds 11.2 per cent

1.10 The following graphic provides a breakdown of the Regional portion of the 2024 property tax bill based on the recommended 2024 budget where the average single detached homeowner in Durham will pay approximately \$277 per month, or \$3,318 annually for Regional property tax supported services based on a 2024 current value assessment of \$483,100.



* Solid Waste Management varies by local municipality.

1.11 The following graphic illustrates the estimated impact of the Region’s proposed property tax increase on the overall property tax bill.



¹ The Municipal proposed budget is an estimate based on currently available information regarding the projected 2024 budget increases for the local municipalities and is subject to amendment.

² The overall property tax bill increase will vary subject to the local municipality in which the property is located.

2. Significant Investments in Critical Service Areas

2.1 The 2024 Business Plans and Budget provides for critical investment in housing and homelessness programs to ensure the needs of our vulnerable community members are met alongside advancing significant funding informed by the second year of the Transit Service and Financing Strategy (2023 – 2032) and is aligned with the 2023 – 2032 Region of Durham Paramedic Services Service and Financing Strategy to improve current service levels, address growth and advance service modernization.

2.2 This section of the report provides an overview of these critical investments. Attachment #3 provides additional details on the operating and capital highlights for each of the Region’s main service areas as well as the high level risks and uncertainties facing the service areas over 2024 and the forecast period.

Housing and Homelessness Program Investments

2.3 Investments in housing and homelessness support programs have been identified as a key priority of Regional Council and the community. The Region’s 2024 budget includes incremental Regional investments in a number of key housing and homelessness support programs to advance the Region’s goal, under the At Home in Durham Plan, to end homelessness in Durham and ensure affordable rent and greater housing choices for everyone.

- 2.4 As illustrated in the following table, the proposed 2024 Regional Business Plans and Budget includes total investments of \$137.2 million in housing and homelessness support programs, an increase of \$19.9 million (17.0 per cent) from 2023.

	2023 Budget (\$,000's)			2024 Budget (\$,000's)			Variance (\$,000's)		
	Regional Funding	Non-Regional Funding*	Total Funding	Regional Funding	Non-Regional Funding*	Total Funding	Regional Funding	Non-Regional Funding*	Total Funding
Homelessness Support Programs	\$6,269	\$15,071	\$21,340	\$9,545	\$21,669	\$31,214	\$3,276	\$6,598	\$9,874
Housing Programs	\$55,034	\$18,990	\$74,024	\$56,158	\$20,187	\$76,345	\$1,124	\$1,197	\$2,321
DRLHC	\$14,185	\$7,721	\$21,906	\$14,992	\$14,658	\$29,650	\$807	\$6,937	\$7,744
Total Investment	\$75,488	\$41,782	\$117,270	\$80,695	\$56,514	\$137,209	\$5,207	\$14,732	\$19,939

Notes:

* Non-Regional Funding includes provincial funding, federal funding, rents and other miscellaneous revenue

** Does not include one-time funding for Community Settlement Services

- 2.5 Total 2024 Regional investments of \$80.7 million are proposed, an increase of \$5.2 million (6.9 per cent) from the 2023 Approved Budget. Of this Regional investment, approximately \$72.1 million (including the \$0.2 million in the Durham Region Transit Business Plan and Budget to support two dedicated outreach workers) is funded from property taxes, an increase of \$9.9 million (15.9 per cent) from 2023. In 2024, property tax funding for housing and homelessness supports represents approximately 8.0 per cent of the overall Regional levy. The balance of the Regional funding is provided from reserves and reserve funds.
- 2.6 Achieving this level of increased Regional investment within the Council approved guideline is possible in part due to increasing the Region's 2024 projected share of revenues from the Pickering Casino from \$4.5 million in the 2023 approved budget to \$6.0 million in the proposed 2024 budget, applied fully to this program for Region-wide benefit.
- 2.7 Non-Regional funding for housing and homelessness support programs in 2024 is projected at \$56.5 million and includes provincial funding, federal funding, rents and other miscellaneous revenues.
- 2.8 The following are the highlights of the 2024 investments in housing and homelessness support programs:
- Homelessness Supports (\$31.2 million) including \$9.5 million in Regional funding, \$16.9 million in provincial Homelessness Prevention program funding, and \$4.7 million in federal Reaching Home program funding. A portion of this funding is directed towards the Region's outreach worker program and emergency shelter operations and maintenance of 1635 Dundas Street.
 - At Home Incentive Program (\$8.0 million) to support community partners in the development of additional affordable housing.
 - Community Housing Provider Payments (\$38.7 million) to support community partners in the continued provision of existing affordable housing.

- Rent Supplements (\$8.3 million) including \$5.2 million in Regional funding under the Durham Regional Rent Supplement Program and the Commercial Rent Supplement.
- Durham Regional Local Housing Corporation (\$29.6 million).
- Social Housing Redevelopment (\$7.3 million).
- Canada-Ontario Community Housing Initiative (COCHI) and Ontario Priority Housing Initiative (OPHI) funding (\$9.2 million).
- Regional Social Housing Costs (\$4.5 million) including operational costs related to the Beaverton Supportive Housing project and the Oshawa Microhomes.

2.9 As detailed in Section 10 of this report, the Region is continuing to advance a number of social housing development/redevelopment projects. It is recognized that the Region in partnership with the Provincial and Federal governments will need to further increase these investments in 2025 and over the forecast period to address community needs. A high level summary of potential projects is listed in Attachment #7 for illustrative purposes.

Durham Region Transit

- 2.10 On March 1, 2023, Regional Council, through [Report #2023-F-5](#) approved the Transit Service and Financing Strategy (2023 – 2032).
- 2.11 Durham Region Transit's 2024 budget was informed by the Transit Service and Financing Strategy and is \$474.2 million, an increase of \$275.0 million (138.1 per cent) from 2023. The significant increase in gross spending is driven in large part by the significant investment in capital infrastructure proposed for 2024. Details of the 2024 capital program are included in Section 12 of this report. The total proposed property tax levy requirement for Transit is \$92.8 million, an increase of \$13.1 million (16.5 per cent) from 2023.
- 2.12 Durham Region Transit's proposed 2024 Business Plans and Budget includes the following strategic investment to enhance service, address critical staffing requirements, electrify the fleet, implement new infrastructure and passenger amenities and fare modernization:
- Service Plan adjustments including up to 569,876 hours of conventional service and 174,692 hours of On Demand service through rural and low demand urban areas of the Region. The 2024 service plan includes an increase of 59,665 hours above the adjusted 2023 base service hours (\$5.9 million net of \$1.0 million in projected fare revenue increase from service enhancement).
 - A transition to Durham Region Transit directly providing all fixed conventional services (fully absorbing transit previously outsourced in the Town of Whitby) while contracting for all demand responsive services, resulting in a more streamlined and efficient service delivery model (\$0.5 million expense).

- Strategic planning activities to support DRT's long-term planning and continuous improvement efforts, including development of a workplace safety program related to fleet electrification, integration of an on-time performance analytics platform, and investment into a rebranding strategy (combined cost of \$0.6 million).
 - Investment in 17 new full time positions to fill existing capacity gaps and minimize safety, security and operational risk. These positions are in addition to the 36 new full time operators required to deliver the service enhancements and 41 new positions required to support the service model transition.
 - Capital investments total \$342.3 million which are detailed in Section 12 of this report.
- 2.13 The Transit Service and Financing Strategy was developed in 2022 - 2023 based on ridership projections at that time and the required resources to enhance the level of transit services available to residents and visitors. The Transit Strategy acknowledged that senior government funding was critical to being able to deliver on the service growth and accelerated electrification of the fleet outlined in the ten-year forecast.
- 2.14 In addition, as incremental spending was not evenly spread over the forecast period, efforts to smooth out projected expenditures would be necessary as part of the annual business planning and budget process. A 2.0 per cent annual incremental increase in the Region's overall levy dedicated to Durham Region Transit was approved as part of the strategy. However, in the early years, it was acknowledged that this would not be sufficient to meet the individual year's goals. Also, as detailed earlier in this section, increased investments in both capital and new permanent positions that are above those contemplated in the Transit Strategy have been included in the proposed 2024 budget as they are identified as critical to supporting operational needs.
- 2.15 Should significant senior government funding not materialize, and in consideration of the factors noted above, there may be a need to update the Transit Service and Financing Strategy earlier than anticipated. Staff will monitor and advise should this be necessary prior to the 2025 Business Plans and Budget.

Paramedic Services

- 2.16 On March 1, 2023, Regional Council, through [Report #2023-COW-7](#) approved the 2023 – 2032 Region of Durham Paramedic Services Service and Financing Strategy. The 2024 Business Plan and Budget for Paramedic Services includes the following strategic investments aligned with the approved strategy to support the growing community and improve current paramedic response times:
- Three additional 12 hour shifts daily (36 hours of additional paramedic response daily) requiring 16 new paramedics, 2 ambulances and associated operating costs (\$2.2 million).
 - One new full time support position and one new full time management staff position to ensure sufficient supports for the projected growth in paramedic service levels (\$0.2 million).

- Advanced Care Paramedic training program (\$0.4 million).
- Additional funding for the land acquisition for the Bowmanville Paramedic Station (\$2.0 million) and design costs for the South Whitby Paramedic Station (\$0.4 million).

2.17 Paramedic Services' 2024 Budget Gross budget is \$84.1 million, an increase of \$7.8 million (10.2 per cent) from 2023. The total proposed property tax levy requirement for Paramedic Services is \$42.3 million an increase of \$4.3 million (11.4 per cent) from 2023.

3. Climate Mitigation and Adaptation Measures

3.1 Supporting Council's declaration of a climate change emergency in 2019, the Region continues to integrate a climate lens into the annual business planning and budget process to align corporate capital and operating plans with achieving the Region's greenhouse gas reduction target of net zero by 2045. A series of initiatives are included in the 2024 Business Plans and Budget that will help provide mitigation and adaptation measures and strategies to address the Region's climate change initiatives as a demonstration of corporate leadership, including the following:

- Expand the Durham Greener Homes Program to include flood readiness and virtual energy audit tools to help homeowners reduce energy costs and greenhouse gas emissions while generating local jobs and investment.
- Launch the Durham Greener Buildings Program to support voluntary energy use reporting, increasing awareness and creating demand for energy efficiency improvements in the building sector. This is a critical step in the development of a comprehensive platform to mobilize deep energy retrofits in commercial, institutional, and multi-residential buildings in Durham Region as part of implementing the low carbon pathway approved in the Durham Community Energy Plan.
- Support the Flood Ready Program launch and build on flood risk and vulnerability assessment work completed with the Conservation Authorities in 2021 – 2023 to incorporate flood risk data into corporate decision-making that informs capital planning and asset management for critical infrastructure by expanding flood risk assessment work into areas of the Region where significant development is planned over the coming decades.
- Continue to advance the feasibility work for a low carbon district energy project in the Courtice Transit Oriented Community area in collaboration with the Municipality of Clarington and expand exploration of district energy opportunities in other transit-oriented development areas across Durham Region, in partnership with area municipalities.
- Demonstrate leadership in sustainability and addressing climate change by completing health vulnerability assessments.
- Implement Envision Durham, the new Durham Regional Official Plan which incorporates mitigation and adaptation policies, with a greater focus on transit-oriented development, and a regional natural heritage system that will help advance the Region's climate change initiatives.

- Improve rapid transit service and continue advocacy for the extension of GO Train service to Bowmanville to reduce greenhouse gas emissions from vehicles.
- Implementation of projects identified under the Regional Cycling Plan, including working with municipal partners on the Durham Meadoway, and development of a wayfinding strategy.
- Advance the implementation of the Region's Light Duty Fleet Electrification Strategy with the replacement of a number of vehicles with electric and hybrid electric vehicles in both Durham Regional Police Services and the Region's Work's fleet.
- Delivery of electrical vehicle charging infrastructure funded in part through Natural Resources Canada's (NRCan) Zero Emission Vehicle Infrastructure Program (ZEVIP).
- Complete deep energy building retrofits of Durham Regional Local Housing Corporation's senior's housing portfolio to reduce energy consumption and carbon emissions under the Federation of Canadian Municipalities' Sustainable Affordable Housing Program.
- Complete Greenhouse Gas Reduction Pathway Feasibility Studies for up to 55 Regional sites allowing for improved pursuit of funding opportunities and incorporation into budget forecasting.
- Continue utilization of recycled materials for road construction.
- Implement Durham Region Transit's fleet electrification plan, including the purchase of 34 battery electric buses in 2024 (delivery in 2026) and related charging equipment at Durham Region Transit's Raleigh Depot in Oshawa, Westney Depot in Ajax and a new facility in North Oshawa (pending approval of federal grant funding).

3.2 In addition to the above initiatives, it is recommended that a transfer of \$450,000 to the Climate Change Mitigation and Environmental Reserve Fund from savings in the Region's natural gas hedging account be approved. This additional funding will assist in providing critical seed funding for large scale capital projects to achieve GHG emissions reductions as well as operating funding for various Regional programs supporting the achievement of the actions identified in the Region's Corporate Climate Action Plan and Durham Community Climate Adaptation Plan.

3.3 The Climate Change Mitigation and Environmental Reserve Fund was established in 2019 with initial seed funding of \$5.0 million. This reserve fund was created to provide funding for programs to reduce the Region's climate footprint and GHG emissions. In June 2020, Council adopted [Report #2020-A-13](#), which approved an investment plan for the \$5.0 million Climate Mitigation and Environmental Reserve fund as leverage for external funding and to initiate key strategic GHG reduction projects. When opportunities arise, staff will recommend transfers to special purpose reserve funds that require support to allow for dedicated resources to accomplish significant priorities of Council, such as climate change.

4. Other Strategic Priorities

4.1 In addition to providing significant investment in critical front-line services, identified in Section 2.0 of this report, the 2024 Business Plans and Budget includes investments in a number of impactful initiatives supporting the Region's Strategic Plan including:

- Develop a new Diversity, Equity and Inclusion Strategy.
- Ongoing implementation of the action items identified in the Region's Equity Audit.
- Develop Durham Region's 2025 Strategic Plan.
- Invest in Regional infrastructure to support projected growth and provincial housing targets.
- Continue to progress the approved Lakeshore East GO Extension to Bowmanville including station design to capitalize on the economic and community building benefits associated with rapid transit investment.
- Continue implementation of Service Durham, modernizing customer service delivery and seamless customer experience.
- Advance the Region's Cyber Risk Management Program.
- Investment in the development of a Poverty Reduction Plan and the implementation of the Community Social Investment Program directly supporting local non-profits.
- Expand available child care spaces at the Region's Early Learning and Child Care Centres including the new Village Union Regional Centre in Oshawa.
- Implementation of an emotional model of care for long term care residents.
- Ongoing recovery efforts including catching up core public health services including dental screening in schools, childhood immunizations and addressing mental health needs for residents and those living with addictions.
- Continue execution of action items in the Region's Economic Development and Tourism Strategy.
- Implementation of the Family Physician Attraction and Retention Program.
- Investment in Durham OneNet Inc. to deliver improved broadband connectivity for residents, businesses and Regional facilities and traffic infrastructure across Durham.

5. Durham Regional Police Service

5.1 On December 20, 2023, Regional Council approved the following 2024 budget guideline for the Durham Regional Police Services Board:

- The 2024 Business Plans and Budget for the Durham Regional Police Services Board not exceed \$267.966 million, an increase of 8.26 per cent compared to the 2023 approved budget for the Durham Regional Police Service, which translates to an overall budgetary property tax impact of 2.5 per cent.

- 5.2 The remainder of this section highlights the details of the 2024 Durham Regional Police Service Business Plans and Budget as well as the adjustments made to bring the proposed budget in-line with Council's guideline.
- 5.3 At the September 19, 2023 Durham Regional Police Services Board meeting a draft 2024 budget requiring a 2024 property tax levy of \$271.518 million, an increase of \$23.986 million (9.7 per cent) from the 2023 approved budget, was presented. This represented an increase of 2.93 per cent on the Region's overall property tax levy requirement. Highlights of the draft budget include:

Strategic Investments (total \$11.273 million)

- 25 additional Front Line Officers to respond to growth and an increase in frontline work (\$2.532 million);
- 29 new officers and 22 new civilian positions supporting investigative and operational support units (\$5.111 million);
- Incremental lease and building operations and maintenance costs for fleet and canine units (\$0.309 million);
- Incremental lease and building operations and maintenance costs for a new police headquarters facility (\$1.424 million);
- Incremental lease and building operations and maintenance costs for Specialized Services (\$0.791 million);
- Increased investment in education, training and wellness programs to support personal and professional development (\$0.300 million);
- Incremental investment to complete facilities studies, including building condition surveys, annual inspections for asbestos and ladder and roof inspections (\$0.170 million);
- Increased contribution to the Air One Reserve to support forecasted maintenance needs aligned with legislative requirements (\$0.100 million); and
- Net increase in property tax funded capital (\$0.536 million).

Base Adjustments (total \$12.713 million)

- Contractual increases (\$7.858 million);
- Annualization of the 39 new full time positions approved in the 2023 budget (\$2.477 million);
- Inflationary increases and alignment of budgets to actuals (\$2.348 million);
- Increase in fees, charges and recoveries (-\$0.279 million); and
- Reduction in provincial grant funding (\$0.309 million).

- 5.4 The Durham Regional Police Services Board at their October 19, 2023, meeting identified the following savings that would reduce their current projected 2024 property tax levy requirement by \$1.418 million to \$270.1 million. This represents an increase of \$22.6 million (9.11 per cent) from the approved 2023 budget and an increase of 2.77 per cent on the Region's overall property tax levy requirement:
- Remove lease costs for a newly proposed Police headquarters (\$0.675 million reduction) due to the desire to investigate potential purchase opportunities for a standalone facility (please note that the budget submission does not include the debt servicing costs associated with an acquisition of a new facility);
 - Payroll benefit rate adjustments (\$0.261 million reduction); and
 - Various other minor adjustments (\$0.482 million reduction).
- 5.5 On January 23, 2024, the Durham Regional Police Services Board approved the following additional budget adjustments to achieve Regional Council's 2024 Durham Regional Police Service Budget guideline:
- Deferred the hiring of 76 new positions by two months from July 1, 2024 to September 1, 2024 (\$1.7 million);
 - Removed the proposed increased for WSIB benefit costs (\$0.5 million);
 - Updated long-term disability benefit rates to align with supplier provided rate assumptions (\$0.2 million); and
 - Increased budget for property rentals (\$0.3 million).
- 5.6 Of note, the deferral of the start date for the 76 new positions to September 1, 2024 is not consistent with the Region's practice, where all new positions are to be effective July 1st or earlier to help minimize the impact of the current year budget decisions on the following budget year. By deferring the start date by two months, the annualization impacts on the 2025 budget increased by \$1.7 million from \$2.6 million to \$4.3 million. The \$4.3 million represents a 1.6 per cent increase in the 2025 Durham Regional Police Service Budget, an increase of approximately 0.5 per cent on the overall Regional levy.
- 5.7 In addition to this annualization impact, Durham Regional Police Service has indicated additional significant capital and staffing requirements over the forecast period.

6. Deferrals and Items Not Incorporated in 2024 Proposed Budget

- 6.1 With the 4.5 per cent guideline allocated for the majority of the Region's operations (after application of the 0.5 per cent guideline allocation to Bill 23 and the 2.5 per cent guideline allocation to Durham Regional Police Service), staff have proposed allocations to key service areas noted in the sections above and detailed in Attachment #3. These are important investments that are critical to serving Durham residents.

6.2 To achieve the Regional Council approved 2024 Business Plans and Budget guideline, while minimizing service level impacts, the following adjustments were made to the proposed 2024 budget:

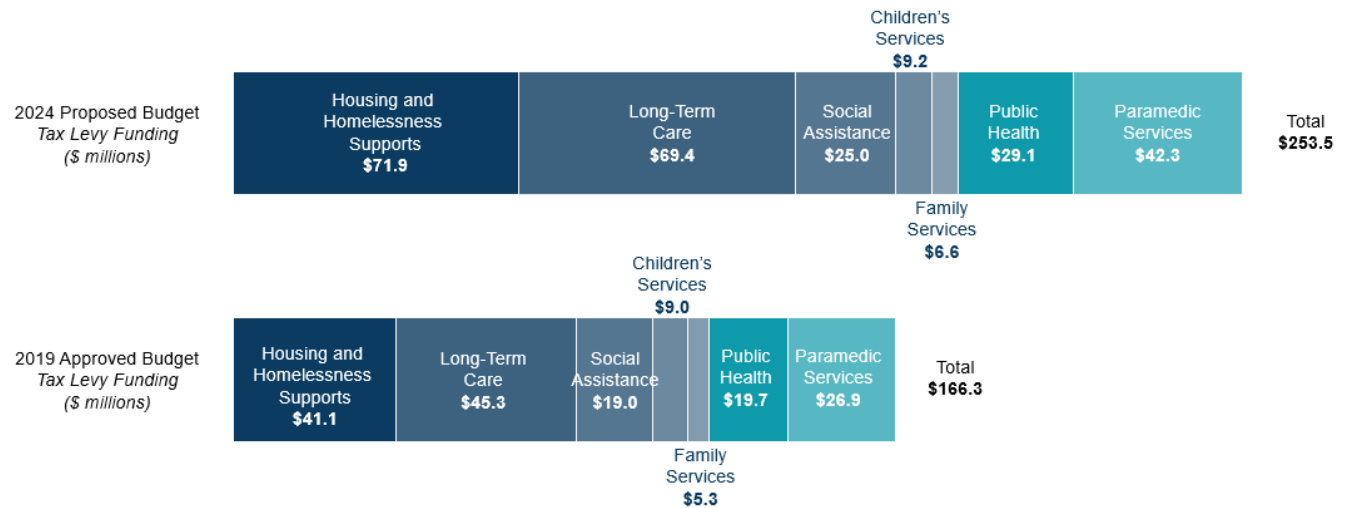
- Deferred increasing property tax funding for road rehabilitation projects required to keep pace with capital cost escalations, achieve the Region's pavement condition index service level, and avoid premature replacement. This will result in more roads needing complete replacement in the future rather than rehabilitation, which would have been more cost effective.
- Deferred consideration of proactive strategies that could achieve lower lifecycle costs for Regional bridge structure through timely interventions (rehabilitation) to extend the lifespan of the bridge and delay the more expensive replacements.
- Shifted from providing approximately 75,000 household with one new additional green bin to support the Region's enhanced green bin program to providing 35,000 households with one new additional green bin at a 50 per cent discount.
- Achieved 85 per cent of projected revenue service hour growth identified in the Transit Service and Financing Strategy. Achieving 100 per cent of the forecast service growth would not have been accomplished even with the full 2.0 per cent. As detailed in Section 2 of this report, the 2024 proposed budget includes an increase of 59,665 revenue service hours in addition to priority new positions and capital infrastructure not identified in the Strategy. The lower than planned increase in service hours impacts Transit's ability to implement scheduled service in some growth areas and improve reliability in some areas. Durham Region Transit also deferred the hiring of incrementally proposed new positions to enhance project management and innovation capacity, increasing the risk of delays to the fleet electrification program operational projects and opportunities to realize efficiencies. Small capital items were also deferred increasing the risk of equipment/system failures and maintenance costs.
- Deferred additional investment in homelessness supports.
- Deferred further expansion of operating capacity at the Region's directly operated early learning and childcare centres.
- Deferred further expansion of resident supports at the Region's long-term care homes while still meeting provincial targets.
- Deferred additional increases in rent supplements.
- Deferred additional investments in state of good repair projects for the Durham Regional Local Housing Corporation, directly operated early learning and childcare centres and Region operated long-term care homes.
- Phased the required increases to the Region's fleet rates to ensure fleet rates provide for full cost recovery and accurate activity costing. As a result of phasing the increases a transfer of \$3,068,880 from the Capital Impact Stabilization Reserve Fund to the Equipment Reserve is recommended to support the ongoing sustainability of the reserve for fleet and equipment replacements.

- Deferred the hiring of a Policy Analyst supporting health equity/Indigenous health. This impacts the ability to review public health programs and services with a health equity/Indigenous lens and limits the ability to build capacity to address health inequities, including those impacting Indigenous communities, across all Health Department programs.
- Deferred the hiring of Public Health Inspector positions which may increase response times and lead to a reduction of services to the community.
- With the uncertainty of Bill 23, the Planning Division has deferred the hiring of three full-time positions for 2024.
- Economic Development reduced their initially planned trade show participation and will not be exhibiting with a booth at the Collision Conference in 2024.
- Applied additional reserve and reserve fund financing to capital projects and operating initiatives at an estimated value of \$321.2 million, an increase of \$84.2 million (35.5 per cent) from the 2023 budget levels (\$237.0 million). This is unprecedented in the Region's history. A detailed list of the use of reserve and reserve fund financing is provided in Attachment #6.
- Completed line-by-line reviews to identify savings resulting from efficiencies, process improvements and modernization efforts and reduce budgets for areas historically underspent.
- A number of smaller items throughout the organization not listed specifically here.

7. Provincial and Federal Highlights

- 7.1 One of the challenges facing regional municipalities across the province is the increasing costs of social services and public health programs. As illustrated in Section 1.7 in 2024, 22.9 per cent of the Region's budget is proposed to be funded from Provincial sources and 9.7 per cent from federal sources. In 2024, regional tax levy funding of social services and public health programs is estimated at approximately \$253.5 million or approximately 28.2 per cent of the overall regional property tax levy.
- 7.2 The following graph illustrates that Regional funding of social services and public health programs has increased by \$87.2 million (52.4 per cent) between the 2019 approved budget and the 2024 proposed budget. This can be attributed to a number of reasons but is indicative of the increasing reliance on the property tax base.

Regional Funding of Social Services and Public Health Programs



7.3 In recognition of this, Regional Council has supported AMO’s call for a Social and Economic Prosperity Review, requesting the Premier of Ontario to update the partnership between provincial and municipal governments to “help to create a sustainable, accountable provincial-municipal relationship where both orders of government can meet their responsibilities, grounded in:

- affordability and fiscal sustainability for both orders of government;
- fairness for taxpayers and affordability for residents;
- coordinated and timely infrastructure investment resilient to climate realities;
- increased housing supply and affordability;
- robust health and social services supporting increased economic participation;
- long-term economic development and prosperity for Ontario and its communities; and
- modern, effective and streamlined service delivery.”

Federation of Canadian Municipalities Call for Federal Investment in Infrastructure

7.4 In a [February 26, 2024 news release](#), the Federation of Canadian Municipalities (FCM) requested the federal government invest in critical infrastructure in the 2024 Federal Budget. According to the news release, municipalities own and maintain the majority of the infrastructure in Canada, yet only collect between 8 and 12 cents out of every tax dollar. The Federation of Canadian Municipalities is calling on the federal government to include the following, amongst other items, in the upcoming budget:

- A national discussion on a new Municipal Growth Framework;
- Establishment of a new dedicated water and wastewater fund;
- Double the Canada Community-Building Fund to \$4.4 billion annually and increase the annual index to 3.5 per cent;

- Establish the Permanent Public Transit Fund in legislation, with new funding starting in 2024-25 for planning and design costs as well as annual funding indexed at 3.5 per cent starting in 2026;
- Increase the Reaching Home homelessness prevention and response program to \$564 million per year for 2024-25 and 2025-26 to urgently support encampment residents and make the program permanent at \$282 million per year starting in 2026-27, with an annual index of 3 per cent per year, including at least \$50 million per year for the Rural and Remote Homelessness funding stream; and
- In collaboration with municipal governments, create a federal asylum-seeker resettlement system that ensures the long-term housing and resettlement needs of asylum-seekers are met.

Sustainable Senior Government Funding for Growth Related Capital Infrastructure

- 7.5 The supply and affordability of housing across Canada and within the Province of Ontario has received significant attention from both levels of governments in recent times.
- 7.6 The Building Faster Fund is available to local and single-tier municipalities who meet their housing pledges to the Province of Ontario. The Federal Housing Accelerator Fund is only available to local and single-tier municipalities meeting certain criteria and is administered through an application process. The Region of Durham, along with other upper-tier municipalities, were not eligible for either program even though the Region provides significant infrastructure that enables growth such as roads, transit, policing, water and sewer infrastructure.
- 7.7 On December 20, 2023, the Region was invited to a presentation by the Ministry of Infrastructure to introduce a new grant opportunity called Housing-Enabling Water Systems Fund (HEWSF). The purpose of this grant program is to assist municipalities in the repair, rehabilitation and expansion of critical water, wastewater, and stormwater infrastructure. The funding is intended to support the province's growing population, protect communities, and enhance economic growth and is open to all municipalities that own water infrastructure. Only one project will be considered per municipality for provincial funding up to a maximum of \$35 million.
- 7.8 In light of the significant growth related capital costs required to meet the challenges of all servicing needs for affordability and availability of housing, the Region is looking to both the federal and provincial governments for new or enhanced funding opportunities for critical growth related capital infrastructure.

Financial Implications of Bill 23, *More Homes Built Faster Act, 2022*, Bill 134, *Affordable Homes and Good Jobs Act, 2023* and related Legislation

- 7.9 Bill 23, *More Homes Built Faster Act, 2022*, Bill 134, *Affordable Homes and Good Jobs Act, 2023* and related legislation have brought a number of changes impacting municipalities including:

- Changes to the *Development Charges Act, 1997* that require municipalities to phase-in new development charge rates, allow developers to 'lock-in' their development charge rates at time of development application and provide development charge exemptions and discounts to select development categories. In addition, municipalities can no longer fund certain services (social housing and certain types of studies) through development charges. The implication is a smaller share of the Region's growth capital costs will be recoverable from development charges as the Region is required, under provincial legislation, to fund the impact of these provisions from non-development charge sources. In the absence of provincial funding, regional property taxes and water and sanitary sewer user rate revenues will be required to fund these shortfalls.
- The province, in support of a goal to build 1.5 million new homes by 2031, has established specific housing targets for large and fast-growing single and lower-tier municipalities, including Durham's five lakeshore municipalities who have formally committed to housing pledges. While housing targets are on a local municipal level, meeting them requires advancing the construction of Regional infrastructure earlier than what was previously planned. This creates additional financial burden on the Region both from having to advance funding for large infrastructure projects, some of which the Region is not collecting Development Charges for, as well as for additional staff resource requirements to support and deliver a much larger, technical and complex nine-year capital program.

Previous Reports on the Impacts of Bill 23 *More Homes Built Faster Act, 2022*, Bill 134, *Affordable Homes and Good Jobs Act, 2023* and Related Legislation

- 7.10 [Report 2022-COW-33](#) provided Regional Council with an overview of Bill 23, the *More Homes Built Faster Act, 2022* and summarized the anticipated impacts of Bill 23 and related legislation to the Region, the Region of Durham taxpayers and water and sanitary sewer ratepayers. [Report 2023-F-13](#), Financial Recommendations Regarding the New Regional Development Charges By-law, provided additional updates to the financial impacts.
- 7.11 More recently, [Report 2023-F-22](#), 2024 Regional Business Plans and Property Tax Supported Budget Guideline, also provided estimates of the impacts of Bill 23 and related legislation on development charge revenues including a \$360.0 million estimated impact to property tax supported services by 2033. These estimates were based on the provincial growth targets and development of lands removed from the Greenbelt. The estimates also did not include the impact of exemptions for affordable housing and attainable housing, which were yet to be defined by the province.
- 7.12 Subsequently, the province reversed plans regarding the removal of certain lands from the Greenbelt and released information regarding the definition of affordable and attainable housing. [Report 2023-F-30](#) provided information regarding the proposed Affordable Homes and Good Jobs Act, 2023, pursuant to Bill 134 and suggested that for every 5 per cent of residential units in Durham Region that qualify for the proposed affordable residential unit development charge exemptions, there will be an estimated \$204 million in lost development charge revenue for the Region of Durham over the 10-year period (2024 – 2033). On

December 4, 2023, Bill 134 received Royal Assent and will come into force on the day that Section 3 of Schedule 3 of Bill 23 is proclaimed.

Impacts of Bill 23 and Related Legislation on Development Charge Revenues on General Growth Related Services

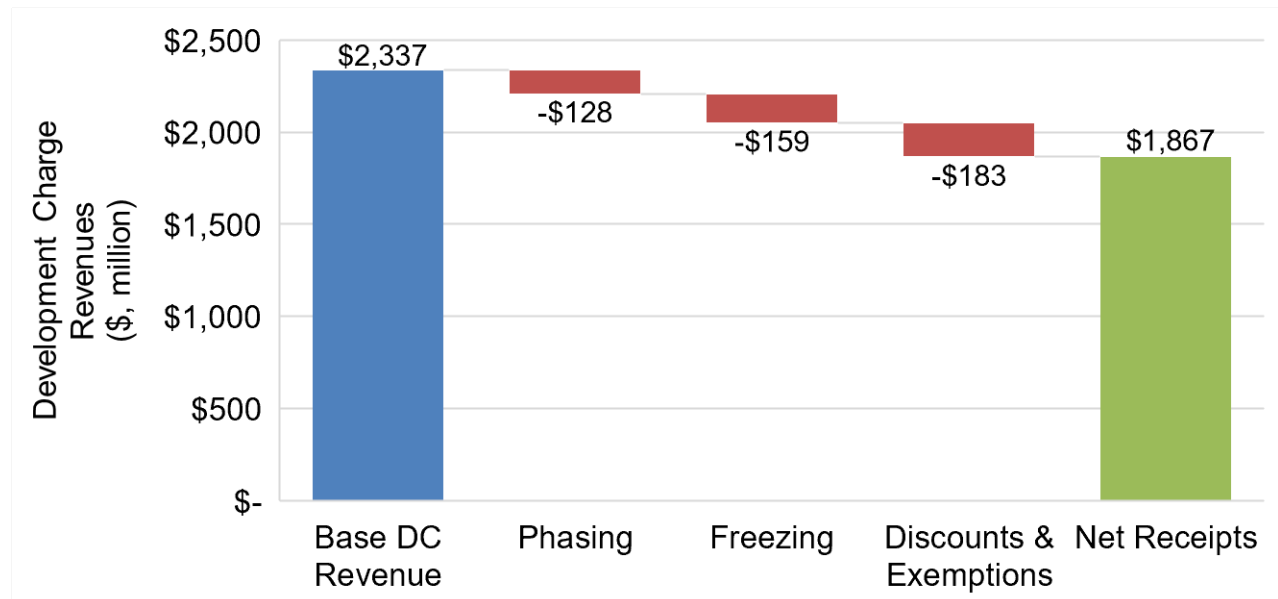
- 7.13 In Durham Region, the impact of Bill 23 and related legislation on development charge receipts is particularly significant in the early years of the 10-year forecast due to the rate phase-in and rate freezing impacts associated with the Region's new development charge by-law which came into effect in July 2023 for general services and July 2022 for Transit services. Based on an analysis of 2023 development charge receipts and estimated loss of collections for services no longer eligible, the Region has an estimated actual 2023 development charge shortfall of \$56.3 million as illustrated in Figure 1.

Figure 1: Estimated 2023 Impact of Bill 23 and Related Legislation

Description	Amount
Water	\$14,741,812
Sewer	\$14,943,925
Transit	\$1,143,946
General (Excluding Water, Sewer, Transit)	\$21,952,150
No Longer Eligible Services (Housing, Studies etc.)	\$3,505,780
2023 Total Impact (loss of Development Charge Receipts)	\$56,287,613

- 7.14 Figure 2 displays updated preliminary estimates of the impacts of Bill 23 and related legislation on development charge revenues to 2033 for property tax supported services. The total impact is estimated at \$470 million in foregone development charge revenues for property tax supported services by 2033.
- 7.15 It is important to note that this level of impact will only be experienced if the Region's residential and non-residential development forecasts are achieved. It must also be noted that the estimates presented here rely on a number of assumptions that will be tested and refined for future updated forecasts.

**Figure 2: Estimated Impact of Bill 23 and Related Legislation to 2033
(Property Tax Supported Services Only)**



Note: "Discounts and Exemptions" includes mandatory rental discount provisions and exemptions for non-profit housing, secondary and affordable housing units.

7.16 These estimates are based on the provincial growth targets for residential development, and the non-residential development forecasts of the 2023 Regional Development Charge Background Study. The estimates do not include any accounting for new Regional costs associated with planning and administration of development charge collections and/or growth infrastructure planning and implementation management, which may also be implied by Bill 23, related legislation, and the provincial growth targets. The estimates also do not include the cost of certain services that are no longer eligible to be funded from development charges (e.g., housing services and certain types of studies, including development charge background studies and transportation master plans). These impacts are in addition to those relating to water supply and sanitary sewer, which were discussed in [Report 2023-F-36](#). Lastly, these estimates do not include the financial impacts at the local area municipal level.

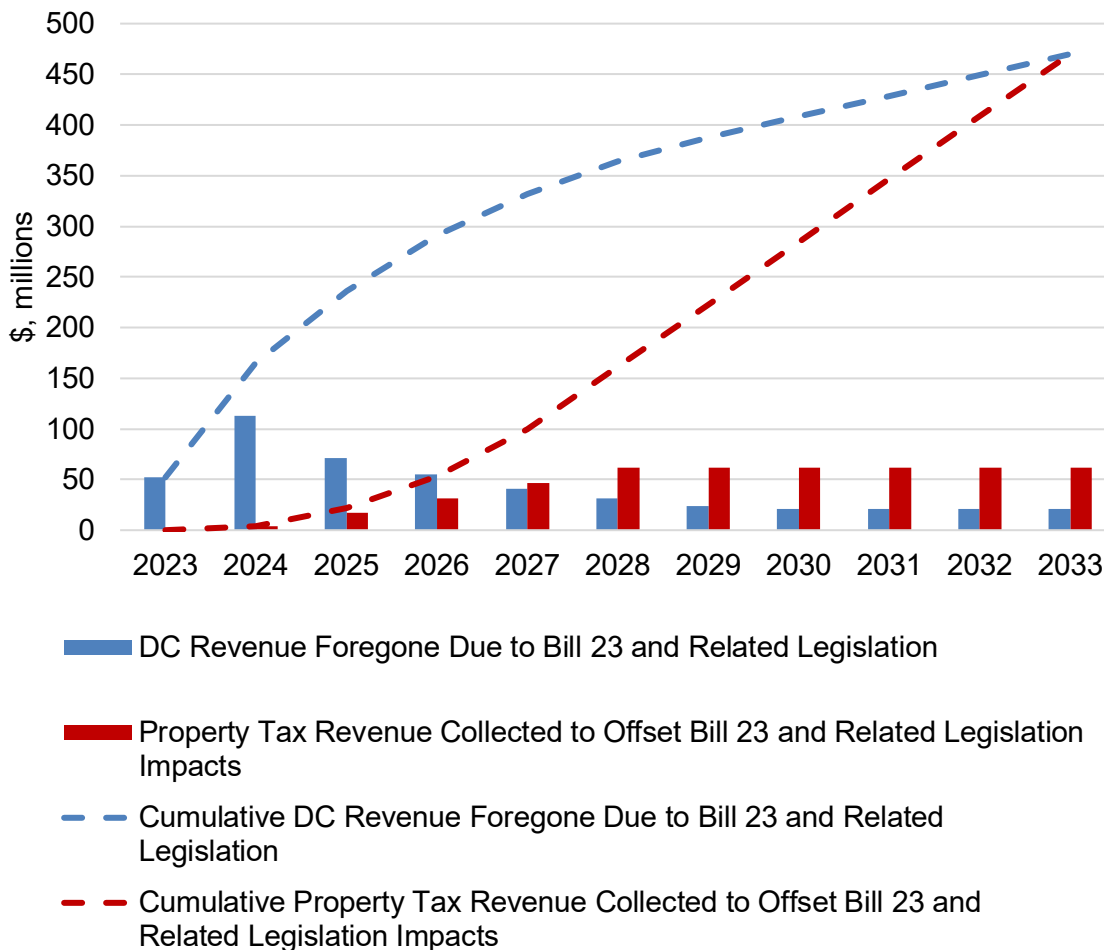
7.17 It is noted that some municipalities throughout Ontario will not experience such immediate impacts of development charge phasing and freezing, until the time at which their development charge by-laws are renewed and they seek to implement rate increases.

Options for Funding the Impacts of Bill 23 and Related Legislation on Development Charge Revenues on General Growth Related Services

7.18 While the Region will continue to advocate for provincial funding to adequately mitigate the negative financial impacts of Bill 23 and related legislation, it is prudent to begin to set funds aside to address the significant financial impacts.

- 7.19 For 2023, it is recommended that any general tax levy surplus up to the maximum amount of the estimated 2023 general tax levy development charge shortfall be allocated to the Growth Related General Infrastructure (Property Tax) Reserve Fund. This new proposed reserve fund will be used to finance the shortfall in development charge receipts from the mandatory phase-in, freezing, exemptions and discounts introduced through Bill 23 and related legislation.
- 7.20 The proposed 2024 Tax Levy Business Plans and Budget includes an incremental provision of \$4.1 million to be dedicated in 2024 to fund anticipated development charge impacts resulting from Bill 23 and related legislation. This equates to an overall tax levy increase of approximately 0.5 per cent. Importantly though, this level of dedicated funding is not sufficient to address the forecasted foregone development charge revenue of 2023, 2024 or of future years. As mentioned previously, the amount of the shortfall is dependent on the rate and timing of growth, and the number of discounted and exempt units built and therefore could vary from initial estimates. Staff will continue to review the actual financial impacts realized in 2024 (in addition to 2023 impact noted above) and report back on a more fulsome funding strategy as part of the 2025 budget process.
- 7.21 Due to the timing of the impacts of Bill 23 and related legislation, it is not recommended that the Region fund the actual impacts each year as they are realized. Under such a strategy, the Region would be required to implement a sharp and unaffordable increase to tax rates in 2024, and then implement subsequent tax rate decreases in later years of the forecast. As such, strategies that involve the gradual phasing of tax rate increases have been explored.
- 7.22 Figure 3 shows a 10-year forecast of property tax collections under an alternative strategy whereby the Region would offset the 10-year impacts of Bill 23 and related legislation gradually, over 10 years. Under this scenario, as shown in the solid red bars, property tax increases of approximately 1.55 per cent would occur incrementally each year over the 2025 to 2028 timeframe, solely to address Bill 23 and related legislation impacts. Through this approach, no further property tax increases would be necessary over the 2029 to 2033 timeframe specifically for Bill 23 and related legislation, as sufficient revenues would be built into the property tax collections base by 2028, to ensure total property tax collections over 2024 to 2033 are sufficient to cover total Bill 23 and related legislation impacts over the same time period.

Figure 3: A Property Tax Increase Strategy to Address Impacts of Bill 23 and Related Legislation on Property Tax Supported Services Development Charge Collections



7.23 The strategy depicted above implies more significant property tax increases over the 2025 to 2028 timeframe, compared to other alternative strategies whereby the provincial legislation impacts could be addressed through more modest property tax increases in each year throughout the 2025 to 2033 timeframe. It is noted, though, that although the 2023 Regional Development Charge By-law has a 10-year lifespan, it is possible that it may be advantageous for the Region to update the by-law prior to its expiry date. Such an update would imply additional impacts of phasing and freezing mid-way through the forecasts. The strategy illustrated in Figure 3 would place the Region in a relatively stronger financial position mid-way through the forecast period, and in a better position to face the potential additional impacts.

8. Refugee/Asylum-Seekers

8.1 On November 29, 2023, Regional Council approved [Report #2023-F-27](#) which extended the Region’s agreement with Community Development Council Durham (CDCD) for the provision of settlement services for asylum-seekers and refugees in Durham Region until March 31, 2024.

- 8.2 At that time staff had applied for \$6.7 million in federal funding under the Interim Housing Assistance Program for the reimbursement of costs incurred to date and those projected to be incurred by December 31, 2023. At the time of writing this report, the Region has not received any funding or confirmation of funding.
- 8.3 With the ongoing influx of asylum-seekers and refugees, the Region is looking to extend its existing partnership agreement with CDCD for settlement services from April 1, 2024 to June 30, 2024 at an estimated cost of \$5,528,000. The Region has applied for funding under the Interim Housing Assistance Program to cover these costs. Any costs associated with the extension of the agreement not reimbursed under the federal Interim Housing Assistance Program, the provincial Homelessness Prevention Program or other federal or provincial programs would be funded at the discretion of the Commissioner of Finance.
- 9. Use of Development Charges, Provincial Gas Tax, Canada Community Building Fund, Reserves and Reserve Funds in the 2024 Business Plans and Budget**
- 9.1 Staff have identified and included the sustainable use of reserves and reserve funds, development charges and provincial gas tax, and the Canada Community Building fund to fund one-time items and major capital expenditures in the 2024 Property Tax Supported Business Plans and Budget to mitigate taxation impacts and deliver on Council priorities. In order to deliver the 2024 Budget within the guideline approved by Council, staff applied additional reserve and reserve financing for both operating initiatives and capital projects.
- 9.2 The proposed use of reserves and reserve funds is aligned with the Region's commitment to fiscal responsibility and long-term financial planning. The purpose is to offset property tax increases while maintaining the focus on sustainable base tax increases for items requiring ongoing support year-over-year. Without utilizing these significant draws, the impact on the tax levy would be unsustainable. As Council has requested, the usage of these draws is to **offset** tax levy increases.
- 9.3 Attachment #6 provides a summary of the contributions from development charges, provincial gas tax, Canada Community Building Fund, reserves and reserve funds utilized in the 2024 budget at an estimated value of \$321.2 million, an increase of \$84.2 million (35.5 per cent) from the 2023 budget levels (\$237.0 million).
- 9.4 It is worth noting that the Region is entering into a period of significant investment in a number of major projects for which the Region has been accumulating funding over the last number of years. This is illustrated in the proposed financing of the 2024 capital budget and nine-year capital forecast (2025 – 2033) in Attachment #5 as well as the, as yet unfinanced, summary of housing investment needs shown in Attachment #7.

10. Housing

- 10.1 Housing, and in particular the supply of affordable housing has been a very significant focus of concern for Council over the last several years.
- 10.2 Council has approved a number of initiatives currently in progress to support the further development of additional affordable housing:
- A 10-Year Housing and Homelessness Plan, which will be completed in late 2024;
 - Redevelopment planning and business case work in support of revitalization efforts at the Malaga Drive and Christine Crescent sites owned by the Durham Regional Local Housing Corporation. This work is being performed in partnership with Infrastructure Ontario and is anticipated to be complete by June 2024, with related due diligence site investigations to commence in 2024;
 - Redevelopment planning, due diligence and business case work in support of new mixed income communities at 300 Ritson Road South (the former Ritson School site) in the City of Oshawa, and at 590 – 650 Rossland Road in the Town of Whitby;
 - Consultation work necessary to determine how unallocated space will be used at the 1635 Dundas Street property in the Town of Whitby;
 - The development of a broader Community Housing Revitalization Strategy, to be initiated in 2024; and
 - Building condition assessments, energy audits and pre-retrofit investigations at Durham Regional Local Housing Corporation properties located at 1910 Faylee Crescent in Pickering, 315 Colborne Street West in Whitby and 850 Green Street in Whitby to support a funding application to the Federation of Canadian Municipalities for deep energy retrofits at these three buildings.
- 10.3 A starting footprint has been incorporated in the proposed 2024 Business Plan and Budget. Attachment #7 to this report outlines the potential future capital budget implications that are currently not financed along with the potential number of units impacted.
- 10.4 Given that a significant amount of information will become available during 2024 and the pressing need to advance projects, a comprehensive multi-year service and financing strategy is necessary for:
- The ongoing operations and maintenance of Durham Region's publicly owned and operated housing supply,
 - Operating costs associated with housing services,
 - Capital investments necessary to redevelop and renew existing housing stock owned by the Durham Regional Local Housing Corporation and other Region-owned sites, and
 - Capital investments necessary to enable the creation of additional units, including sustainable funding for the At Home Incentive Program.

- 10.5 A main objective in the development of a 10-year housing servicing and financing study is establishing a multi-year financing strategy that will include a level of Regional property tax commitment towards housing initiatives within the context of all other property tax funded Regional commitments and affordability for Regional property taxpayers.

11. 2024 Transportation Capital Program

- 11.1 The proposed Regional 2024 Transportation and Works Infrastructure capital program includes \$161.1 million in expenses. This includes \$128.7 million in expenses for regional road and bridge projects, traffic control, road safety infrastructure, active transportation infrastructure and depot expansion costs and \$32.4 million in 2024 transportation capital expenses related to bus rapid transit infrastructure, partially funded through the Investing in Canada Infrastructure Program Transit Stream (ICIP).
- 11.2 Net of the ICIP project costs, the proposed 2024 program includes \$33.1 million for network expansion projects, including funding for road construction projects that are anticipated to be ready for tendering in 2024 and preparatory work (i.e., Environmental Assessment, design, land acquisition, and utility relocations), as well as traffic control and other supporting infrastructure to address growth. This represents a decrease of approximately \$13.8 million compared to 2023 network expansion expenses net of ICIP project costs, driven primarily by the level of available development charge funding.
- 11.3 In 2021, the Region undertook a depot rationalization study that offered various recommendations to meet, improve and forecast the future needs of the Works Depots in service to the public. In alignment with the study recommendations, the 2024 transportation capital program includes approximately \$14.7 million in expenses associated with depot rationalization, including \$11.7 million towards the Ajax Depot expansion, and \$3 million in preparatory activity expenses associated with the new Oshawa/Whitby and Sunderland Depots.
- 11.4 The 2024 program also includes \$38.7 million for road rehabilitation projects, \$18.1 million for bridge rehabilitation and replacement projects, \$1.5 million for road safety infrastructure and \$5.3 million for traffic control and other rehabilitation costs.

Transportation Capital Nine-Year Forecast (2025 - 2033)

- 11.5 The total Transportation and related Works infrastructure capital expenditure over the 2025-2033 forecast period is estimated at \$2.7 billion. Based on an asset management approach, this level of investment has been identified as necessary to address the various rehabilitation and replacement needs and network expansion projects deemed necessary to accommodate current needs and future development requirements.
- 11.6 Growth-related road expansion projects will be prioritized considering the Durham Transportation Master Plan (2017) and the Region's renewed Development Charge By-law and Study, completed in 2023.

- 11.7 Meanwhile, preliminary pavement management modelling indicates that an annual investment of \$47 million throughout the forecast period will be necessary to bring the average pavement condition of the Region's road network from its current Pavement Condition Index (PCI) level of 52 to a service level target of 65. This level of tax levy support for road rehabilitation is not currently included in the proposed 2024 budget.
- 11.8 The forecast also includes significant costs related to bridge rehabilitation and replacements, including pressures related to the advancement of rehabilitation or replacement work on bridges in coordination with Metrolinx as it implements the GO Rail East Extension project.
- 11.9 Through the Region's annual Asset Management and Business Planning and Budget processes, Regional staff will continue to prioritize and refine future annual bridge needs over the forecast.
- 11.10 Over the first five years of the forecast period, \$73.7 million in additional expenses associated with depot rationalization are projected. These expenses are to be incurred for expansion projects at the Orono and Scugog sites, as well as development of the new Oshawa/Whitby and Sunderland sites.

Road Infrastructure for Transit

- 11.11 The proposed expenses in 2024 (\$32.4 million) and 2025 (\$23.5 million) for ICIP bus rapid transit infrastructure along the Highway 2 corridor represent the final expenses associated with the Region's approved ICIP Bus Rapid Transit projects.
- 11.12 A further \$58.0 million in expenses associated with Bus Rapid Transit implementation is forecasted for 2028 and will require senior government funding to advance.

Active Transportation

- 11.13 The Region acknowledges the need to advance the road infrastructure for active transportation, including cycling, as part of a sustainable transportation system. The 2024 transportation capital plan includes financing to advance approximately 19.36 km of cycling infrastructure to be implemented as part of Regional roads construction projects.
- 11.14 The 2024 transportation capital plan also includes a \$0.9 million allocation to advance shovel-readiness of cycling network infill projects, to be undertaken on road segments that are not planned for widening or rehabilitation in the forecast. The prioritization of cycling network infill projects will be developed collaboratively by the Works Department and Planning Department, in consultation with the Local Area Municipalities. Furthermore, additional cycling infrastructure and cycling infrastructure upgrades will be completed as part of the Region's ICIP funded bus rapid transit projects.

Road Safety

11.15 Durham Vision Zero (DVZ) was endorsed by Regional Council on April 24, 2019 and officially launched on May 29, 2019. The Region continues to work collaboratively with road safety partners to achieve the long-term vision of zero deaths and injuries on Regional and local municipal roads, with a short-term (2023 - 2025) goal of a minimum of 10 per cent reduction in fatal and injury collisions. To support the Region's road safety goals, the 2024 Transportation capital plan includes \$1.5 million in capital expenses related to increasing safety on the Regional road network, partially funded through the Region's Vision Zero Reserve Fund.

Transportation Capital Financing

11.16 The financing strategy for the proposed 2024 Transportation Capital Program (\$161.1 million) and 2025-2033 forecast is shown in Attachment #5.

11.17 Development charge revenues continue to be an important source of financing for growth-related infrastructure. The 2024 program is supported through \$39.8 million in development charge revenues (\$33.6 million residential, \$5.0 million commercial, \$0.6 million industrial and \$0.6 million institutional).

11.18 The Regional Roads Levy (currently \$12.6 million per year) provides a dedicated and sustainable source of annual property tax funding to leverage available development charges and cover any shortfalls in non-residential development charge revenues, for road expansion projects. Meanwhile, the Region's Road Rehabilitation Levy (\$26.1 million) provides annual dedicated property tax funding for road rehabilitation projects and the Bridge Rehabilitation Levy (\$5.5 million) is in place to accelerate the replacement and rehabilitation of structures.

11.19 The proposed transportation financing plan includes Canada Community Building Fund funding of \$19.9 million for road rehabilitation and bridge replacement in 2024, increasing to \$23.5 million in 2025 and holding at approximately \$17.6 million in each subsequent year. Sustainable Canada Community Building Fund funding is required for this level of investment. Recent communication from the Federation of Canadian Municipalities highlights Infrastructure Canada's review of the Canada Community Building Fund and **potential changes to funding allocations** raising risk around the long-term sustainable funding of critical roads and bridge rehabilitation work.

11.20 The 2024 financing strategy includes a \$1.7 million draw on the Road Rehabilitation Levy Reserve Fund to advance road rehabilitation and a \$2.3 million draw on the Bridge Rehabilitation Levy Reserve Fund to advance bridge rehabilitation and replacements. Under the forecast financing strategy, further draws on the Road Rehabilitation Levy Reserve Fund are projected over the forecast to address high priority asset management needs, subject to Regional Council consideration and approval through the annual business planning and budget process. The forecast period financing strategy also projects draws from the Regional Roads Levy Reserve to assist in funding forecasted growth projects. This reflects a commitment to effectively use the balance of existing reserve funds for priority purposes.

11.21 The 2024 financing strategy includes \$6.5 million in debenture financing for the share of the depot modernization costs that is not recoverable from development charges. It is forecasted that approximately \$62 million in further debenture financing will be required to finance further expenses associated with depot rationalization, with the associated debt servicing costs to be funded using both property taxes and development charge revenues in subsequent years.

11.22 Despite the application of Canada Community Building Fund funding towards transportation infrastructure, the forecasted use of reserves and reserve funds, projected development charge revenues and debenture financing, levy increases are forecasted as necessary to address capital requirements throughout the forecast period. Regional staff will continue to work towards refining capital forecasts and financing strategies with the aim of ensuring any future levy increases necessary to support transportation capital are gradually phased so they are as reasonable as can be achieved for taxpayers.

12. 2024 Durham Region Transit Capital Program and Nine-Year Forecast (2025 – 2033)

12.1 Durham Region Transit capital investments proposed for 2024, totaling \$342.3 million include:

- 34 battery electric buses to be delivered in 2026 including:
 - 16 battery electric buses to replace current diesel buses (\$27.6 million, including outfitting costs), and
 - 18 battery electric buses required to grow the fleet for service expansion (\$31.7 million, including outfitting costs);
- Electrical vehicle charging infrastructure and related equipment (\$7.5 million);
- Construction expenses for Durham Region Transit's New Indoor Bus Storage/Servicing Facility in north Oshawa to support fleet electrification (\$239.7 million);
- Construction of Harmony Terminal and upgrades to the Pickering Parkway Terminal (\$15.0 million);
- Design work for the reconstruction of the Raleigh storage facility (\$8.7 million); and
- Bus stop infrastructure (\$5.7 million), including infrastructure partially funded by the federal and provincial Investing in Canada Infrastructure Program (ICIP).

12.2 The proposed 2024 transit capital program is proposed to be financed from:

- Property taxes - \$2.0 million
- Provincial gas tax - \$7.7 million
- Development Charges - \$7.2 million
- Investing in Canada Infrastructure Program (ICIP) grant - \$2.2 million

- Zero Emissions Transit Fund grant - \$153.5 million – the Region is awaiting federal government approval of this grant.
- Debenture financing - \$63.1 million – this includes \$42.9 million in Region of Durham Debenture financing and \$20.2 million in Canada Infrastructure Bank (CIB) Debenture financing.
- Regional reserve and reserve funding financing - \$106.6 million – this is a significant increase from the \$2.3 million in reserve and reserve fund financing applied in the 2023 budget. \$94.2 million in reserve and reserve fund financing is for the construction of the New Indoor Bus Storage/Service Facility.

12.3 In 2023, the Region submitted an application for funding through the federal Zero Emissions Transit Fund (ZETF) program to support the acquisition of electric vehicles, charging infrastructure, facility improvements, and construction of the New Indoor Bus Storage/Service Facility. Financing from ZETF remains subject to approval of the federal government and the execution of a transfer payment agreement. Should the Region's ZETF application not be approved in full, the scope and scale of electrification projects will be reviewed to align with refinements to the Region's electrical vehicle implementation strategy resulting from the level of ZETF funding approved.

12.4 The DRT capital forecast includes an additional \$1.0 billion in forecasted expenses over the 2025 – 2033 period necessary to support service enhancement, electrification and asset management requirements. Financing of this capital program will require significant funding from Regional reserves and reserve funds (\$141.7 million), debenture financing (\$220.5 million), development charge receipts (\$182.0 million), provincial gas tax funding (\$69.6 million) and ZETF funding (\$71.9 million).

12.5 In addition, under the 2025 – 2033 capital forecast, general levy financing is projected to increase significantly to finance the projected service growth and electrification contemplated in the Durham Region Transit Service and Financing Strategy (2023 – 2032). Significant senior government funding and/or the deferral of capital projects will be required within the early years of the forecast period to keep annual levy increases within the overall Regional levy increase cap of 2.0 percent, endorsed by Regional Council. The federal permanent transit funding announced for 2026/2027 has not yet been incorporated in the Region's long-term financing strategy as significant uncertainty remains around the level of funding Durham Region Transit could access, and what flexibility Durham Region Transit may have to apply the funding towards its priorities.

13. Potential Debt Financing Requirements and Considerations

13.1 The 2024 capital program requires \$109.9 million [in debenture financing to support the following capital projects:

- \$19.3 million for a new dedicated headquarters for Durham Regional Police Service. This includes acquisition and facility improvements.

- \$9.0 million for the renovation/relocation of the Durham Regional Police Service Reporting Centre.
 - \$12.0 million for design and due diligence review of the Bowmanville GO East Extension stations.
 - \$6.5 million for the ongoing expansion and modernization of the Region's Maintenance Depots with \$5.25 million for the Ajax/Pickering Maintenance Depot expansion, \$1.0 million for the Oshawa/Whitby Depot and \$0.25 million for the Sunderland Maintenance Depot. Additional debenture financing was approved through the 2024 Water Supply and Sanitary Sewerage Business Plans and Budget for the user rate funded portions of these projects.
 - \$15.0 million for new DRT Terminals including \$10.0 million for the Harmony Terminal and \$5.0 million for the Pickering Parkway Terminal upgrades.
 - \$20.1 million for the new Indoor Bus Storage/Service Facility. The advancement of this project and the issuance of the debt financing is contingent upon receipt of required federal grant funding under the Zero Emissions Transit Fund.
 - \$7.8 million to advance the implementation Durham Region Transit's electrification strategy including \$4.6 million for EV charging infrastructure and associated facility upgrades at the Westney Transit Facility and \$3.2 million for EV charging equipment. The advancement of these two projects and the issuance of the debt financing is contingent on receipt of required federal grant funding under the Zero Emissions Transit Fund.
 - \$20.2 million in debenture financing for the acquisition of 34 zero emission buses with this debenture financing proposed to be provided through the Region's Credit Agreement with the Canada Infrastructure Bank (CIB). The advancement of this acquisition is contingent on approval of federal grant funding under the Zero Emissions Transit Fund. Upon approval of the federal grant funding, the Commissioner of Finance and Regional Treasurer, in consultation with the Regional Clerk, will amend the authorizing by-law for the Credit Facility with CIB by attaching a schedule 'C-2' for the acquisition of the zero emission buses approved through the 2024 budget which are to be financed in part through CIB Debenture financing. The amending of this authorizing by-law is in accordance with the delegated authority provided by Regional Council through [Report #2023-F-9](#).
- 13.2 In addition to this debenture financing, the capital forecast is projecting a further \$804.3 million in debenture financing required between 2025 and 2033. Of this, up to \$34.0 million is proposed to be provided under the Credit Agreement with the CIB for the acquisition of zero emission buses. The capital forecast includes indicative estimates for the development/redevelopment of two Social Housing sites. Staff are consulting with the community and stakeholders on the redevelopment plans and will report back to Council on the strategy in advance of the 2025 Business Plans and Budget. Attachment #7 provides supplementary information on potential social housing development/redevelopments. The estimates included in this attachment are not included in the Region's 10-year capital forecast. To advance a capital program of this magnitude significant investments by both the provincial and federal governments and the pursuit of strategic private partnerships are required. Even with these investments, it is

anticipated that additional Regional debt will be required.

14. Multi-Year Commitments: Impact on Future Budgets

14.1 Known and significant financial pressures to be financed over the forecast period include:

- Staff annualization costs for the 276.5 positions proposed in the 2024 budget (\$32.6 million gross in 2025, an increase of \$9.5 million over 2024).
- Anticipate significant resources to support operating and capitals needs of the Durham Regional Police Service through ongoing work of the Police Services Board and the Chief of Police.
- Bill 23 *More Homes, Built Faster Act, 2022* will impact the amount of development charges available to fund new and expanded infrastructure to service growth. Without development charges this infrastructure will need to be funded from other revenue sources (e.g., reserves/reserve funds, tax levy or debt financing). As outlined in Section 7.22, annual property tax increases of 1.55 per cent are needed to address the anticipated shortfall in development charge receipts. The provincial direction to develop 1.5 million homes in an expedited manner will be an additional and unplanned development pressure competing for Regional infrastructure funds and resources.
- Road rehabilitation needs, growth related road expansion projects and bridge and structure rehabilitation and replacement needs have been identified over the forecast period (2025 – 2033) of approximately \$2.5 billion.
- Facility expansions over the 2025–2033 forecast period to provide services for a growing and more diverse population and related staffing requirements to service these demands.
- The Transit Service and Financing Strategy (2023-2032), endorsed by Regional Council on March 1, 2023 ([Report #2023-F-5](#)), acknowledged that significant annual property tax increases at approximately 2 per cent per year on the overall Regional tax levy would be required over the term of the plan to grow service, advance fleet electrification, expand infrastructure and improve passenger amenities.
- The Paramedic Services Service and Financing Strategy (2023 – 2032), endorsed by Regional Council on March 1, 2023 ([Report #2023-COW-7](#)) identified operating expenditure increases of \$59.56 million over ten years, with total capital expenditures over this time estimated at \$89.47 million. This is projected to require annual property tax increases of between half to three quarters of a per cent per year on the overall Regional tax levy over the term of the plan to respond to projected population growth, increased calls for service, significant hospital offload delays, support employee wellness and sustained resilience to ensure improvement to current paramedic response times.

- The procurement for the construction of the Lakeshore GO East Extension to Bowmanville will advance substantially in the upcoming year, and this will increase pressure on the Region and the Province to ensure options for station delivery are agreed on and advanced. As this progresses, there is the potential for cash flow timing differences between proposed debenture financing and proposed Transit Fee collections in affected areas.
- Managing the pressures from growth and increased demand on services to support residents and businesses as well as the operational and maintenance requirements for Regional infrastructure. This includes core staffing resources required to support a significant capital plan but also behind the scenes support staff such as information technology, cyber security, myDurham311, payroll and human resources.
- Increased operating cost pressures for long-term care homes to address the recommendations from the Commission's review stemming from COVID-19 impacts to long-term care residents.
- Investments to achieve Council's affordable housing targets. Section 10 of this report and Attachment #7 outline the potential future capital budget implications that are currently not financed along with the potential number of units impacted.
- While the 2024 Budget proposes a significant increase in Regional funding for housing and homelessness support programs, continued and sustained resources and supports from all levels of government will be required to prevent and end chronic homelessness in Durham Region. Innovative approaches for community outreach, supportive, transitional and affordable housing are required across Durham Region to meet the growing needs within the homelessness support system.
- A new long-term care home in Seaton ([Report #2022-COW-34](#)) will require a significant Regional investment with net Regional operating costs estimated at between \$22.5 million and \$24.8 million annually.
- Children's Services staff continue planning efforts for the addition of new directly operated early learning and childcare centres through local partnerships.
- Continued pressure to address and reduce the wait list across several program areas. With population growth and funding constraints, wait times for services, such as family counselling services, long-term care and community housing will become longer.
- Investment in broadband infrastructure to grow the Regional Broadband Network to communities across the Region.
- Implications arising from a Climate Master Plan to, among other items, reduce our GHG emissions and implement a low carbon fleet strategy and meet the Durham Built Standard.
- Ready Set Future – the new five-year Economic Development & Tourism Strategy and Action Plan, will require additional resources to fully implement the Strategy for new and retrofitted facilities.

- Outstanding assessment appeals at the Assessment Review Board (ARB) involve a total of \$5.4 billion in Region of Durham weighted assessment. Of these assessment appeals, it is estimated, under a medium risk scenario, that the Region has the potential to lose a net amount of \$3.7 million in Regional taxes. This risk is anticipated to grow significantly following the next reassessment.

15. Risks and Uncertainties

- 15.1 There are numerous risks, pressures and uncertainties that the Region faces in implementing strategic direction and in the successful delivery of its programs and services. Attachment #3 outlines the program specific risks and uncertainties for each of the major service areas.
- 15.2 While staff have taken a balanced approach in providing for inflationary pressures in 2024, risk remains that the economy will continue to respond to supply shortages, tight labour markets, rising wages and resulting high inflation that is beyond that provided for within the proposed 2024 Business Plans and Budget. Staff will continue to monitor spending closely and develop mitigation plans where required.
- 15.3 The continuing momentum of electric vehicle adoption across the Province and changing community patterns have contributed to lower provincial and federal gas tax receipts. In 2022, the Province indicated that it had to provide \$120.4 million in top-up funding from other revenue sources to maintain the same level of funding provided to transit agencies under the provincial gas tax program, for 2023 this amount dropped to \$80.0 million. The decline of gas tax collected by the Province of Ontario and the Government of Canada leaves significant future uncertainty for municipalities for sustainable funding to replace provincial and federal gas tax receipts. Recommendation DD to this report is requesting certainty in this area going forward.
- 15.4 Canada Community Building Fund (Federal Gas Tax) funding is a critical financing source for the Region's base road rehabilitation and bridge replacement program. Sustainable Canada Community Building Fund funding is required. Recent communication from the Federation of Canadian Municipalities highlights Infrastructure Canada's review of the Canada Community Building Fund and potential changes to funding allocations raising risk around the long-term sustainable funding of critical roads and bridge rehabilitation work. Recommendation CC is a high level reference to this issue.
- 15.5 As outlined in Section 7 of this report a significant risk for the Region's Health and Social Services programs is the uncertainty of provincial funding levels, cost-sharing formulas and program design impacting service provisions and support services.

16. Public Engagement Strategy on the 2024 Business Plans and Budget

- 16.1 Transparency and education are key components of building successful public engagement on the Region's Business Plans and Budget with residents, businesses and stakeholders. For 2024 significant efforts were made to ensure all budget materials will be available in an accessible format.

- 16.2 The Region remains focused on modernizing our public engagement initiatives by evaluating different standards, compiling best practices, measuring outcomes and incorporating feedback to better understand when and how to utilize newer forms of public engagement.
- 16.3 For the 2024 Business Plans and Budget, public engagement activities focused on engaging with more residents and businesses in new and different ways to encourage their feedback and included:
- Continued efforts to engage residents in an approach aligned with the cadence of the annual Business Planning and Budget process including outlining the value and outcomes of Regional investments and enabling residents to inform budgetary decisions;
 - Hosted a Virtual Town Hall on Thursday January 11, 2024 where more than 10,000 Durham Region residents joined over the phone and online to provide over 125 questions and comments (a substantial 60 per cent increase from the prior year) about key priorities for the Region's Business Plans and Budget. A recording of the event is available on the [Region's Your Voice Durham website](#). These engagement efforts highlighted the importance of affordability for participants, accounting for over one-third of all input provided. Other areas of focus – similar to prior years - included homelessness, housing, and transit;
 - Updated the Region's Business Plans and Budget online presence and social media campaign, informed by data and lessons learned, to increase understanding of the process and to allow residents to ask questions and provide comments online in a convenient and intuitive manner; and
 - Identifying opportunities to pursue online alternatives to traditional engagement initiatives responding to the shifting availability of print media.
- 16.4 Following the approval of the budget, staff will be updating the award-winning Value Stories video and the Budget Spotlight document to highlight the details of the value of the investments provided for in the approved budget.
- 16.5 As part of the multi-year business planning and budget process review and modernization project, an interdepartmental team is continuing to evaluate standards and best practices, and to incorporate feedback and expertise to inform and improve how the Region engages and consults with residents, businesses and stakeholders. This work will help inform the public engagement strategy for the 2025 Business Plans and Budget and subsequent cycles.

17. 2025 Business Plan and Budget Schedule

- 17.1 At the December 11, 2023 Special Works Committee meeting, two related motions on the timing and process for Committee's review of the Region's Business Plans and Budget were referred to staff with the following direction:

"Staff to review the annual budget process including the possibility of presenting the business plans and budget at a Committee of the Whole meeting instead of a Standing Committee."

- 17.2 Staff will be reporting back to Council to present a revised budget schedule along with potential amendments to the procedural by-law to address the motions noted above.

18. Fees and Charges

- 18.1 Regional staff conduct annual reviews of fees and charges to ensure appropriate cost recovery, maximization of revenues to the extent possible and at a minimum, that all fees are updated to reflect changing circumstances, including inflationary pressures and legislative compliance. The following highlights the changes made to General Purpose Fees and Charges in the 2024 Business Plans and Budget.

18.2 Durham Region Transit

- Base adult fare increase of \$0.25 effective July 1, 2024 with proportional adjustments to the other fare concessions per the established discount rates and as approved by Regional Council on February 28, 2024 through [Report #2024-DRT-03](#).
- Universal Transit Pass (U-Pass) rate increase of 1.9 per cent from \$150.00 to \$152.85 per student per semester effective September 1, 2024 was approved by Regional Council on November 20, 2024 through [Report 2023-DRT-26](#). Staff are working with post-secondary institutions in Durham to negotiate a new longer-term extension for the 2025 – 2026 school year and beyond.

18.3 Solid Waste

- Effective May 1, 2024, fees for waste disposal (general residential and commercial garbage waste) are proposed to be increased from \$5 per load to \$7 per load for loads up to 40 kilograms and from \$125 to \$175 per 1,000 kilograms for loads over 40 kilograms.
- Also effective May 1, 2024, fees for fill materials as well as mixed loads containing fill material are proposed to increase from \$250 to \$375 per 1,000 kilograms.

18.4 Family Services

- The 2024 budget includes proposed changes to the Counselling fee structure to enable greater access to services. The proposed structure lowers the fee for all clients with an income of between \$10,000 and \$90,000 and raises the fee for clients with income above \$90,000. Specific details of these changes can be found in the Fees and Charges Budget booklet.

18.5 Durham Region Police Services

- Fees for the Police Record Checks, Incident Requests, Research and Redaction, Pay Duty and Officer Interviews have been amended January 1, 2024 to reflect the current collective bargaining agreement wage rates and current costs.
- In addition, a new Pay Duty – Late Notice Request flat fee of \$50.80 was established on January 1, 2024 for requests for Pay Duty Officers received with less than 24 hours notice. This fee is in addition to the hourly fee for Pay Duty Officers.

18.6 Development Charges

- The Region is currently in the process of updating its Seaton Water Supply and Sanitary Sewerage Service Area Specific Development Charge Background Study which will include new Development Charge rates effective July 1, 2024. The balance of the Region's Development Charges will be indexed annually on July 1, 2024 based on the by-laws passed by Regional Council.

19. Regional Requirement Regarding Excluded Expenses Related to Tangible Capital Assets as Required by Ontario Regulation 284/09

19.1 In June 2006, the Public Sector Accounting Board (PSAB) of the Canadian Institute of Chartered Accountants (CICA) approved revisions to Section PS 3150 of the Public Sector Accounting Handbook for the accounting of tangible capital assets (TCA) for local governments. The purpose of these revisions was to establish standards for the accounting treatment of tangible capital assets acquired by local governments.

19.2 The Regulation requires municipalities to prepare a report for adoption by Council if a municipality excludes provisions in its annual budget for all or a portion of the following expenses:

- TCA Amortization Expenses;
- Post-Employment Benefits Expenses; and,
- Asset Retirement Obligations.

19.3 Since the Region's 2024 Business Plans and Budget exclude provisions for all, or a portion of, the expenses relating to the amortization of Tangible Capital Assets, post-employment benefits and asset retirement obligations, this report is provided as required by the Regulation.

**Estimated Impact of Excluded Expenses on Accumulated Surplus
For the 2024 Business Plans and Budget (\$,000's)**

	<u>2023</u>		<u>2024</u>		
	<u>Total</u>	<u>Property Tax</u>	<u>Water</u>	<u>Sewer</u>	<u>Total</u>
	<u>\$</u>	<u>\$</u>	<u>\$</u>	<u>\$</u>	<u>\$</u>
<u>PSAS Additions to Budget</u>					
Tangible Capital Asset Amortization	164,648	104,174	29,860	36,776	170,810
Post-Employment Benefit Expense	27,301	43,820	738	890	45,448
Asset Retirement Obligation - Increase/(Decrease)	(248)	1,317	161	86	1,564
Transfers from Reserves and Reserve Funds	145,359	246,889	31,417	19,785	298,091
Proceeds of Debt issued for Regional Purposes	160,883	109,928	-	45,868	155,796
Total PSAS Additions	<u>497,943</u>	<u>506,128</u>	<u>62,176</u>	<u>103,405</u>	<u>671,709</u>
<u>PSAS Reductions to Budget</u>					
Gross Tangible Capital Asset Acquisitions	(784,858)	(628,307)	(143,006)	(215,158)	(986,471)
Less: Tangible Capital Asset Recoveries	40,691	-	-	60,172	60,172
Net Tangible Capital Asset Acquisitions	<u>(744,167)</u>	<u>(628,307)</u>	<u>(143,006)</u>	<u>(154,986)</u>	<u>(926,299)</u>
Debt Principal Payments	(18,643)	(18,589)	(695)	(2,802)	(22,086)
Transfers to Reserves and Reserve Funds	(155,268)	(152,579)	(9,836)	(20,773)	(183,188)
Contributed Tangible Capital Assets	(20,017)	(1,270)	(9,360)	(13,396)	(24,026)
Total PSAS Reductions	<u>(938,095)</u>	<u>(800,745)</u>	<u>(162,897)</u>	<u>(191,957)</u>	<u>(1,155,599)</u>
Net Impact - (Increase) to Accumulated Surplus	<u>(440,152)</u>	<u>(294,617)</u>	<u>(100,721)</u>	<u>(88,552)</u>	<u>(483,890)</u>

20. Conclusion

- 20.1 The 2024 Business Plans and Budget recommendations for property tax supported programs for internal departments (including Durham Region Transit), Durham Regional Local Housing Corporation and Conservation Authorities meets the 5.0 per cent guideline adopted by Regional Council through [Report # 2023-F-35](#). The recommended 0.50 per cent increase has been included for the impacts of Bill 23, *More Homes Built Faster Act, 2022*. The Durham Regional Police Services Board 2024 budget submission also meets the Council approved guideline of a 8.3 per cent increase in their budget or 2.5 per cent increase in the overall Regional levy, bringing the total proposed net property tax budgetary increase to 7.5 per cent or approximately \$231 for the Region-wide average residential home after assessment growth.
- 20.2 The recommended 2024 Business Plans and Budget provides for inflationary pressures, annualization impacts and decisions approved by Council in-year, addresses significant urgent investment needs in core service areas including paramedic services, transit, police and housing and homelessness supports, advances the goals of the Region's Strategic Plan and includes funding to begin to address the impacts resulting from Bill 23, *More Homes Built Faster Act, 2022*. The budget attempts to balance these significant pressures with the need for taxpayer affordability and competitive tax property taxes recognizing the current financial challenges facing many residents and businesses.

21. Attachments

- 21.1 Attachment #1: The Regional Municipality of Durham Summary of Estimated Gross and Net Budget Expenditures
- 21.2 Attachment #2: The Regional Municipality of Durham Summary of 2024 Property Tax Supported Business Plans and Budget
- 21.3 Attachment #3: Detailed Overview of Departmental Budget
- 21.4 Attachment #4: The Regional Municipality of Durham Summary of Proposed 2024 New and In-Year Approved Permanent Positions
- 21.5 Attachment #5: The Regional Municipality of Durham Summary of 2024 Property Tax Supported Capital Program and 2025 to 2033 Capital Forecast
- 21.6 Attachment #6: The Regional Municipality of Durham Summary of the Use of Development Charges, Provincial and Federal Gas Tax and Reserves and Reserve Funds in the Proposed 2024 Property Tax Supported Business Plans and Budget
- 21.7 Attachment #7: Supplementary Information on Potential Social Housing Development/Redevelopment Program
- 21.8 Detailed 2024 Regional Business Plans and Budget for Property Tax Purposes are available on-line through the links provided on the March 19, 2024, Finance and Administration Committee Agenda, or in hard copy by contacting the Finance Department at (905) 668-7711 ext. 2302.

Respectfully submitted,

Original Signed By

Nancy Taylor, BBA, CPA, CA
Commissioner of Finance

Recommended for Presentation to Committee

Original Signed By

Elaine C. Baxter-Trahair
Chief Administrative Officer

The Regional Municipality of Durham
 Summary of the 2024 Gross and Net Budget Expenditures
 (\$,000's)

Durham Budget 2024	2023 Restated Budget		2024 Recommended Budget		Annual Change			
	Gross Expenditures (\$,000's)	Net Tax or User Rate (\$,000's)	Gross Expenditures (\$,000's)	Net Tax or User Rate (\$,000's)	Gross Expenditures (\$,000's)	%	Net Tax or User Rate (\$,000's)	%
PROPERTY TAX SUPPORTED								
Durham Regional Police Service	266,687	247,532	330,401	267,966	63,714	23.9%	20,434	8.3%
Durham Region Transit	199,199	79,670	474,196	92,816	274,997	138.1%	13,146	16.5%
Regional Roads and Infrastructure	308,865	98,280	263,333	105,844	(45,532)	(14.7%)	7,564	7.7%
Solid Waste Management	90,644	57,821	90,181	60,075	(463)	(0.5%)	2,254	3.9%
Public Works	399,509	156,101	353,514	165,919	(45,995)	(11.5%)	9,818	6.3%
Public Health	70,105	25,413	67,212	29,057	(2,893)	(4.1%)	3,644	14.3%
Region of Durham Paramedic Services	76,268	37,957	84,065	42,299	7,797	10.2%	4,342	11.4%
Long-Term Care	268,553	56,954	163,790	69,416	(104,763)	(39.0%)	12,462	21.9%
Social Housing and Homelessness Supports	117,269	62,252	137,208	71,897	19,939	17.0%	9,645	15.5%
Social Assistance	136,147	20,207	149,199	25,025	13,052	9.6%	4,818	23.8%
Children's Services	196,402	11,471	179,410	9,203	(16,992)	(8.7%)	(2,268)	(19.8%)
Family Services	7,658	6,015	8,436	6,639	778	10.2%	624	10.4%
Health & Social Services	872,402	220,269	789,320	253,536	(83,082)	(9.5%)	33,267	15.1%
Governance and Administration	98,521	38,148	118,567	35,676	20,046	20.3%	(2,472)	(6.5%)
Planning and Economic Development	13,312	12,098	25,784	12,816	12,472	93.7%	718	5.9%
9-1-1 Emergency Service System	5,575	5,575	6,014	5,700	439	7.9%	125	2.2%
Other Regional Services	117,408	55,821	150,365	54,192	32,957	28.1%	(1,629)	(2.9%)
External Agencies	55,462	24,818	46,391	25,397	(9,071)	(16.4%)	579	2.3%
Other	33,342	33,142	39,832	39,632	6,490	19.5%	6,490	19.6%
External Agencies and Other	88,804	57,960	86,223	65,029	(2,581)	(2.9%)	7,069	12.2%
Property Tax Supported Total	1,944,009	817,353	2,184,019	899,458	240,010	12.3%	82,105	10.1%
					Less Assessment Base Growth (2.6%)			
					Net Property Tax Rate Impact 7.5%			
USER RATE SUPPORTED								
Water Supply	222,659	122,818	231,333	135,228	8,674	3.9%	12,410	10.1%
Sanitary Sewerage	285,476	123,443	365,435	135,518	79,959	28.0%	12,075	9.8%
User Rate Supported Total	508,135	246,261	596,768	270,746	88,633	17.4%	24,485	9.9%
All Regional Services Total	2,452,144	1,063,614	2,780,787	1,170,204	328,643	13.4%	106,590	10.0%

Totals may not add due to rounding.

The Regional Municipality of Durham
Summary of 2024 Property Tax Supported Business Plans and Budgets
 (\$,000's)



2023	2024		
	Restated Property Tax Budget (\$,000's)	Recommended Property Tax Budget (\$,000's)	Increase (Decrease) Over 2023 (\$,000's) %

SUMMARY Page 1 of 4

A	DURHAM REGIONAL POLICE SERVICE	Page 2	247,532	267,966	20,434	8.3%	2.5%
B	DURHAM REGION TRANSIT	Page 2	80,839	94,112	13,273	16.4%	1.6%
C	CONSERVATION AUTHORITIES	Page 2	9,218	9,383	165	1.8%	0.0%
D	SOLID WASTE MANAGEMENT	Page 2	58,663	61,066	2,403	4.1%	0.3%
E	Regional Operations and Other Total	Page 3-4	414,054	457,052	42,998	10.4%	5.3%
	DEFERRAL FOR SEATON GROWTH		7,047	6,037	(1,010)	(14.3%)	(0.1%)
	TOTAL REGIONAL PROPERTY TAX SUPPORTED BUDGETS (before growth)		817,353	895,616	78,263	9.6%	9.60%

2024 Assessment Growth	2.6%
2024 Deferral for Seaton Growth	(0.5%)
2024 Growth for Budgetary Purposes	(2.1%)

2024 Property Tax Budgetary Impact **7.5%**

2024 Average Region-Wide Home Budgetary Increase **\$231**



2023	2024		
	Restated Property Tax Budget (\$,000's)	Recommended Property Tax Budget (\$,000's)	Increase (Decrease) Over 2023 (\$,000's) %

DURHAM REGIONAL POLICE SERVICE

1	Operations	266,687	330,401		
2	Less: Provincial Grants	(8,792)	(9,276)		
3	Recoveries from Reserves	(271)	(13,432)		
4	Debenture Financing	-	(28,300)		
5	Other Revenues & Recoveries	(10,092)	(11,427)		
A Durham Regional Police Service Total		247,532	267,966	20,434	8.3%
					2.5%

DURHAM REGION TRANSIT

6	Operating	115,959	132,111		
7	Capital	83,240	342,086		
8	Revenues	(118,360)	(380,085)		
B Durham Region Transit Total		80,839	94,112	13,273	16.4%
					1.6%

CONSERVATION AUTHORITIES

9	Central Lake Ontario Conservation Authority	4,886	5,025		
10	Kawartha Region Conservation Authority	909	935		
11	Ganaraska Region Conservation Authority	854	946		
12	Toronto and Region Conservation Authority	1,623	1,760		
13	Lake Simcoe Region Conservation Authority	771	542		
14	Oak Ridges Moraine Groundwater Program	175	175		
C Conservation Authorities Total		9,218	9,383	165	1.8%
					0.0%

SOLID WASTE MANAGEMENT

15	Waste Management Facilities	11,552	10,609		
16	Collection Services	25,976	22,975		
17	Processing and Disposal Services	18,491	14,653		
18	Common Service Costs	14,061	17,578		
19	Major Capital	-	200		
20	Blue Box Revenues and Subsidies	(11,417)	(4,949)		
D Solid Waste Management Total		58,663	61,066	2,403	4.1%
					0.3%



2023
Restated Property Tax Budget (\$,000's)

2024		
Recommended Property Tax Budget (\$,000's)	Increase (Decrease) Over 2023 (\$,000's) %	Property Tax Impact %

REGIONAL OPERATIONS AND OTHER

WORKS DEPARTMENT

Regional Roads and Infrastructure					
Operations and Facilities					
21	Operations and Capital	42,657	49,368		
22	Facilities Management and Capital	5,299	6,152		
23	Operations and Facilities Subtotal	47,956	55,520	7,564	15.8%
Roads Capital					
24	Roads Capital	183,278	143,538		
25	Less: Regional Rehabilitation Reserve Fund	(27,710)	(27,710)		
26	Regional Road Reserve Fund	(8,892)	(9,424)		
27	Regional Bridge Rehabilitation Fund	(5,525)	(7,800)		
28	Development Charges	(50,807)	(39,760)		
29	Canada Community Building Fund	(18,275)	(19,850)		
30	Vision Zero Reserve Fund	(675)	(650)		
31	Transit Capital Reserve Fund	(7,474)	(544)		
32	Capital Impact Rate Stabilization Reserve Fund	-	(1,325)		
33	ICIP Grant	(57,665)	(23,742)		
34	Other Revenues	(55)	-		
35	Debentures - User Rate Funded	-	(6,533)		
36	Roads Capital Net Subtotal	6,200	6,200	0	0.0%
37	Regional Roads and Infrastructure Total	54,156	61,720	7,564	14.0%

ROADS AND BRIDGES

38	Regional Roads Reserve - Growth	12,549	12,549		
39	Regional Roads Rehabilitation Reserve Fund	26,050	26,050		
40	Regional Bridges Rehabilitation Reserve Fund	5,525	5,525		
41	Regional Roads and Bridges Total	44,124	44,124	0	0.0%

PLANNING & ECONOMIC DEVELOPMENT

42	Planning	6,216	6,684		
43	Economic Development and Tourism	4,094	4,243		
44	Rapid Transit and Transit Oriented Development Office	1,788	1,889		
45	Planning & Economic Development Total	12,098	12,816	718	5.9%

HEALTH & SOCIAL SERVICES

Public Health					
46	Health Operations	56,442	60,165		
47	Less: Provincial Mandatory Subsidy	(31,029)	(31,108)		
48	Public Health Subtotal	25,413	29,057	3,644	14.3%
Region of Durham Paramedic Services					
49	Paramedic Services Operations	64,320	69,673		
50	Less: Contribution from Province for Paramedic Services	(29,063)	(30,574)		
51	Region of Durham Paramedic Services Subtotal	35,257	39,099	3,842	10.9%
52	Health Department Subtotal	60,670	68,156	7,486	12.3%
Social Services					
53	Emergency Management and Program Support Services	1,249	2,094		
54	Social Assistance	23,227	30,432		
55	Children's Services	11,471	9,203		
56	Family Services	6,015	6,639		
57	Social Housing	39,352	40,867		
58	Long-Term Care and Services for Seniors	56,954	69,416		
59	Social Services Department Subtotal	138,268	158,651	20,383	14.7%
60	Health & Social Services Total	198,938	226,807	27,869	14.0%



2023	2024		
	Restated Property Tax Budget (\$,000's)	Recommended Property Tax Budget (\$,000's)	Increase (Decrease) Over 2023 (\$,000's) %

FINANCE & ADMINISTRATION

61	Office of the Regional Chair	802	857			
62	Regional Council	2,758	2,876			
63	Office of the Chief Administrative Officer	10,093	11,038			
64	Legal Services	2,045	2,757			
65	Corporate Services	29,982	32,458			
66	Finance Department	16,886	18,237			
67	9-1-1 Emergency Service System	5,075	5,200			
68	Finance & Administration Total	67,641	73,423	5,782	8.5%	0.7%

DURHAM REGION LOCAL HOUSING CORPORATION

69	Durham Region Local Housing Corporation Total	14,185	14,991	806	5.7%	0.1%
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DURHAM ONENET INC.

70	Operating Expenses	1,943	3,794			
71	Capital	28,700	17,200			
72	Contribution from Reserves/Reserve Funds	(30,643)	(20,994)			
73	Durham OneNet Inc. Total	-	-	-	-	0.0%

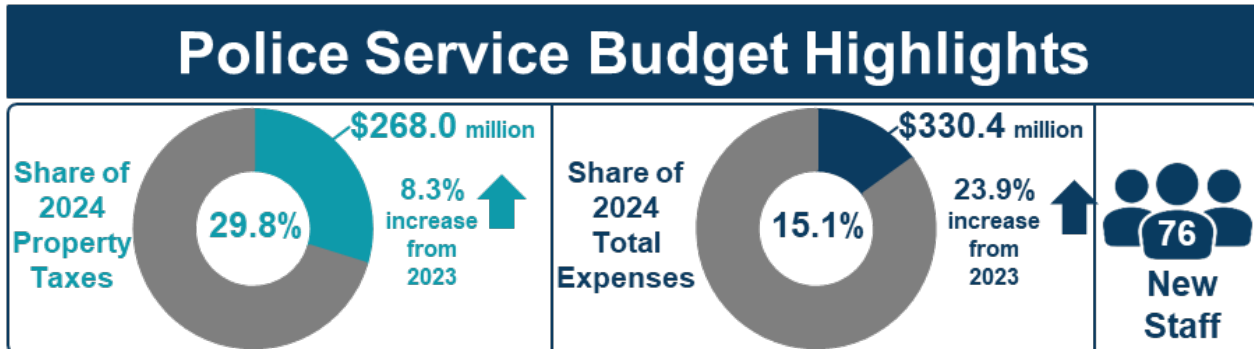
CORPORATE ITEMS

74	Personnel Related	2,171	2,158			
75	Corporate Requirements	45,450	54,543			
76	Revenue/Recovery Program	(31,618)	(40,536)			
77	Adjustment to assessment base for future non-residential appeals	392	392			
	Special Contributions					
78	Land Conservation and Protection	297	394			
79	Durham Region Community Investment Grant	6,220	6,220			
80	Corporate Items Total	22,912	23,171	259	1.1%	0.0%

E	Regional Operations and Other Total	414,054	457,052	42,998	10.4%	5.3%
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2024 Business Plans and Budget – Details

This attachment provides additional details on the operating and capital highlights for each of the Region's main service areas as well as the high level risks and uncertainties facing the service areas over 2024 and the forecast period.



Operating:

The Durham Regional Police Service budget includes 76 new staff positions. Specific details on the positions can be found in the detailed 2024 Business Plans and Budget for the Durham Regional Police Service.

- 25 additional Front Line Officers to respond to growth and an increase in frontline work (\$3.0 million annualized).
- 29 new officers and 22 new civilian positions supporting investigative and operational support units (\$7.3 million annualized).
- Incremental lease and building operations and maintenance costs for property, quartermaster, fleet and canine units relocated from the Courtice Court facility (\$0.4 million).
- Increased investment in education and training to encourage and support personal and professional development (\$0.2 million).
- Addition of Maple Care to Durham Regional Police Service wellness program to offer 24/7 flexible access to health and wellness services to members (\$0.2 million).
- Incremental investment to complete facilities studies including building condition surveys, annual inspections for asbestos and ladder and roof inspections (\$0.2 million).
- Increased contribution Air One Reserve to support forecasted maintenance and repairs in alignment with legislative requirement (\$0.1 million).

Capital:

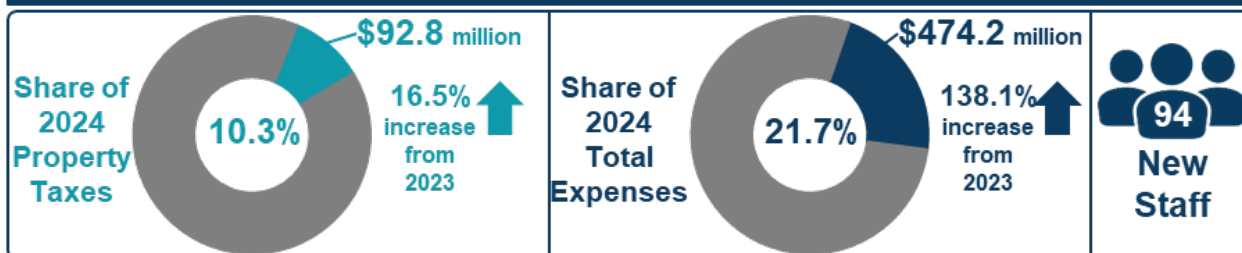
The Police Services capital program totals \$49.7 million and includes funding for facilities, vehicles, equipment purchases and information technology renewal. Highlights of the 2024 capital plan include:

- A new dedicated police headquarters facility including capital cost of the building (\$9.0 million), facility improvements (\$1.3 million) and furniture and fixtures (\$2.1 million). In addition to the capital costs, the budget also includes incremental building operations and maintenance costs (\$0.7 million).
- Relocation of the Specialized Services Unit (\$6.5 million). In addition to the capital costs, the budget also includes incremental building operations and maintenance costs (\$0.8 million).
- Renovation/relocation of the Durham Regional Police Service Reporting Centre (\$9.0 million).

Risks and Uncertainties:

- Uncertainties relating to government funding for programs.
- Leverage partnerships to support vulnerable and marginalized members of the community.
- Regulations forthcoming under the Community Safety and Policing Act, 2019 impacts

Transit Budget Highlights



Operating:

On March 1, 2023, Regional Council, through [Report #2023-F-5](#), approved the Transit Service and Financing Strategy (2023 – 2032). Details on the 2024 Durham Region Transit Budget begin in Section 2.10 of the 2024 Report. The 2024 Durham Region Transit Budget was informed by the multi-year strategy and includes:

- Service Plan adjustments including up to 569,876 hours of conventional service and 174,692 hours of On Demand service through rural and low demand urban areas of the Region. The 2024 service plan includes an increase of 59,665 hours above the adjusted 2023 base service hours (\$5.9 million net of \$1.0 million in projected fare revenue increase from service enhancement).

- A transition to Durham Region Transit directly providing all fixed conventional services (fully absorbing transit previously outsourced in the Town of Whitby) while contracting for all demand responsive services, resulting in a more streamlined and efficient service delivery model (\$0.5 million expense).
- Strategic planning activities to support DRT's long-term planning and continuous improvement efforts, including development of a workplace safety program related to fleet electrification, integration of an on-time performance analytics platform, and investment into a rebranding strategy (combined cost of \$0.6 million).
- Investment in 17 new full time positions to fill existing capacity gaps and minimize safety, security and operational risk. These positions are in addition to the 36 new full time operators required to deliver the service enhancements and 41 new positions required to support the service model transition.
- Dedicated recruitment staff to support hiring activities including administration and participation in application review, screening, assessments, interview, credentials and reference checks to maintain and expand Durham Region Transit's workforce to sustain a growing service (\$0.1 million annualized).
- Pilot of two dedicated outreach workers to provide support and assist individuals interacting with or accessing transit, to support the diverse needs of the community and aid vulnerable populations.
- Increase in PRESTO Commissions resulting from increased ridership (\$0.6 million).
- Increase in fare and UPass revenue from increased ridership and rate increases (-\$3.8 million).

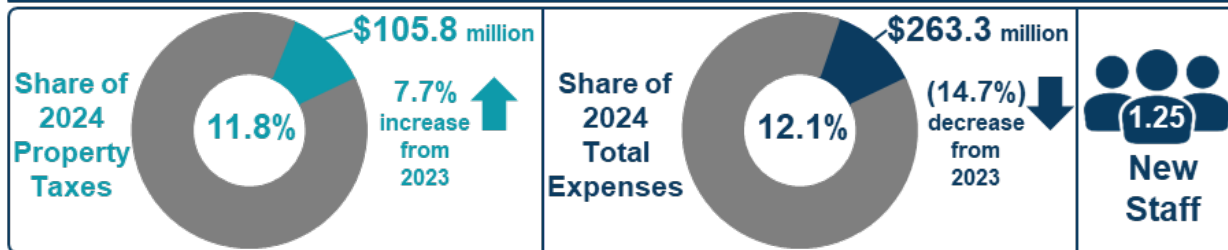
Capital:

- Capital investments total \$342.3 million which are detailed in Section 12 of this report.

Risks and Uncertainties:

- Durham Region Transit continues to experience ridership pressures based on existing network capacity, including On Demand.
- The Province has not announced the 2023 – 2024 Provincial Gas Tax program funding allocations. The 2024 Business Plans and Budget has assumed the Province will maintain the 2022 – 2023 funding allocation to Durham Region Transit of \$9.4 million.
- Recovery from the Raleigh bus fire continues to pose operational risk for Durham Region Transit. These challenges have been mitigated with assistance from other transit partners.
- Impact of inflation, supply chain constraints and longer production time for new vehicles.
- Fuel price fluctuations.
- Impact of remote work and learning arrangements.

Roads and Bridges Budget Highlights



Operating:

- Increase in road maintenance costs in response to growth, historical service demands, and increased cost of operations (\$0.9 million).
- Implementation of the Durham Building Standard, providing guidelines related to energy efficiency, greenhouse gas emissions and reductions and incorporation of amenities that support diversity and inclusion of workplace for all new construction and renovation/retrofit projects.
- Lead and support key corporate projects and initiatives through the facilities division such as the new Seaton Long-Term Care Home, redevelopment of DRLHC sites, Durham Region Transit Facilities including a new Transit facility in North Oshawa.
- Complete tree marking activities and standing timber sales at the Durham Regional Forest.
- As part of the Region's allocation of costs to appropriate activities and capital program, internal fleet rates are established to recover the annual operating and maintenance costs of the Region's fleet and equipment as well as provide for the replacement of the fleet and equipment at the end of its life. This portion of the fleet rate is transferred to the Equipment Reserve which is used to fund the replacement of the Region's fleet and equipment.
- It has become necessary to realign fleet rates to ensure full cost recovery and accurate activity costing. To minimize the impact on the Region's water and sewer user rates and property taxes, a phased approach to aligning the fleet rates is proposed. Consistent with the 2024 Water Supply and Sanitary Sewerage Business Plans and Budget, this report recommends a transfer of \$3,068,880 from the Capital Impact Stabilization Reserve Fund to the Equipment Reserve to support the ongoing sustainability of the Reserve for fleet and equipment replacements.
- Staff will be undertaking a fulsome review of the Equipment Reserve and fleet rates in 2024 to ensure the long-term sustainability of the Reserve and appropriate cost recovery from the various program areas.
- An allocation for new staffing that will be specifically determined to accommodate an expanded capital program as well as address operational needs to meet growth demands.

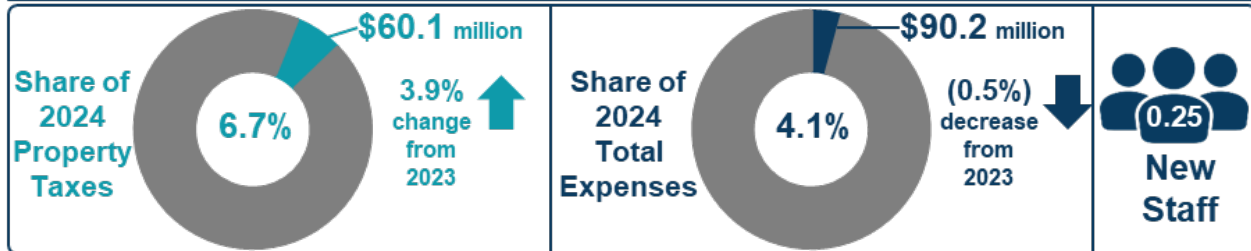
Capital:

- Details on the capital program are provided in Section 11.0 of this report.

Risks and Uncertainties:

- Growth across the Region will increase the demand for services to support residents and businesses as well as the operational and maintenance requirements for Regional infrastructure.
- Ongoing efforts to comply with Ontario Regulation 239/02 minimum road maintenance standards with the expansion of the Region's network.
- Ongoing challenges to meet the requirements of the Accessibility for Ontarians with Disabilities Act (AODA) as it relates to traffic infrastructure and Regional facilities.
- Financial impacts associated with Bill 23, *More Homes Built Faster Act, 2022*, Bill 134, *Affordable Homes and Good Jobs Act, 2023* and related Legislation as detailed in Section 7.9 of the report.
- Changes in local market demands for engineering and construction services impacting external industry capacity and internal human resources capacity for infrastructure projects.
- Increasing costs of operations due to significant inflation on labour, materials and supplies critical for service provision and ongoing supply chain challenges.
- Resource pressures for capital project delivery due to increasing number and complexity of projects.
- Changing and unpredictable weather patterns and climate change impact treatment operations as well as preventative and reactive maintenance activities for the Regional road infrastructure.

Solid Waste Management Budget Highlights



Operating:

- Planned transition to the Extended Producer Responsibility Program effective July 1, 2024 and the launch of the Enhanced Green Bin Program. The projected savings in 2024 (\$2.4 million) have been used to fund the significant capital improvements at the Oshawa Waste Management Facility (\$4.0 million). Future annual net savings from the transition to the Extended Producer Responsibility Program will be used to fund large capital projects.
- Provide up to 35,000 green bins to residents at 50 per cent discount to accommodate additional capacity requirements and encourage participation in the Region's enhanced green bin program.
- Significant inflationary increases approximating \$2.2 million.

Risks and Uncertainties:

- Transition to the Extended Producer Responsibility Program including the negotiated agreement with the Producers for Blue Box services. Poor performance of the new Blue Box Program could result in recyclables being placed in the garbage, leading to increased costs to the Region.
- Requirements and timing of the Ontario Food and Organic Waste policy statement/framework.

Social Services Budget Highlights



Operating:

The Social Services 2024 Business Plans and Budget includes a number of programs designed to support Durham residents with significant emphasis on homelessness supports and housing as detailed in Section 2.3 of this report and invest in social infrastructure and service delivery enhancement in a number of program areas.

Children's Services

- Increased investment in staffing to expand available childcare spaces at the Region's Early Learning and Childcare Centres including the new Village Union Regional Early Learning and Childcare Centre in Oshawa (\$0.7 million).
- The Ministry of Education had previously announced proposed reductions in cost-sharing for early learning and childcare administration in 2021. The planned reductions lower the threshold for allowable administration funding that municipalities could spend on childcare from 10 per cent to 5 per cent, with the Province funding up to 50 per cent of administration costs up to the 5 per cent cap. From 2021 to 2023, the Province provided yearly one-time transitional grants to offset the reduction in funding. On November 30, 2023, the Ministry announced that starting in 2024 they would no longer be providing one-time transitional grants.

Emergency Management and Program Support Services

- Building capacity within Social Services staff and community partners through committees, training and exercises to enhance skills and knowledge to best support residents during and following an emergency.
- Integrating research focused on community resiliency in collaboration with Regional partners and Durham College to help improve program supports.
- Development of a poverty prevention strategy (\$0.1 million).
- Development and implementation of a community Social Investment Program (\$0.5 million).

Housing and Homelessness Services

- Homelessness Supports (\$31.2 million) including \$9.5 million in Regional funding, \$16.9 million in provincial Homelessness Prevention program funding, and \$4.7 million in federal Reaching Home program funding. A portion of this funding is directed towards the Region's outreach worker program and emergency shelter operations and maintenance of 1635 Dundas Street.

- At Home Incentive Program (\$8.0 million) to support community partners in the development of additional affordable housing.
- Community Housing Provider Payments (\$38.7 million) to support community partners in the continued provision of existing affordable housing.
- Rent Supplements (\$8.3 million) including \$5.2 million in Regional funding under the Durham Regional Rent Supplement Program and the Commercial Rent Supplement.
- Durham Regional Local Housing Corporation (\$29.6 million).
- Social Housing Redevelopment (\$7.3 million).
- Canada-Ontario Community Housing Initiative (COCHI) and Ontario Priority Housing Initiative (OPHI) funding (\$9.2 million).
- Regional Social Housing Costs (\$4.5 million) including operational costs related to the Beaverton Supportive Housing project and the Oshawa Microhomes.

Social Assistance

- Ongoing partnership with the Ministry of Children, Community and Social Services to modernize social assistance to support clients towards success by creating a more person-centred approach with an overall shift to life stabilization, individualized help and system navigation including better connections to Employment Ontario. Further centralization and automation of the administrative system will allow front-line staff more time to focus on stability support activities for clients. Implementing a renewed service delivery vision is a significant change management initiative that will impact staff work resources, and organizational culture.
- A decrease of \$4.5 million in provincial subsidy related to the transfer of responsibility for Employment from Ontario Works to Integrated Employment Services. Staff has partially offset a portion of this funding decrease through transferring positions to other provincially subsidized programs including Integrated Employment Services and Homelessness and completing a detailed line-by-line review.
- An increase of \$8.0 million in provincial subsidy and related outflows for the integration of service delivery in Employment Services.

Family Services

- Increase in provincial subsidy and related outfalls for the delivery of the Partner Assault Response program (\$0.1 million).
- Increase in revenue for the delivery of the financial trustee program on behalf of Adult Protective Services clients (\$0.1 million).

Long-Term Care and Services for Seniors

- Continue the implementation of the emotional model of care for residents (\$0.4 million).
- Implement the Supporting Professional Growth Program to support ongoing education and training in the Long-Term Care Homes (\$0.1 million) funded

through increased provincial subsidy.

- Increase of \$4.3 million provincial subsidy to support the ongoing costs of nursing and resident care.
- Initial debt servicing costs for the Seaton Long-Term Care Home (\$6.9 million).

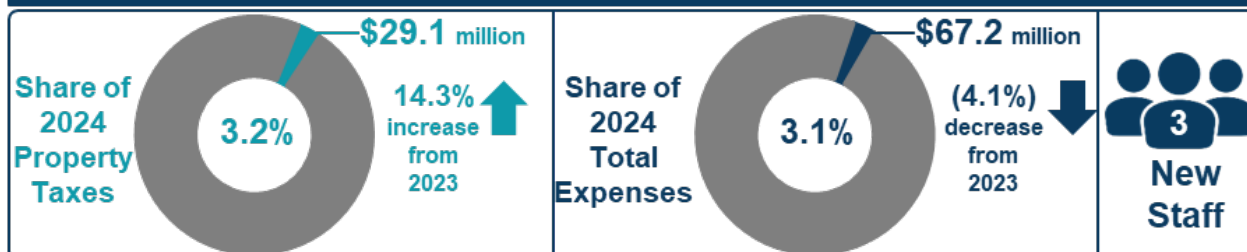
Capital:

- The Social Services 2024 Capital Budget works to improve our facilities and equipment to enhance the level of services to our residents including \$2.4 million to replace aging equipment in the Region's four long-term care homes including beds, ceiling lifts, kitchen appliances and equipment, shower chairs, and furniture. This investment is funding in part through provincial subsidy (\$0.4 million).

Risks and Uncertainties:

- The most significant risk for Social Services is the uncertainty of provincial investment. The 2024 budget submission includes provincial funding based on current funding levels and information available from the Province. Reductions in provincial funding have a significant impact on the Region's own resources and its ability to address community needs.
- The *Fixing Long-Term Care Act, 2021* may impact operations of the Homes through changes to regulations and inspection protocols.
- Pressures on Durham's Non-Profit Sector impact capacity to address community need.

Public Health Budget Highlights



Operating:

- Two new full time Data Analysts to support responsibilities related to maintaining COVID-19 health information system and related reporting needs (\$0.3 million annualized).
- One new Financial Co-ordinator to support improved financial analysis, monitoring, reporting and internal controls (\$0.1 million annualized).
- One new part time Registered Pharmacy Technician to support COVID-19 vaccine management and disbursement (\$0.1 million annualized).
- Projected net increase in Public Health funding of \$0.1 million consistent with the Ministry of Health's announced one per cent increase in public health funding.

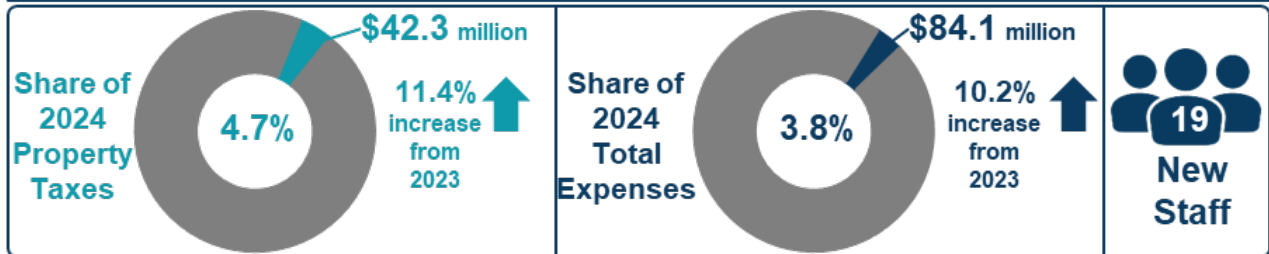
Capital:

- Special one-time funding from the province will be submitted for the replacement of a vaccine fridge (\$35k).
- Various replacement of equipment such as computers and monitors.

Risks and Uncertainties:

- The Health Department remains flexible and is prepared to respond to COVID-19 activity, in accordance with provincial direction. The Chief Medical Officer of Health advised in December 2023 that there is an expectation that all vaccine work will be built into and managed as part of the 2024 approved budgets/funding for cost/shared mandatory health programs and services so these costs must be absorbed into the current funding levels from the Province.
- The 2024 Health Department Business Plans and Budget includes a projected net increase in Public Health funding of \$0.1 million. This net impact includes an adjustment to the base budget to reflect funding received in 2023 (a budget shortfall of \$229k) and a projected one per cent increase in the base funding in 2024 as confirmed by the Province (\$0.3 million). The one per cent increase in Public Health funding does not keep pace with the base inflationary and contractual pressures impacting Public Health, as a result, the portion of the Public Health budget funded from property taxes has had to increase to maintain service levels and to continue to meet the needs of our community.
- The Province's initiative to Strengthen Public Health which may impact the mandate, structure and funding of public health units.

Paramedic Services Budget Highlights



Operating:

On March 1, 2023, Regional Council, through [Report #2023-COW-7](#), approved the 2023 – 2032 Region of Durham Paramedic Services Service and Financing Strategy. Details on the 2024 Paramedic Services Budget can be found in Section 2 of the 2024 Budget Report. The 2024 Paramedic Services Budget is aligned with this multi-year strategy and includes:

- Addition of 16 new full time paramedic positions to staff three new 12-hour shifts providing an additional 36 hours of paramedic response time daily (\$2.2 million).
- One new full time support position and one new full time management staff position to ensure sufficient supports for the projected growth in paramedic service levels (\$0.2 million).
- Advanced Care Paramedic Training program (\$0.4 million).
- Ongoing delivery of the Community Paramedicine Program providing support to high intensity needs clients requiring supplemental community paramedicine services beyond home and community care.

Capital:

- Two new ambulances and associated equipment (\$0.6 million).
- New vehicle for the new proposed superintendent (\$0.1 million).
- Replacement of 34 power cots and 41 power loads (\$2.3 million).
- Replacement of 11 ambulances including five remounts (\$2.2 million).
- Replacement of two emergency response vehicles (\$0.2 million), one command vehicle (\$0.1 million), one logistics truck (\$0.1 million) and one Primary Care Outreach Program (PCOP) vehicle (\$0.1 million).
- Phased funding for the new Clarington Paramedic Response Station (\$2.0 million), and the new Whitby Station (\$0.4 million).

Risks and Uncertainties:

- Significant ongoing challenges with patient offload delays impacting Paramedic Services' ability to service 9-1-1 requests as call volumes increase.
- Staff retention and attraction of qualified paramedics as well as decreasing enrolment in paramedic programs at community colleges.
- Uncertainty with respect to the provincial subsidy for Paramedic Services increasing proportionally with increasing costs related to population growth and the Region's Paramedic Services Service and Financing Study. The 2024 paramedic service budget includes a projected 2.5 per cent increase in the provincial subsidy for Paramedic Services over the 2023 approved funding. The Region has not received confirmation of the provincial funding for 2024.

Corporate Administration, Planning and Economic Development Budget Highlights

**Operating:**

- Develop a new Diversity, Equity and Inclusion Strategy.
- Ongoing implementation of the action items identified in the Region's Equity Audit.
- Develop Durham Region's 2025 Strategic Plan.
- Continue implementation of Service Durham, modernizing customer service delivery and seamless customer experience.
- Advance the Region's Cyber Risk Management Program.
- Expand the Durham Greener Homes Program to include flood readiness and virtual energy audit tools to help homeowners reduce energy costs and greenhouse gas emissions while generating local jobs and investment.
- Launch the Durham Greener Buildings Program to support voluntary energy use reporting, increasing awareness and create demand for energy efficiency improvements in the building sector. This is a critical step in the development of a comprehensive platform to mobilize deep energy retrofits in commercial, institutional, and multi-residential buildings in Durham Region as part of implementing the low carbon pathway approved in the Durham Community Energy Plan.
- Support the Flood Ready Program launch and build on flood risk and vulnerability assessment work completed with the Conservation Authorities in 2021 – 2023 to incorporate flood risk data into corporate decision-making that informs capital

planning and asset management for critical infrastructure by expanding flood risk assessment work into areas of the Region where significant development is planned over the coming decades.

- Continue to advance the feasibility work for a low carbon district energy project in the Courtice Transit Oriented Community area in collaboration with the Municipality of Clarington and expand exploration of district energy opportunities in other transit-oriented development areas across Durham Region, in partnership with area municipalities.
- Implementation of projects identified under the Regional Cycling Plan, including working with municipal partners on the Durham Meadoway, and development of a wayfinding strategy.
- Continue to progress the approved Lakeshore East GO Extension to Bowmanville including station design to capitalize on the economic and community building benefits associated with rapid transit investment.
- Continue execution of action items in the Region's Economic Development and Tourism Strategy.
- Implementation of the Family Physician Attraction and Retention Program.
- Investment in Durham OneNet Inc. to deliver improved broadband connectivity for residents, businesses and Regional facilities and traffic infrastructure across Durham.

External Agencies Budget Highlights


Conservation Authorities:

- The 2024 budget for Conservation Authorities includes \$6,963,838 for operations, \$1,679,259 for special benefitting projects and \$200,000 for land management for the Region's five Conservation Authorities.
- As part of Central Lake Ontario Conservation Authority's operating budget, they are requesting that their five year restoration program be made permanent. This pilot program has historically been funded from the Land Conservation and Protection Reserve Fund, with the transition of this program to permanent, base property tax funding for this program is required. The proposed 2024 budget includes tax levy funding for this program. Under this program Central Lake Ontario Conservation Authority has been able to implement restoration projects, apply for funding, prepare progress reports and foster long-term partnerships with watershed businesses, community organizations and landowners. Overall, this program has ecological benefits, improves watershed health and works to mitigate the impacts of growth and climate change.
- The 2024 funding for the Oak Ridges Moraine Groundwater Program (ORMGP) is recommended to remain at \$175,000 to finance ongoing groundwater protection initiatives jointly funded by the City of Toronto, Region of York and Region of Peel.
- In addition, the Conservation Authorities submitted the following requests for special one-time funding from the Land Conservation and Protection Reserve Fund for specific projects and initiatives for Council's consideration. Three of these


seven projects are continuations of multi-year initiatives that were approved as part of previous Business Plans and Budgets.

- **Central Lake Ontario Conservation Authority** – Enniskillen Conservation Area and Russ Powell Nature Centre Entrance \$120,000 – This project will improve the entrance roadway into the Enniskillen Conservation Area visitor parking lot and Nature Centre including shifting the entrance driveway away from the pond providing an opportunity to add a stormwater collection and filter system to treat stormwater before it reaches the pond. In addition, a demarcated bus entrance, turning and exit lane will be created improving safety for vehicle operations and child drop-off and pick-up. Lastly, a gated and signed entrance to the Nature Centre will inform and control visitor parking and ensure the Nature Centre parking lot is reserved for attendees of the Centre.
- **Central Lake Ontario Conservation Authority** – LiDAR Mapping Acquisition Lynde Creek Floodplain Mapping \$80,000 – This topographic mapping provides an appropriate base for floodplain analysis and mapping. The LiDAR mapping will also be utilized in planning and regulation and natural heritage programs and will be shared with area municipalities. Central Lake Ontario Conservation Authority has applied for 50 per cent funding from Environment and Climate Change Canada under the National Adaptation Strategy and Hydrologic Prediction and Innovation Program. It is recommended that funding of the project proceed upon approval of this grant funding.
- **Central Lake Ontario Conservation Authority** – Sustainable Neighbourhood Action Plan Pilot Project (SNAP) - \$120,000. SNAP seeks to develop action plans to improve the local environment on the neighbourhood scale and build resiliency against climate change by greening local infrastructure and encouraging positive behaviour changes among residents. Potential actions include naturalized landscaping, rain harvesting, pervious surface retrofits and energy use modifications. It is recommended that approval of this funding request be delegated to the Commissioner of Finance pending final review of the pilot project selected and its alignment with Regional responsibilities and priorities.
- **Kawartha Conservation Authority** – Watershed Planning \$30,500 – this project will provide expertise and the most current information related to Water Resource Systems and Watershed Planning to assist with municipal decision making related to natural features in the Region.
- **Kawartha Conservation Authority** – Digitization of Corporate Records \$5,446 (year five of five) – this project is integral to expediting applications and improving customer service along with meeting the requirements under the Information and Privacy Act.
- **Kawartha Conservation Authority** – Environmental Monitoring Strategy \$9,077 – this funding will be used to provide an environmental monitoring network that facilitates evidence-based decision making, and provides accessible, real-time science and data to our community.

The Regional Municipality of Durham
SUMMARY OF 2024 PROPOSED NEW AND IN-YEAR APPROVED PERMANENT POSITIONS

	Proposed 2024 FTEs	Proposed Impacts (\$,000's)		
		Proposed 2024 Budget Impacts	2025 Annualization	Total Ongoing Annualization
Durham Regional Police				
Durham Regional Police	76	5,988	4,258	10,246
Durham Region Transit				
Durham Region Transit	94	9,572	1,141	10,713
Works Department ¹				
Solid Waste Management	0.250 ²	45	0	45
Regional Roads and Infrastructure	1.250 ^{2, 3}	184	0	184
Planning and Economic Development				
Economic Development	3 ⁴	121	247	368
Health Department				
Public Health	3	213	194	407
Region of Durham Paramedic Services	19 ⁵	1,594	1,266	2,860
Social Services				
Family Services	1	66	65	131
Emergency Management and Program Support Services	2	150	199	349
Children's Services	16	830	841	1,671
Housing Services	4 ^{6, 7}	656	48	704
Social Assistance	12 ⁸	1,464	0	1,464
Long-Term Care and Services for Seniors				
Fairview Lodge	1	83	82	165
Hillsdale Estates	9 ⁹	633	219	852
Hillsdale Terraces	5	336	206	542
LTC Divisional Administration	2	89	89	178
Office of the CAO				
Communications & Engagement	5 ¹⁰	622	98	720
Legal Services	4 ¹¹	729	0	729

The Regional Municipality of Durham
SUMMARY OF 2024 PROPOSED NEW AND IN-YEAR APPROVED PERMANENT POSITIONS

	Proposed 2024 FTEs	Proposed Impacts (\$,000's)		
		Proposed 2024 Budget Impacts	2025 Annualization	Total Ongoing Annualization
Corporate Services				
Human Resources	4 ¹²	377	130	507
Information Technology	3	363	143	506
Finance				
Finance	10 ¹³	1,298	129	1,427
Regional Headquarters				
Service Durham	2	207	116	323
Total Proposed 2024 New and In-Year Approved FTEs	276.5	25,620	9,471	35,091

¹ An allocation of \$0.9 million has been included in the Works Budget for new staffing that will be specifically determined to accommodate an expanded capital program as well as address operational needs to meet growth demands

² 0.5 FTEs for the Works Department is related to Bill 23, More Homes Built Faster Act, 2022 and is partially funded from the 2023 Bill 23 budget provision

³ One new full-time position for the Works Department to support the advancement of building high-speed broadband infrastructure across the Region. The cost for this position is fully recovered from Durham OneNet Inc. and is a conversion of a temporary position

⁴ On September 27, 2023 Regional Council, through Report 2023-EDT-12, approved the transition of the Business Advisory Center Durham into the Regional Corporation including the creation of three new Regional positions

⁵ One new full-time position is fully funded by the provincial community paramedicine subsidy

⁶ One new full-time position is fully funded by the provincial subsidy

⁷ On June 14, 2023 Regional Council, through Report 2023-COW-28, approved three new full-time positions to establish the Regional Affordable Housing Development and Renewal Office

⁸ On May 10, 2023 Regional Council, through Report 2023-COW-19, approved ten new full-time positions to provide outreach support to address the complex challenges of homelessness, mental health and addictions

⁹ Five new full-time positions are fully funded by the provincial subsidy


¹⁰ One new full-time position for the Office of the Chief Administrative Officer is related to Bill 23, More Homes Built Faster Act, 2022 and is funded from the 2023 Bill 23 budget provision. Two additional positions are conversion of temporary positions and one is funded through reductions in contracted services

¹¹ Three new full-time positions for Legal Services are related to Bill 23, More Homes Built Faster Act, 2022 and are funded from the 2023 Bill 23 budget provision. The fourth position is recovered, in part, by Durham OneNet Inc.


¹² On June 14, 2023 Regional Council, through Report 2023-COW-28, approved two new full-time positions for Corporate Services to support the compensation and job evaluation process

¹³ Four new full-time positions for the Finance Department are related to Bill 23, More Homes Built Faster Act, 2022 and are funded from the 2023 Bill 23 budget provision. One position is funded from the Durham Municipal Insurance Pool. Two positions are funded from increased interest revenue resulting from the Region's transition to the Prudent Investment Standard


The Regional Municipality of Durham
SUMMARY OF 2024 PROPERTY TAX SUPPORTED CAPITAL PROGRAM AND 2025-2033 CAPITAL FORECAST

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Capital Expenditures								
Durham Regional Police Service	6,596	49,740	27,530	57,369	25,588	40,441	303,298	454,226
Durham Region Transit ^{1,2,3,4,5}	83,240	342,336	252,060	139,091	65,746	101,971	469,264	1,028,132
Regional Roads and Infrastructure ⁶	213,037	161,140	279,582	248,329	259,550	296,115	1,664,951	2,748,527
Solid Waste	1,880	4,732	10,138	9,526	17,253	8,298	196,815	242,030
Planning, Economic Development and Transit Oriented Development	74	12,017	168	114	25	88	380	775
Health Department	10,549	6,952	3,766	4,959	4,948	7,294	24,847	45,814
Social Services (excluding Long-Term Care)	818	304	2,618	7,100	353	21,142	2,370	33,583
Social Services - Long-Term Care	127,680	2,692	6,370	3,034	6,830	1,761	27,599	45,594
Office of the Regional Chair	5	12	7	5	12	7	41	72
Office of the Chief Administrative Officer	238	12	100	76	10	100	271	557
Corporate Services	167	388	283	184	137	436	861	1,901
Durham OneNet Inc. ⁷	28,700	17,200	13,200	11,100	5,100	4,400	13,000	46,800
Finance Department	247	113	162	111	187	112	881	1,453
9-1-1 Emergency Service System	-	251	93	449	93	-	959	1,594
Durham Regional Local Housing Corporation ⁸	5,205	12,203	11,598	7,043	8,140	9,117	58,688	94,586
Corporate Items ^{9,10,11}	4,150	3,000	105,240	70,900	79,315	-	-	255,455
Regional Headquarters	10,481	15,885	15,103	13,089	2,523	1,947	17,955	50,617
Legal Services	92	27	512	58	17	62	206	855
Property Tax Supported Capital Expenditures	493,159	629,004	728,530	572,537	475,827	493,291	2,782,386	5,052,571
Prior Approved Water and Sanitary Sewer Capital Expenditures	291,701	358,164	818,266	650,409	668,646	1,012,397	1,829,529	4,979,247
Total Capital Expenditures	784,860	987,168	1,546,796	1,222,946	1,144,473	1,505,688	4,611,915	10,031,818

The Regional Municipality of Durham
SUMMARY OF 2024 PROPERTY TAX SUPPORTED CAPITAL PROGRAM AND 2025-2033 CAPITAL FORECAST

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Capital Financing								
General Levy	31,179	34,265	56,147	107,714	76,005	132,300	387,820	759,986
Residential Development Charges	66,915	37,715	78,205	136,612	130,540	147,441	935,718	1,428,516
Commercial Development Charges	6,520	8,582	17,640	23,646	20,381	23,605	145,310	230,582
Institutional Development Charges	-	561	4,277	1,158	1,310	1,439	8,613	16,797
Industrial Development Charges	5,000	641	9,860	12,037	12,043	14,058	76,284	124,282
Roads Rehab Reserve Fund	27,710	27,710	45,955	45,605	43,710	34,385	157,040	326,695
Bridge Rehab Reserve Fund	5,525	7,800	5,525	5,525	5,525	5,525	27,625	49,725
Regional Roads Levy	8,892	9,424	17,199	25,724	41,587	41,981	315,561	442,052
Vision Zero Reserve Fund	675	650	500	814	-	-	-	1,314
Transit Capital Reserve Fund	7,474	14,184	313	-	-	16,690	48,500	65,503
Innovation and Modernization Initiatives Reserve Fund	400	-	-	-	-	-	-	-
Waste Management Reserve Fund	1,000	4,000	7,950	8,111	15,259	6,698	41,920	79,938
Seaton Capital Reserve Fund	-	-	1,150	19,850	-	-	-	21,000
Capital Impact Stabilization Reserve Fund ⁷	25,864	22,887	16,928	11,100	5,100	4,400	13,000	50,528
Insurance Reserve Fund ⁴	-	8,680	69,431	-	-	-	-	69,431
Capital Project Reserve	17,763	21,839	11,651	3,588	1,360	6,392	4,237	27,228
Equipment Replacement Reserve	7,729	15,042	2,389	4,571	1,869	7,501	16,724	33,054
Infrastructure Renewal Reserve	-	80,600	-	20,000	-	-	-	20,000
Debenture - Region Funded	55,945	89,698	163,108	74,109	41,094	25,520	424,421	728,252
Debenture - DC Funded	-	-	4,362	-	7,040	-	30,609	42,011
Debenture - Subsidy	60,800	-	-	-	-	-	-	-
Debenture - CIB ³	12,804	20,230	34,025	-	-	-	-	34,025
Canada Community-Building Fund (Federal Gas Tax)	18,275	19,850	23,525	17,965	17,600	17,600	101,289	177,979
Provincial Gas Tax	14,305	7,738	7,738	7,738	7,738	7,738	38,689	69,641
Subsidy/Grant	10,916	202	-	-	-	-	-	-
Investing in Canada Infrastructure Program (ICIP) Grant	73,027	25,957	17,233	-	-	-	-	17,233
Zero Emission Vehicle Infrastructure Program	-	30	-	-	-	-	-	-
Provincial Grant ^{9,10}	5,520	1,631	26,667	23,333	23,333	-	-	73,333

The Regional Municipality of Durham
SUMMARY OF 2024 PROPERTY TAX SUPPORTED CAPITAL PROGRAM AND 2025-2033 CAPITAL FORECAST

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Federal Grant ^{8,9,10}	11,060	9,718	32,066	23,333	23,333	-	-	78,732
Safe Restart Agreement Fund	125	-	-	-	-	-	-	-
Zero Emission Transit Fund ²	3,101	153,510	71,943	-	-	-	-	71,943
Other Financing ⁵	10,180	-	18	4	-	18	9,026	9,066
Recoveries From Others ⁶	215	-	2,725	-	1,000	-	-	3,725
Partner Contributions	4,240	1,060	-	-	-	-	-	-
2023 Surplus	-	4,800	-	-	-	-	-	-
Property Tax Supported Capital Financing	493,159	629,004	728,530	572,537	475,827	493,291	2,782,386	5,052,571
Prior Approved Water and Sanitary Sewer Capital Financing	291,701	358,164	818,266	650,409	668,646	1,012,397	1,829,529	4,979,247
Total Capital Financing	784,860	987,168	1,546,796	1,222,946	1,144,473	1,505,688	4,611,915	10,031,818

The Regional Municipality of Durham


SUMMARY OF 2024 PROPERTY TAX SUPPORTED CAPITAL PROGRAM AND 2025-2033 CAPITAL FORECAST

 Durham Budget	2024	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
				2025	2026	2027	2028	2029-2033	

- 1.DRT-Under the 2025-2033 capital forecast the general levy financing is projected to increase significantly to finance the projected service growth and electrification contemplated in the Ten Year Transit Servicing and Financing Strategy. Significant senior government funding is required to keep the overall levy increase within the 2 per cent cap approved as part of the strategy.
- 2.DRT-Financing from the Zero Emission Transit Fund is subject to approval of the federal government and the execution of a transfer payment agreement. Should full financing not be approved, the scope and scale of these projects will be reviewed to align with any refinements to the Region's electrical vehicle implementation strategy resulting from the level of ZETF funding approved.
- 3.DRT-The Commissioner of Finance and Regional Treasurer, in consultation with the Regional Clerk, will amend the authorizing by-law by attaching a schedule 'C-2' for the acquisition of the zero emission buses approved through the 2024 Budget to be financed in part, through CIB Debenture financing. This is in accordance with the delegated authority provided by Regional Council through Report 2023-F-9.
- 4.DRT-The 2024 budget proposes to use the insurance reserve fund to fund a portion of the costs to rebuild the Raleigh Bus Storage Facility. It is anticipated that a portion of these costs will be covered under the Region's insurance claim. The Commissioner of Finance and Regional Treasurer will adjust the financing for this project upon confirmation of insurance proceeds.
- 5.DRT-Other financing in 2031 is developers contributions.
- 6.Works GT-Recoveries from Others includes:
 - a.Regional Roads and Infrastructure-2025 - \$2.625 million in contributions from CN Rail
 - b.Regional Roads and Infrastructure-2025 - \$100 thousand in contributions from the County of Simcoe
 - c.Regional Roads and Infrastructure-2027 - \$1.0 million in contributions from the County of Simcoe
- 7.DONI-The 2025-2033 Capital Forecast identifies financing from the Capital Impact Stabilization Reserve Fund; it is anticipated that senior government grant funds will be applied each year as opportunities arise and partnerships with internet service providers are developed.
- 8.DRLHC-The 2024 capital plan includes \$147,000 for Energy and Building Condition Audits which are contingent on approval of the Region's Canada Mortgage and Housing Corporation (CMHC) grant application.
- 9.Corporate Items-Social Housing Site #1 is an example of a redevelopment project where the Region is responsible for the capital delivery. The cost estimates provided above are indicative only and will be further refined and updated in advance of the 2025 Budget and will be informed by the Region's work with Infrastructure Ontario. No specific sites have been identified at this time to allow flexibility to respond to dynamic opportunities as they arise. A minimum of one third funding from both the provincial and federal governments is required to advance this project.
- 10.Corporate Items-Social Housing Site #2 is an example of a redevelopment project where the Region partners with the private sector to develop a mixed-use development. In this example the Region would be responsible for donating the land and various consulting and legal costs while the private sector would be responsible for all construction costs. The cost estimates provided above are indicative only and will be further refined and updated in advance of the 2025 Budget. No specific sites have been identified at this time to allow flexibility to respond to dynamic opportunities as they arise. A minimum of one third funding from both the provincial and federal governments towards the Region's costs is required to advance this project.
- 11.Corporate Items-The Asset Management System Upgrade (Maximo) project was approved by Council as part of the 2024 Water Supply and Sanitary Sewerage Business Plans and Budget (Report 2023-F-36). The total cost of this project is \$1,500,000 with \$420,000 funded from the capital project reserve (water portion), \$465,000 from the capital project reserve (sewer portion) and \$615,000 from the capital project reserve (general tax portion).

Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

 Durham Budget 2024	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Durham Regional Police Service								
Capital Expenditures								
Building & Structures	1,140	43,300	21,195	50,579	19,335	33,459	256,558	381,126
Machinery & Equipment	990	1,239	1,012	1,012	1,012	1,408	5,456	9,900
Information Technology	1,310	1,587	1,984	2,327	1,393	1,852	10,134	17,690
Vehicles	3,017	3,482	3,207	3,319	3,716	3,590	30,491	44,323
Furniture & Fixtures	139	132	132	132	132	132	659	1,187
Capital Expenditure Subtotal	6,596	49,740	27,530	57,369	25,588	40,441	303,298	454,226
Capital Financing								
General Levy	6,576	8,680	9,942	12,154	11,388	14,349	55,268	103,101
Residential Development Charges	-	-	4,200	300	5,538	1,680	27,991	39,709
2023 Surplus	-	4,800	-	-	-	-	-	-
Reserve	-	7,750	2,588	3,040	102	4,092	1,000	10,822
Contribution from Seaton Landowners	-	-	-	16,000	-	-	-	16,000
Federal Grant	20	210	-	-	-	-	-	-
Debenture - Development Charge Funded	-	-	-	-	-	-	30,609	30,609
Debenture - Property Tax Funded	-	28,300	10,800	25,875	8,560	20,320	188,430	253,985
Capital Financing Subtotal	6,596	49,740	27,530	57,369	25,588	40,441	303,298	454,226
Total Capital								
Durham Regional Police Service	6,596	49,740	27,530	57,369	25,588	40,441	303,298	454,226

Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

Durham Region Transit 2024	2023 Restated Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Durham Region Transit								
Capital Expenditures								
Building & Structures	26,560	274,570	139,140	38,370	1,470	1,150	136,450	316,580
Machinery & Equipment	6,556	7,718	13,724	7,781	11,728	7,120	27,812	68,165
Information Technology	2,274	712	1,476	340	341	343	1,747	4,247
Vehicles	47,805	59,260	97,709	92,589	52,196	93,347	303,200	639,041
Furniture and Fixtures	45	76	11	11	11	11	55	99
Capital Expenditure Subtotal	83,240	342,336	252,060	139,091	65,746	101,971	469,264	1,028,132
Capital Financing								
General Levy ¹	520	1,978	2,002	58,185	33,584	71,997	167,616	333,384
Provincial Gas Tax	14,305	7,738	7,738	7,738	7,738	7,738	38,689	69,641
Non-Residential DC	1,822	3,608	4,083	7,095	3,821	4,276	23,303	42,578
Residential DC	23,362	3,548	7,155	21,173	11,403	12,760	86,956	139,447
Investing in Canada Infrastructure Program (ICIP) Grant	15,362	2,215	-	-	-	-	-	-
Zero Emission Transit Fund ²	3,101	153,510	71,943	-	-	-	-	71,943
Zero Emission Vehicle Infrastructure Program	-	30	-	-	-	-	-	-
CIB Debenture ³	12,804	20,230	34,025	-	-	-	-	34,025
Region of Durham Debenture	7,000	42,865	51,955	24,900	9,200	5,200	95,200	186,455
Capital Project Reserve	2,500	194	-	-	-	-	-	-
Infrastructure Renewal Reserve	-	80,600	-	20,000	-	-	-	20,000
Insurance Reserve Fund ⁴	-	8,680	69,431	-	-	-	-	69,431
Capital Impact Reserve Fund	2,339	3,500	3,728	-	-	-	-	3,728
Transit Capital Reserve Fund	-	13,640	-	-	-	-	48,500	48,500
Safe Restart Agreement Fund	125	-	-	-	-	-	-	-
Other Financing ⁵	-	-	-	-	-	-	9,000	9,000
Capital Financing Subtotal	83,240	342,336	252,060	139,091	65,746	101,971	469,264	1,028,132
Total Capital Durham Region Transit	83,240	342,336	252,060	139,091	65,746	101,971	469,264	1,028,132

Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

 Durham Budget	2024	2023 Restated Budget	2024 Proposed Budget	Forecast					Forecast Total
				2025	2026	2027	2028	2029-2033	

¹ Under the 2025-2033 capital forecast the general levy financing is projected to increase significantly to finance the projected service growth and electrification contemplated in the Ten Year Transit Servicing and Financing Strategy. Significant senior government funding is required to keep the overall levy increase within the 2 per cent cap approved as part of the strategy

² Financing from the Zero Emission Transit Fund is subject to approval of the federal government and the execution of a transfer payment agreement. Should full financing not be approved, the scope and scale of these projects will be reviewed to align with any refinements to the Region's electrical vehicle implementation strategy resulting from the level of ZETF funding approved

³ The Commissioner of Finance and Regional Treasurer, in consultation with the Regional Clerk, will amend the authorizing by-law by attaching a schedule 'C-2' for the acquisition of the zero emission buses approved through the 2024 Budget to be financed in part, through CIB Debenture financing. This is in accordance with the delegated authority provided by Regional Council through Report 2023-F-9

⁴ The 2024 budget proposes to use the insurance reserve fund to fund a portion of the costs to rebuild the Raleigh Bus Storage Facility. It is anticipated that a portion of these costs will be covered under the Region's insurance claim. The Commissioner of Finance and Regional Treasurer will adjust the financing for this project upon confirmation of insurance proceeds

⁵ Other financing in 2031 is developers contributions


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

Durham Budget	2024	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
				2025	2026	2027	2028	2029-2033	
Regional Roads and Infrastructure									
Capital Expenditures									
Road / Structure Construction - Growth		39,570	26,524	91,655	160,475	175,020	159,565	1,307,728	1,894,443
Traffic Control & Other Programs - Growth		6,580	5,135	5,030	5,120	4,775	4,730	24,540	44,195
Transportation Plans & Studies - Growth		150	500	250	150	150	150	750	1,450
Bus Rapid Transit Implementation		78,638	32,377	23,500	-	-	58,000	-	81,500
Road Rehabilitation/Reconstruction Projects		38,660	38,660	47,000	47,000	47,000	47,000	235,000	423,000
Structure Rehabilitation / Replacement		13,725	18,060	32,285	24,000	22,720	12,485	45,435	136,925
Traffic Control & Other Programs - Non-Growth		3,740	5,265	3,740	3,390	3,410	3,320	18,705	32,565
Road & Traffic Safety Program (Vision Zero)		1,675	1,450	1,300	1,615	800	800	4,000	8,515
Cycling Infill Projects		540	900	900	1,000	1,000	1,000	8,500	12,400
Building & Structures		21,662	15,672	69,170	456	2,467	1,032	2,243	75,368
Machinery & Equipment		51	40	296	58	11	45	115	525
Information Technology Infrastructure		357	263	865	306	285	371	1,330	3,157
Vehicles		7,679	16,169	3,571	4,748	1,902	7,606	16,595	34,422
Furniture & Fixtures		10	125	20	11	10	11	10	62
Capital Expenditure Subtotal		213,037	161,140	279,582	248,329	259,550	296,115	1,664,951	2,748,527

Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Capital Financing								
General Levy	6,767	8,760	8,863	7,035	7,001	7,574	32,571	63,044
Equipment Replacement Reserve	7,679	15,042	2,259	4,571	1,814	7,501	16,479	32,624
Capital Impact Stabilization Reserve Fund	5,847	1,325	-	-	-	-	-	-
Roads Rehab Reserve Fund	27,710	27,710	45,955	45,605	43,710	34,385	157,040	326,695
Bridge Rehab Reserve Fund	5,525	7,800	5,525	5,525	5,525	5,525	27,625	49,725
Regional Roads Levy	8,892	9,424	17,199	25,724	41,587	41,981	315,561	442,052
Vision Zero Reserve Fund	675	650	500	814	-	-	-	1,314
Transit Capital Reserve Fund	7,474	544	313	-	-	16,690	-	17,003
Residential Development Charges	41,108	33,584	66,012	111,344	111,400	130,033	820,771	1,239,560
Commercial Development Charges	4,698	4,974	13,557	16,551	16,560	19,329	122,007	188,004
Institutional Development Charges	-	561	4,277	1,158	1,310	1,439	8,613	16,797
Industrial Development Charges	5,000	641	9,860	12,037	12,043	14,058	76,284	124,282
Canada Community-Building Fund (Federal Gas Tax)	18,275	19,850	23,525	17,965	17,600	17,600	88,000	164,690
Investing in Canada Infrastructure Program (ICIP)	57,665	23,742	17,233	-	-	-	-	17,233
Recoveries From Others ¹	55	-	2,725	-	1,000	-	-	3,725
Debentures - Region Funded	15,667	6,533	61,779	-	-	-	-	61,779
Capital Financing Subtotal	213,037	161,140	279,582	248,329	259,550	296,115	1,664,951	2,748,527
Total Capital Regional Roads and Infrastructure	213,037	161,140	279,582	248,329	259,550	296,115	1,664,951	2,748,527

¹ Recoveries from Others includes:

2023 - \$55 thousand in contributions from CN Rail


2025 - \$2.625 million in contributions from CN Rail

2025 - \$100 thousand in contributions from the County of Simcoe

2027 - \$1.0 million in contributions from the County of Simcoe


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

 Durham Budget	2024	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
				2025	2026	2027	2028	2029-2033	
Solid Waste Management									
Capital Expenditures									
Building & Structures		1,510	4,226	8,501	6,890	15,450	1,385	192,600	224,826
Machinery & Equipment		310	278	279	257	107	107	535	1,285
Information Technology Infrastructure		60	53	108	54	91	108	280	641
Vehicles		-	175	300	-	1,080	-	-	1,380
Landfill Remediation / Rehabilitation		-	-	950	2,325	525	6,698	3,400	13,898
Capital Expenditure Subtotal		1,880	4,732	10,138	9,526	17,253	8,298	196,815	242,030
Capital Financing									
General Levy		880	732	2,188	1,126	1,628	1,600	815	7,357
Waste Management Reserve Fund		1,000	4,000	7,950	8,111	15,259	6,698	41,920	79,938
Canada Community-Building Fund (Federal Gas Tax)		-	-	-	-	-	-	13,289	13,289
Residential Development Charges		-	-	-	289	366	-	-	655
Debentures		-	-	-	-	-	-	140,791	140,791
Capital Financing Subtotal		1,880	4,732	10,138	9,526	17,253	8,298	196,815	242,030
Total Capital Solid Waste Management		1,880	4,732	10,138	9,526	17,253	8,298	196,815	242,030
Total Capital Works Department		214,917	165,872	289,720	257,855	276,803	304,413	1,861,766	2,990,557


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Planning								
Capital Expenditures								
Information Technology	52	7	62	87	11	62	193	415
Capital Expenditure Subtotal	52	7	62	87	11	62	193	415
Capital Financing								
General Levy	52	7	62	87	11	62	193	415
Capital Financing Subtotal	52	7	62	87	11	62	193	415
Total Capital Planning	52	7	62	87	11	62	193	415
Economic Development and Tourism								
Capital Expenditures								
Information Technology	18	8	24	23	8	24	85	164
Vehicles	-	-	80	-	-	-	80	160
Capital Expenditure Subtotal	18	8	104	23	8	24	165	324
Capital Financing								
General Levy	18	8	24	23	8	24	85	164
Reserve/Reserve Funds	-	-	80	-	-	-	80	160
Capital Financing Subtotal	18	8	104	23	8	24	165	324
Total Capital Economic Development and Tourism	18	8	104	23	8	24	165	324


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Rapid Transit and Transit Oriented Development Office								
Capital Expenditures								
Information Technology	4	2	2	4	6	2	22	36
Buildings	-	12,000	-	-	-	-	-	-
Capital Expenditure Subtotal	4	12,002	2	4	6	2	22	36
Capital Financing								
General Levy	4	2	2	4	6	2	22	36
Debentures	-	12,000	-	-	-	-	-	-
Capital Financing Subtotal	4	12,002	2	4	6	2	22	36
Total Capital Rapid Transit and Transit Oriented Development Office	4	12,002	2	4	6	2	22	36
Total Capital Planning and Economic Development	74	12,017	168	114	25	88	380	775


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Public Health								
Capital Expenditures								
Building & Structures	3,550	-	-	-	-	-	-	-
Information Technology	446	401	379	175	408	379	1,532	2,873
Machinery & Equipment	16	11	-	-	-	-	-	-
Furniture & Fixtures	-	35	-	-	-	-	-	-
Capital Expenditure Subtotal	4,012	447	379	175	408	379	1,532	2,873
Capital Financing								
General Levy	448	406	379	175	408	379	1,532	2,873
Subsidy / Grant	14	41	-	-	-	-	-	-
Capital Impact Stabilization Reserve Fund	3,550	-	-	-	-	-	-	-
Capital Financing Subtotal	4,012	447	379	175	408	379	1,532	2,873
Total Capital Public Health	4,012	447	379	175	408	379	1,532	2,873
Region of Durham Paramedic Services								
Capital Expenditures								
Building & Structures	43	185	530	562	596	631	3,772	6,091
Machinery & Equipment	2,706	2,877	86	257	171	2,411	2,338	5,263
Information Technology	407	213	201	225	213	213	945	1,797
Vehicles	3,361	3,210	2,550	3,720	3,540	3,640	16,160	29,610
Furniture & Fixtures	20	20	20	20	20	20	100	180
Capital Expenditure Subtotal	6,537	6,505	3,387	4,784	4,540	6,915	23,315	42,941


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

 Durham Budget 2024	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total	
			2025	2026	2027	2028	2029-2033		
Capital Financing									
General Levy	2,835	3,269	3,096	3,910	3,817	4,032	20,927	35,782	
Subsidy / Grant	371	161	-	-	-	-	-	-	
Reserves / Reserve Funds	2,240	2,492	-	-	140	2,300	2,388	4,828	
Development Charges - Residential	1,091	583	291	874	583	583		2,331	
Capital Financing Subtotal	6,537	6,505	3,387	4,784	4,540	6,915	23,315	42,941	
Total Capital Region of Durham Paramedic Services	6,537	6,505	3,387	4,784	4,540	6,915	23,315	42,941	
Total Capital Health Department	10,549	6,952	3,766	4,959	4,948	7,294	24,847	45,814	


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Children's Services								
Capital Expenditures								
Building & Structures	-	39	-	263	127	327	145	862
Machinery & Equipment	18	14	-	-	-	22	46	68
Information Technology	81	8	140	86	8	140	469	843
Furniture & Fixtures	17	20	20	20	20	20	117	197
Capital Expenditure Subtotal	116	81	160	369	155	509	777	1,970
Capital Financing								
General Levy	116	81	160	369	155	509	777	1,970
Capital Financing Subtotal	116	81	160	369	155	509	777	1,970
Total Capital Children's Services	116	81	160	369	155	509	777	1,970
Emergency Management and Program Support Services								
Capital Expenditures								
Information Technology	4	2	4	4	2	4	17	31
Capital Expenditure Subtotal	4	2	4	4	2	4	17	31
Capital Financing								
General Levy	4	2	4	4	2	4	17	31
Capital Financing Subtotal	4	2	4	4	2	4	17	31
Total Capital Emergency Management and Program Support Services	4	2	4	4	2	4	17	31


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

 Durham Budget	2024	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
				2025	2026	2027	2028	2029-2033	
Family Services									
Capital Expenditures									
Building & Structures		-	-	1,900	-	-	-	-	1,900
Machinery & Equipment		11	11	-	-	-	-	-	-
Information Technology		4	109	25	4	107	25	248	409
Capital Expenditure Subtotal		15	120	1,925	4	107	25	248	2,309
Capital Financing									
General Levy		15	120	228	4	107	25	248	612
Other Reserves		-	-	1,150	-	-	-	-	1,150
Development Charges		-	-	547	-	-	-	-	547
Capital Financing Subtotal		15	120	1,925	4	107	25	248	2,309
Total Capital Family Services		15	120	1,925	4	107	25	248	2,309
Housing Services									
Capital Expenditures									
Information Technology		42	40	64	53	40	56	256	469
Capital Expenditure Subtotal		42	40	64	53	40	56	256	469
Capital Financing									
General Levy		42	40	46	49	40	38	230	403
Other Financing		-	-	18	4	-	18	26	66
Capital Financing Subtotal		42	40	64	53	40	56	256	469
Total Capital Housing Services		42	40	64	53	40	56	256	469


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Social Assistance								
Capital Expenditures								
Building & Structures	500	-	-	6,400	-	20,000	-	26,400
Machinery & Equipment	14	11	-	-	-	10	-	10
Information Technology	127	50	465	270	49	538	1,072	2,394
Capital Expenditure Subtotal	641	61	465	6,670	49	20,548	1,072	28,804
Capital Financing								
General Levy	641	61	465	989	49	18,163	1,072	20,738
Other Reserves/Reserve Fund	-	-	-	3,850	-	-	-	3,850
Development Charges	-	-	-	1,831	-	2,385	-	4,216
Capital Financing Subtotal	641	61	465	6,670	49	20,548	1,072	28,804
Total Capital Social Assistance	641	61	465	6,670	49	20,548	1,072	28,804

Financial Details: Summary of Capital (\$,000's)

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	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Long-Term Care and Services for Seniors								
Fairview Lodge Long-Term Care Home								
Capital Expenditures								
Building & Structures	265	200	-	-	-	-	-	-
Machinery & Equipment	87	295	424	332	318	197	958	2,229
Information Technology	76	52	88	85	46	115	367	701
Furniture & Fixtures	-	45	55	45	35	35	175	345
Capital Expenditure Subtotal	428	592	567	462	399	347	1,500	3,275
Capital Financing								
General Levy	422	592	567	462	399	347	1,500	3,275
Capital Financing Subtotal	428	592	567	462	399	347	1,500	3,275
Total Capital Fairview Lodge Long-Term Care Home	428	592	567	462	399	347	1,500	3,275

Hillsdale Estates Long-Term Care Home

Capital Expenditures								
Building & Structures	-	681	1,761	-	-	-	13,850	15,611
Machinery & Equipment	389	491	2,837	1,431	2,148	119	3,488	10,023
Information Technology	30	48	69	46	42	69	208	434
Furniture & Fixtures	15	10	100	90	-	-	-	190
Capital Expenditure Subtotal	434	1,230	4,767	1,567	2,190	188	17,546	26,258


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Capital Financing								
General Levy	434	1,230	4,767	1,567	2,190	188	17,546	26,258
Capital Financing Subtotal	434	1,230	4,767	1,567	2,190	188	17,546	26,258
Total Capital	434	1,230	4,767	1,567	2,190	188	17,546	26,258
Hillsdale Estates Long-Term Care Home								
Hillsdale Terraces Long-Term Care Home								
Capital Expenditures								
Building & Structures	-	-	200	110	1,654	-	2,007	3,971
Machinery & Equipment	471	234	453	533	1,381	147	5,320	7,834
Information Technology	20	50	32	32	75	32	214	385
Furniture & Fixtures	5	31	26	20	20	20	92	178
Capital Expenditure Subtotal	496	315	711	695	3,130	199	7,633	12,368
Capital Financing								
General Levy	496	315	711	695	3,130	199	7,633	12,368
Capital Financing Subtotal	496	315	711	695	3,130	199	7,633	12,368
Total Capital	496	315	711	695	3,130	199	7,633	12,368
Hillsdale Terraces Long-Term Care Home								
Lakeview Manor Long-Term Care Home								
Capital Expenditures								
Building & Structures	-	50	-	60	677	-	-	737
Machinery & Equipment	224	457	233	175	385	962	603	2,358
Information Technology	39	21	22	50	22	23	149	266
Furniture & Fixtures	-	10	28	-	-	-	-	28
Capital Expenditure Subtotal	263	538	283	285	1,084	985	752	3,389


Financial Details: Summary of Capital (\$,000's)

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	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total	
			2025	2026	2027	2028	2029-2033		
Capital Financing									
General Levy	263	538	283	285	1,084	985	752	3,389	
Capital Financing Subtotal	263	538	283	285	1,084	985	752	3,389	
Total Capital									
Lakeview Manor Long-Term Care Home	263	538	283	285	1,084	985	752	3,389	
Long-Term Care Administration									
Capital Expenditures									
Building and Structures	126,025	-	-	-	-	-	-	-	
Information Technology	34	17	42	25	27	42	168	304	
Capital Expenditure Subtotal	126,059	17	42	25	27	42	168	304	
Capital Financing									
General Levy	34	17	42	25	27	42	168	304	
Capital Project Reserve	10,591	-	-	-	-	-	-	-	
Residential DC	651	-	-	-	-	-	-	-	
Subsidy / Grant	10,525	-	-	-	-	-	-	-	
Other Financing	10,180	-	-	-	-	-	-	-	
Debenture - Subsidy	60,800	-	-	-	-	-	-	-	
Debenture - Region Funded	33,278	-	-	-	-	-	-	-	
Capital Financing Subtotal	126,059	17	42	25	27	42	168	304	
Total Capital									
Long-Term Care Administration	126,059	17	42	25	27	42	168	304	
Total Capital									
Social Services	128,498	2,996	8,988	10,134	7,183	22,903	29,969	79,177	


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

 Durham Budget	2024	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
				2025	2026	2027	2028	2029-2033	
Office of the Regional Chair									
Capital Expenditures									
Information Technology		-	7	2	-	7	2	16	27
Furniture & Fixtures		5	5	5	5	5	5	25	45
Capital Expenditure Subtotal		5	12	7	5	12	7	41	72
Capital Financing									
General Levy		5	12	7	5	12	7	41	72
Capital Financing Subtotal		5	12	7	5	12	7	41	72
Total Capital									
Office of the Regional Chair		5	12	7	5	12	7	41	72


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Chief Administrative Officer								
Capital Expenditures								
Information Technology	232	6	94	70	4	94	241	503
Furniture & Fixtures	6	6	6	6	6	6	30	54
Capital Expenditure Subtotal	238	12	100	76	10	100	271	557
Capital Financing								
General Levy	78	12	100	76	10	100	271	557
Deferred OPG Funding from Reserve	160							
Capital Financing Subtotal	238	12	100	76	10	100	271	557
Total Capital Office of the Chief Administrative Officer	238	12	100	76	10	100	271	557


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

 Durham Budget 2024	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Human Resources								
Capital Expenditures								
Machinery & Equipment	-	-	25	25	-	-	50	100
Information Technology	60	46	32	63	44	35	249	423
Capital Expenditure Subtotal	60	46	57	88	44	35	299	523
Capital Financing								
General Levy	60	46	57	88	44	35	299	523
Capital Financing Subtotal	60	46	57	88	44	35	299	523
Total Capital Human Resources	60	46	57	88	44	35	299	523
Information Technology								
Capital Expenditures								
Information Technology	57	324	200	51	75	375	411	1,112
Capital Expenditure Subtotal	57	324	200	51	75	375	411	1,112
Capital Financing								
General Levy	57	324	200	51	75	375	411	1,112
Capital Financing Subtotal	57	324	200	51	75	375	411	1,112
Total Capital Information Technology	57	324	200	51	75	375	411	1,112


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Legislative Services								
Capital Expenditures								
Information Technology	50	18	26	45	18	26	151	266
Capital Expenditure Subtotal	50	18	26	45	18	26	151	266
Capital Financing								
General Levy	50	18	26	45	18	26	151	266
Capital Financing Subtotal	50	18	26	45	18	26	151	266
Total Capital Legislative Services	50	18	26	45	18	26	151	266
Total Capital Corporate Services	167	388	283	184	137	436	861	1,901

Financial Details: Summary of Capital (\$,000's)


Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Durham OneNet Inc.								
Capital Expenditures								
Information Technology Infrastructure	28,700	17,200	13,200	11,100	5,100	4,400	13,000	46,800
Capital Expenditure Subtotal	28,700	17,200	13,200	11,100	5,100	4,400	13,000	46,800
Capital Financing								
Capital Impact Stabilization Reserve Fund	7,900	12,000	13,200	11,100	5,100	4,400	13,000	46,800
Partner Contributions	4,240	1,060	-	-	-	-	-	-
Federal Grant	11,040	2,760	-	-	-	-	-	-
Provincial Grant	5,520	1,380	-	-	-	-	-	-
Capital Financing Subtotal	28,700	17,200	13,200	11,100	5,100	4,400	13,000	46,800
Total Capital Durham OneNet Inc.	28,700	17,200	13,200	11,100	5,100	4,400	13,000	46,800

* The 2025-2033 Capital Forecast identifies financing from the Capital Impact Stabilization Reserve Fund; it is anticipated that senior government grant funds will be applied each year as opportunities arise and partnerships with internet service providers are developed.

Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

 Durham Budget	2024	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
				2025	2026	2027	2028	2029-2033	
Finance Department									
Capital Expenditures									
Machinery & Equipment		-	-	-	-	-	-	120	120
Information Technology		197	113	112	111	132	112	596	1,063
Vehicles		50	-	50	-	55	-	165	270
Capital Expenditure Subtotal		247	113	162	111	187	112	881	1,453
Capital Financing									
General Levy		197	113	112	111	132	112	716	1,183
Reserve Fund		50	-	50	-	55	-	165	270
Capital Financing Subtotal		247	113	162	111	187	112	881	1,453
Total Capital Finance Department		247	113	162	111	187	112	881	1,453


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

Durham Budget	2024	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
				2025	2026	2027	2028	2029-2033	
9-1-1 Emergency Service System									
Capital Expenditures									
Information Technology		-	251	93	449	93	-	959	1,594
Capital Expenditure Subtotal		-	251	93	449	93	-	959	1,594
Capital Financing									
Reserves / Reserve Funds		-	-	93	449	93	-	849	1,484
Provincial Grant Funding		-	251	-	-	-	-	-	-
General Levy		-	-	-	-	-	-	110	110
Capital Financing Subtotal		-	251	93	449	93	-	959	1,594
Total Capital		-	251	93	449	93	-	959	1,594
9-1-1 Emergency Service System		-	251	93	449	93	-	959	1,594

Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects


	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Durham Regional Local Housing Corporation								
Capital Expenditures								
Building & Structures	5,205	12,123	11,438	6,963	8,060	9,037	58,688	94,186
Vehicles	-	80	160	80	80	80	-	400
Capital Expenditure Subtotal	5,205	12,203	11,598	7,043	8,140	9,117	58,688	94,586
Capital Financing								
General Levy	5,205	5,455	6,199	7,043	8,140	9,117	58,688	89,187
Federal Grant	-	6,748 ¹	5,399	-	-	-	-	5,399
Capital Financing Subtotal	5,205	12,203	11,598	7,043	8,140	9,117	58,688	94,586
Total Capital Durham Regional Local Housing Corporation	5,205	12,203	11,598	7,043	8,140	9,117	58,688	94,586

Note: 2024 to 2033 capital budget and forecast does not include the costs associated with the redevelopment of underutilized Regional sites. Estimates are included in the Region's Corporate Items Business Plans and Budget.

1. The 2024 capital plan includes \$147,000 for Energy and Building Condition Audits which are contingent on approval of the Region's Canada Mortgage and Housing Corporation (CMHC) grant application.

Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Corporate Items - Paramedic Stations								
Capital Expenditures								
Building & Structures	4,150	2,385	25,240	900	9,315	-	-	35,455
Capital Expenditure Subtotal	4,150	2,385	25,240	900	9,315	-	-	35,455
Capital Financing								
General Levy	2,700	-	-	-	-	-	-	-
Reserves / Reserve Funds	747	-	-	-	-	-	-	-
Capital Project Reserve	-	2,385	8,970	99	1,025	-	-	10,094
Residential DC's	703	-	-	-	-	-	-	-
Development Charges	-	-	-	801	1,250	-	-	2,051
Debenture - Tax Funded	-	-	11,908	-	-	-	-	11,908
Debenture - DC Funded	-	-	4,362	-	7,040	-	-	11,402
Capital Financing Subtotal	4,150	2,385	25,240	900	9,315	-	-	-
Total Capital								
Corporate Items - Paramedic Stations	4,150	2,385	25,240	900	9,315	-	-	35,455
Corporate Items - Social Housing Development/Redevelopment								
Capital Expenditures								
Social Housing Site #1 *	-	-	70,000	70,000	70,000	-	-	210,000
Social Housing Site #2 - Project Delivery Costs **	-	-	10,000	-	-	-	-	10,000
Social Housing Site #2 - Regional Land **	-	-	TBD	-	-	-	-	-
Capital Expenditure Subtotal	-	-	80,000	70,000	70,000	-	-	220,000

Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

Capital Financing

Debtenture	-	-	26,666	23,334	23,334	-	-	73,334
Provincial Funding	-	-	26,667	23,333	23,333	-	-	73,333
Federal Funding	-	-	26,667	23,333	23,333	-	-	73,333
Capital Financing Subtotal	-	-	80,000	70,000	70,000	-	-	-

Total Capital

Corporate Items - Social Housing Development/Redevelopment	-	-	80,000	70,000	70,000	-	-	220,000
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Corporate Items - Enterprise Maintenance Management

Capital Expenditures

Information Technology ***	-	615	-	-	-	-	-	-
Capital Expenditure Subtotal	-	615	-	-	-	-	-	-

Capital Financing

Capital Project Reserve - Property Tax	-	615	-	-	-	-	-	-
Capital Financing Subtotal	-	615	-	-	-	-	-	-

Total Capital

Corporate Items - Enterprise Maintenance Management	-	615	-	-	-	-	-	-
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Total Capital

Corporate Items - Property Tax	4,150	3,000	105,240	70,900	79,315	-	-	255,455
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Project Notes:


* Social Housing Site #1 is an example of a redevelopment project where the Region is responsible for the capital delivery. The cost estimates provided above are indicative only and will be further refined and updated in advance of the 2025 Budget and will be informed by the Region's work with Infrastructure Ontario. No specific sites have been identified at this time to allow flexibility to respond to dynamic opportunities as they arise. A minimum of one third funding from both the provincial and federal governments is required to advance this project.

** Social Housing Site #2 is an example of a redevelopment project where the Region partners with the private sector to develop a mixed-use development. In this example the Region would be responsible for donating the land and various consulting and legal costs while the private sector would be responsible for all construction costs. The cost estimates provided above are indicative only and will be further refined and updated in advance of the 2025 Budget. No specific sites have been identified at this time to allow flexibility to respond to dynamic opportunities as they arise. A minimum of one third funding from both the provincial and federal governments towards the Region's costs is required to advance this project.

*** The Asset Management System Upgrade (Maximo) project was approved by Council as part of the 2024 Water Supply and Sanitary Sewerage Business Plans and Budget (Report 2023-F-36). The total cost of this project is \$1,500,000 with \$420,000 funded from the capital project reserve (water portion), \$465,000 from the capital project reserve (sewer portion) and \$615,000 from the capital project reserve (general tax portion).


Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Regional Headquarters								
Capital Expenditures								
Building & Structures	9,967	15,414	13,391	13,066	2,494	1,935	15,939	46,825
Machinery & Equipment	89	443	1,451	-	-	-	1,900	3,351
Furniture & Fixtures	-	-	249	-	-	-	-	249
Capital Expenditure Subtotal	10,056	15,857	15,091	13,066	2,494	1,935	17,839	50,425
Capital Financing								
General Levy	2,143	1,392	15,091	13,066	2,494	1,935	17,839	50,425
Capital Project Reserve	1,685	8,403	-	-	-	-	-	-
Capital Impact Stabilization Reserve Fund	6,228	6,062	-	-	-	-	-	-
Capital Financing Subtotal	10,056	15,857	15,091	13,066	2,494	1,935	17,839	50,425
Total Capital Regional Headquarters	10,056	15,857	15,091	13,066	2,494	1,935	17,839	50,425
Service Durham								
Capital Expenditures								
Information Technology	400	28	12	23	29	12	116	192
Furniture & Fixtures	25	-	-	-	-	-	-	-
Capital Expenditure Subtotal	425	28	12	23	29	12	116	192
Capital Financing								
General Levy	25	28	12	23	29	12	116	192
Innovation and Modernization Reserve Fund	400	-	-	-	-	-	-	-
Capital Financing Subtotal	425	28	12	23	29	12	116	192
Total Capital Service Durham	425	28	12	23	29	12	116	192
Total Capital Regional Headquarters	10,481	15,885	15,103	13,089	2,523	1,947	17,955	50,617

Financial Details: Summary of Capital (\$,000's)

Provides a summary of the current year capital budget, nine-year capital forecast and proposed financing summarized by asset type. See Appendices for specific capital projects

	2023 Approved Budget	2024 Proposed Budget	Forecast					Forecast Total
			2025	2026	2027	2028	2029-2033	
Legal Services								
Capital Expenditures								
Information Technology	13	20	36	19	10	36	93	194
Capital Expenditure Subtotal	13	20	36	19	10	36	93	194
Capital Financing								
General Levy	13	20	36	19	10	36	93	194
Capital Financing Subtotal	13	20	36	19	10	36	93	194
Total Capital Legal Services	13	20	36	19	10	36	93	194
Provincial Offences Act								
Capital Expenditures								
Information Technology	79	7	476	39	7	26	113	661
Capital Expenditure Subtotal	79	7	476	39	7	26	113	661
Capital Financing								
General Levy	79	7	476	39	7	26	113	661
Capital Financing Subtotal	79	7	476	39	7	26	113	661
Total Capital Provincial Offences Act	79	7	476	39	7	26	113	661
Total Capital Legal Services	92	27	512	58	17	62	206	855


Attachment #6: Summary of the Use of Development Charges, Provincial Gas Tax, Canada Community-Building Fund, Reserves and Reserve Funds in the proposed 2024 Property Tax Supported Business Plans and Budget

	Financing Source	Amount (\$,000's)
Durham Regional Police Service		
Helicopter Maintenance	Helicopter Reserve	883
DRPS Capital	Capital Project Reserve - 2023 Surplus	4,800
DRPS Capital	Capital Project Reserve	7,750
Transit		
Transit Capital	Residential Development Charges	3,548
Transit Capital	Non-Residential Development Charges	3,608
Transit Capital	Provincial Gas Tax	7,738
Transit Capital	Capital Project Reserve	194
Transit Capital	Infrastructure Renewal Reserve	80,600
Transit Capital	Transit Capital Reserve Fund	13,640
Transit Capital	Capital Impact Stabilization Reserve Fund	3,500
Transit Capital	Insurance Reserve Fund	8,680
Transit Operations	Provincial Gas Tax	1,611
Retiree Sick Bank Payout	Sick Leave Reserve	420
Office of the Chief Administrative Officer		
Durham Trees - Rural Tree Planting Program	Climate Mitigation and Environmental Reserve Fund	98
Durham Region Strategic Plan	Operating Impact Stabilization Reserve Fund	120
Region's 50th Anniversary	Operating Impact Stabilization Reserve Fund	150
Implementation of Equity Audit Recommendations	Operating Impact Stabilization Reserve Fund	138
Diversity, Equity and Inclusion Strategy	Operating Impact Stabilization Reserve Fund	60
OPG funded Nuclear Emergency Management	OPG- Deferred Revenue (Reserve)	697
Finance Department		
Service Delivery Reviews	Operating Impact Stabilization Reserve Fund	300
Public Sector Accounting Standard Conceptual Framework	Operating Impact Stabilization Reserve Fund	50
Risk Management and Insurance Costs	Insurance Reserve Fund	306

Attachment #6: Summary of the Use of Development Charges, Provincial Gas Tax, Canada Community-Building Fund, Reserves and Reserve Funds in the proposed 2024 Property Tax Supported Business Plans and Budget

	Financing Source	Amount (\$,000's)
Corporate Items		
Property Assessment Appeals	Assessment Appeals Reserve	200
RDPS Station Funding	Capital Project Reserve	2,385
Farm 9-1-1	Operating Impact Stabilization Reserve Fund	150
Social Housing Capital Provision	Capital Impact Stabilization Reserve Fund	2,500
National Public Service Week Program Materials	Operating Impact Stabilization Reserve Fund	100
Project Woodward	Economic Development Reserve Fund	100
Cyber Security Program	Operating Impact Stabilization Reserve Fund	2,050
At Home Incentive Program	Operating Impact Stabilization Reserve Fund	5,054
Budget Modernization Project	Capital Project Reserve	500
Asset Management System Upgrade (Maximo)	Capital Project Reserve	1,500
Community Settlement Support	Working Capital Reserve	5,528
Works		
Roads and Infrastructure Capital	Residential Development Charges	33,584
Roads and Infrastructure Capital	Commercial Development Charges	4,974
Roads and Infrastructure Capital	Industrial Development Charges	641
Roads and Infrastructure Capital	Institutional Development Charges	561
Roads and Infrastructure Capital	Canada Community-Building Fund	19,850
Roads and Infrastructure Capital	Regional Roads Reserve	9,424
Roads and Infrastructure Capital	Transit Reserve Fund	543
Roads and Infrastructure Capital	Roads Rehabilitation Reserve Fund	27,710
Roads and Infrastructure Capital	Bridges Rehabilitation Reserve Fund	7,800
Roads and Infrastructure Capital	Capital Impact Stabilization Reserve Fund	1,325
Vision Zero Initiatives	Vision Zero Reserve Fund	650
Fleet replacement	Equipment Reserve - Works	15,042
Regional Forest Management	Regional Forest Reserve Fund	9
Debt Servicing Costs - Depot Modernization	Residential Development Charges	540
Debt Servicing Costs - Depot Modernization	Commercial Development Charges	79
Debt Servicing Costs - Depot Modernization	Industrial Development Charges	58
Debt Servicing Costs - Depot Modernization	Institutional Development Charges	50
Oshawa Waste Management Facility Upgrades	Solid Waste Management Reserve Fund	4,000

Attachment #6: Summary of the Use of Development Charges, Provincial Gas Tax, Canada Community-Building Fund, Reserves and Reserve Funds in the proposed 2024 Property Tax Supported Business Plans and Budget

 Durham Budget	2024	Financing Source	Amount (\$,000's)
Regional Headquarters			
Workplace Modernization		Capital Project Reserve	8,403
Workplace Modernization		Capital Impact Stabilization Reserve Fund	6,062
MyDurham 311 Project		Innovation and Modernization Reserve Fund	2,612
Social Services			
Regional Investment in Homelessness Supports		Capital Project Reserve	1,000
Corporate Services			
Job Evaluation Tool		Operating Impact Stabilization Reserve Fund	100
Health Department			
Paramedic Equipment Replacement		Capital Project Reserve	2,492
New Paramedic Growth Ambulances and Equipment		Residential Development Charges	583
Durham OneNet Inc.			
Durham OneNet Inc. - Operating Costs		Operating Impact Stabilization Reserve Fund	2,194
Durham OneNet Inc. - Capital Costs		Capital Impact Stabilization Reserve Fund	12,000
Total Use of Development Charges, Provincial Gas Tax, Canada Community-Building Fund and Reserves and Reserve Funds			321,244

Attachment #7 Supplementary Information on Potential Social Housing Development/Redevelopment Program \$,000's (Financing to be Determined)

The following table provides Council with a high-level indicative estimate of the potential capital costs for the development/redevelopment of Social Housing Units from 2025 to 2033 under a straight rebuild model. Individual decisions regarding the development of each site will be subject to further review and reports to Committee/Council detailing recommended capital project delivery model, potential partnerships, refined cost estimates and financing strategies. Advancement of a capital program of this magnitude will require significant investment by both the provincial and federal governments and the pursuit of strategic private partnerships.

		# of Units	2024 Proposed Budget*	Forecast									Forecast Total
				2025	2026	2027	2028	2029	2030	2031	2032	2033	
1	Christine and "The Broader Hill"	500	-	30,250	60,500	60,500	60,500	60,500	30,250	-	-	-	302,500
2	Malaga	444	-	67,155	67,155	67,155	67,155	-	-	-	-	-	268,620
3	Ritson Housing	770	-	93,170	93,170	93,170	93,170	93,170	-	-	-	-	465,850
4	Ritson Building Renovation	-	-	17,228	17,228	8,614	-	-	-	-	-	-	43,070
5	TBD Site	80	-	4,840	9,680	19,360	14,520	-	-	-	-	-	48,400
6	1635 Dundas	24	-	6,600	6,600	-	-	-	-	-	-	-	13,200
7	Rossland	257	-	7,774	15,549	31,097	31,097	31,097	15,549	15,548	7,774	-	155,485
8	Poplar/Linden	165	-	1,000	1,500	2,000	9,982	29,948	29,947	25,448	-	-	99,825
9	The Lake	680	-	-	2,500	2,500	2,500	2,500	100,350	100,350	100,350	100,350	411,400
10	Property/Building Acquisition for Development Beyond 2033	-	-	-	-	10,000	-	-	10,000	-	-	10,000	30,000
Total Potential Social Housing Development/Redevelopment Program		2,920	-	228,017	273,882	294,396	278,924	217,215	186,096	141,346	108,124	110,350	1,838,350

* For 2024 budget purposes, a provision of \$7.3 million has been included in the Corporate Items Budget for social housing development/redevelopment. Of this investment, \$2.0 million is dedicated for the Region's ongoing work on the redevelopment of the DRLHC Christine and The Hill properties. In addition, two projects have been inserted in the Corporate Items Capital Forecast for illustrative purposes, one based on a rebuild model and one based on a public/private partnership model with no specific sites identified at this time to allow flexibility to respond to dynamic opportunities as they might arise. This chart will be significantly refined as the 10-year Housing Servicing and Financing Strategy develops.