

Durham Budget

302

The Regional Municipality of Durham

2022 Business Plans and Budgets - Property Tax Requirements

Finance and Administration Committee – February 8, 2022

Overview

Budget Overview

- 2022 Budget Overview and Priorities
- Public Engagement
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- Corporate Services
- Finance Department
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- 2022 Regional Property Tax Impacts
- 2022 Capital Budget and Nine-Year Forecast
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- Line-by-line Review
- COVID-19 Pandemic Impacts
- 2022 Budget Overview
- Future Budget Pressures
- Risks and Uncertainties
- Conclusion and Questions

Summary

2022 Business Plans and Budgets



Achieves the Regional Council approved 2022
Business Plans and Budgets
Guideline

With DRPS Adjustment

Supports the Region's Strategic Plan

Responds to the demands and pressures the COVID-19 pandemic has placed on many Regional programs and services

Provides for the implementation of the Region's COVID-19 Recovery Plan

Finance & Administration Committee:
February 8, 2022
Regional Council:

February 23, 2022

Proposed 2022 Property Tax Increase



Proposed 2022 Property Tax Increase

2.0% + 0.35% + 0.25% = 2.6%

\$74 budgetary increase for average residential property (2022 CVA \$483,100)

Police Request:





Conservation Authorities:

Operating: 2.5%
Special benefiting 1.5%



Community Investment Grant Policy:

Future Healthcare Investments: 0.25%

Key Messages:

- Significant Council priorities
- Enhanced Community needs
- Climate Change Emergency
- Line-by-line review
- Used alternative funding strategies including sustainable use of reserves and reserve funds, development charges, provincial and federal gas tax and debentures
- 2022 funding impacts including any potential for continued financial support to mitigate the continued fiscal impacts of the pandemic and recovery

Engagement Opportunities



The Budget Modernization Project - continues to focus on engaging with more residents and businesses in new and different ways to encourage their input on the Region's Business Plans and Budget including:

Video on How the Budget is Prepared



featuring educational, engaging content that breaks down messaging in a digestible, easy-to-understand way



Frequently Asked Questions

NEW

6 and growing

questions and answers that provides information about the annual business planning and budget process in a clear and easy to understand manner

Social Media Campaign



aligned with the progression of the business planning and budget process to support wider understanding and seek input throughout

Over 125,000

Over 1,300

Impressions

Engagements

Your Voice Durham



348

visits to the webpage where residents are able to ask questions and provide comments online

Printed Public Notice

Shared through local newspapers covering every municipality in the Region

Residents were invited to learn more about the Region's Business Plans and Budgets, gain an increased understanding of the Region's programs and services and share input on key priority areas during a virtual Budget Town Hall

Hosted by the Chief Administrative Officer, Commissioner of Finance and Treasurer, and joined by the Region's Senior Leadership Team and Chief Rollauer for:



Over 11,800 Residents

participated in the Virtual Budget Town Hall **over the phone or on the Region's website**.

Rogers TV broadcasted a recording on six occasions between Oct 28th and Nov 6th

Over 100 from 2020 Questions/ Comments

received

20 from 2020 Responses

provided during the event

2022 Strategic Highlights – CAO Office



Implement the Community Safety and Well-Being Plan by building robust community capacity to ensure residents get the right services at the right time and ensure individuals and families can meet their needs for education, health care, food, housing, income as well as social and cultural



Create a Reconciliation Action Plan to identify areas for reconciliation and cultural safety relevant to Indigenous residents and employees to better understand, live alongside of, and work with Indigenous Peoples



Continue the work of the new Durham Region Anti-Racism Taskforce with community stakeholders, staff and other partners to ensure we successfully implement our anti-racism framework consistent with the Ontario Human Rights Code to demonstrate leadership in addressing systemic racism



Continue to implement the Regional Intelligent Communities framework through signature projects



Expand on the early success of CityStudio Durham, including launching a Summer Innovation Fellowship Program

2022 Strategic Highlights – CAO Office



Enhance communications of our commitment to strategic goals and share results with the community to support transparency and accountability



Improve community engagement on Regional programs and services through an updated digital platform



Continue to implement a government relations strategy to advance key priorities with the provincial and federal governments



Work with local area municipalities, Conservation Authorities, and other partners to implement a flood risk resilience strategy to support increased public awareness and capacity to proactively address the increasing risks of flooding due to climate change



Research, develop and launch a sustainable energy alliance that focusses on strategic alignment between local governments, post secondary institutions, the energy sector, and business partners to address the acceleration of climate action on a regional scale

2022 Strategic Highlights – Corporate Services



Continued implementation of the Enterprise Information Management Strategy moving the organization to electronic document management and better classification of corporate records



Year 2 of the MyDurham311 implementation. Activation in the fall of 2022 for the "311" dialing capability, implementation of the new Knowledge Base software



Enhance Cyber Security process for the protection of Regional Data



Continued implementation of Short-Term Disability programs for negotiated groups to eliminate the Sick Leave Liability issues.



Continue to modernize the POA courts for remote hearings



Continued modernization of Regional Council and Committee through the implementation of eScribe and Council Chamber enhancements.

2022 Strategic Highlights - Finance





Support establishment of Municipal Services Corporation to advance the deployment of broadband



Partner in developing incentives for a Regional Community Improvement Plan



Partnership to build climate change initiatives and greenhouse gas emissions reduction targets into budgets and business plans



Update Transit Development Charges Background Study and Bylaw and commence work on main Region of Durham Development Charges Bylaw



Continue Budget Modernization Initiatives



Implement Proactive Investment Strategies



Continue Technology and Cyber Risk Management program with partnership between Internal Audit and Corporate Services- IT Division



Implement online payments across the organization

Assessment Growth





Seaton Growth

- Ensure continued financial sustainability by matching required Regional operations expenditures with assessment growth
- Estimated 2022 assessment growth related to Seaton is 0.10%

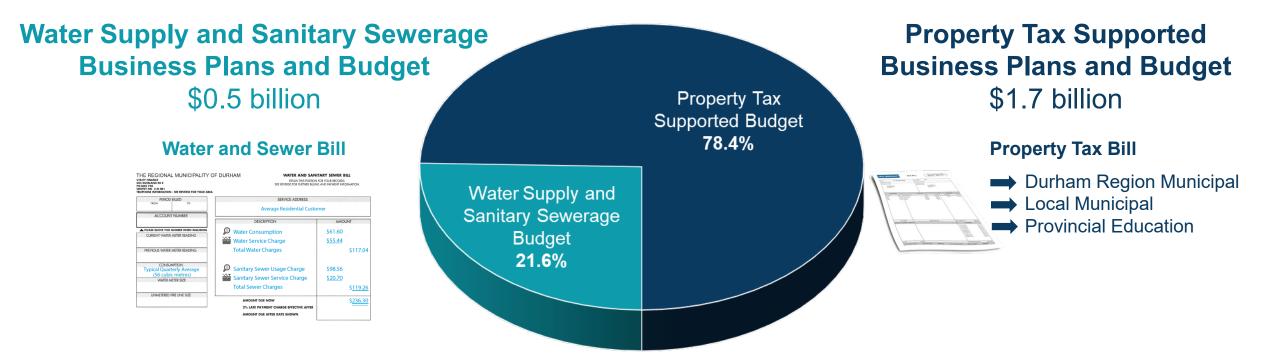
Overview of Regional Finances



The annual Business Plans and Budget outlines the cost of delivering a wide range of essential programs and services. It ensures resource allocations are aligned with Regional Council's strategic objectives and balance service, infrastructure and legislative requirements within a framework of financial stability and transparency.

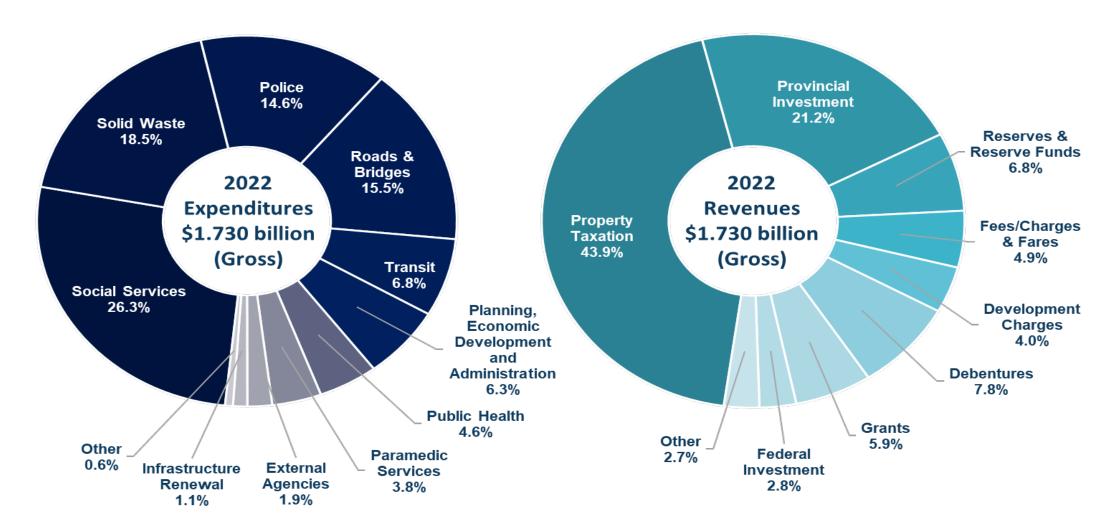
The Region prepares two budgets with combined gross expenditures of approximately \$2.2 billion

2022 Recommended Budget - \$2.2 billion



2022 Recommended Gross Expenses

2022 Recommended Gross Funding



2022 Regional Property Taxes – Average Home



30.7%

2022



Durham Regional Police Service



Social Services



Roads & Bridges



Durham Region Transit



Planning, Economic Development & Admin



Solid Waste Management



Region of Durham Paramedic Services



External Agencies



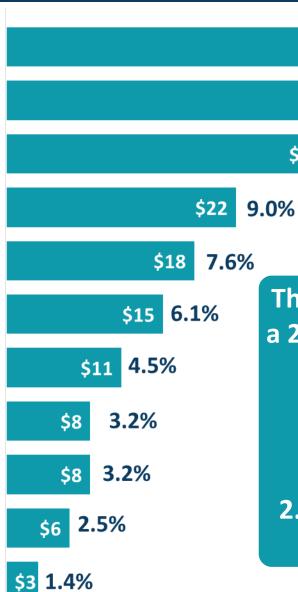
Public Health



Infrastructure Renewal



Other



The average single detached home in Durham, with a 2022 CVA of \$483,100 will pay approximately \$244 per month, or \$2,933 annually, for Regional property tax supported services.

19.3%

The 2022 proposed Regional budget increase is 2.6%, \$74 annually (\$6.17 monthly) for an average single detached home.

\$31 12.5%

2022 Regional Property Tax Impacts



Residential Regional Budgetary Increase for an **Average Residential Property Owner**



2.6% \$74

Average Region-Wide Residential Home 2022 CVA = \$483,100

Commercial Regional Budgetary Increase



2.6% \$112

Based on Occupied 2022 CVA = \$500,000

Industrial Regional Budgetary Increase



2.6% \$314

Based on Occupied 2022 CVA = \$1,000,000

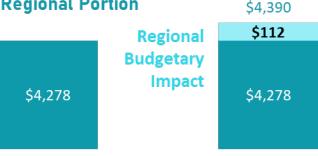
Average Region-Wide Residential Home \$2,933



No change in Residential **Education Property Taxes**

Commercial Example

Regional Portion



Province maintaining reduced 2021 education tax rates Reduction approx. 10% or \$500 from 2020 level

Industrial Example

Impact

Regional Portion

2021



\$12,288

2022



Province maintaining reduced 2021 education tax rates Reduction approx. 28% or

\$3,500 from 2020 level

2021

2022

2022 Capital Budget and Nine-Year Forecast

2022



Water Supply \$4.909 billion



Sanitary Sewerage \$5.446 billion



Transportation \$3.857 billion



Facilities \$1.279billion

Fleet & Equipment \$0.42 billio

Durham St	2022 Proposed	Forecast					
Durham Budget 820	Budget (\$,000's)	2023	2024	2025	2026	2027-2031	Forecast Total
Capital Expenditures							
Durham Regional Police Service	6,247	5,947	10,728	15,647	38,943	142,028	213,293
Durham Region Transit	16,100	29,189	183,273	48,171	20,580	109,437	390,650
Works Department	418,853	226,569	210,761	196,494	163,865	685,187	1,482,876
Planning, Economic Development & Transit Oriented Development Office	59	105	102	70	103	290	670
Health Department	4,308	5,064	2,589	3,455	2,655	16,470	30,234
Social Services	2,655	112,853	12,775	1,823	1,693	32,833	161,977
Office of the Regional Chair	5	5	13	5	5	43	71
Office of the Chief Administrive Officer	38	46	90	34	46	293	509
Corporate Services	661	1,498	318	199	228	1,145	3,386
Durham OneNet	6,728	14,500	14,500	15,200	11,100	17,700	73,000
Finance Department	193	161	112	162	111	761	1,305
Emergency 9-1-1	303	73	10	253	269	530	1,135
Durham Region Local Housing Corporation	25,671 2	18,138	10,368	7,257	4,962	14,257	54,982
Corporate Items	-	-	-	-	-	-	-
Regional Headquarters	9,163	9,620	8,923	11,454	10,646	13,509	54,152
Property Tax Supported Capital Expenditures	490,984	423,768	454,562	300,223	255,205	1,034,483	2,468,241
Capital Financing							1
General Levy	27,750	49,387	41,355	45,748	46,678	172,363	355,532
Development Charges	69,645	65,596	94,834	56,930	66,395	284,291	568,046
Reserves and Reserve Funds	109,589	110,624	127,240	120,331	109,330	361,610	829,135
Canada Community-Building Fund(Federal Gas Tax)	37,017	17,600	17,600	17,600	17,600	88,000	158,400
Provincial Gas Tax	5,880	13,887	7,829	7,829	7,829	25,385	62,759
Subsidy/Grant	102,345	59,761	35,565	18,714	-	-	114,040
Debentures	134,300	104,913	130,139	23,920	7,372	101,733	368,077
Other Financing ⁴	3,127	-	-	9,000	-	-	9,000
Recoveries From Others	1,331	2,000	-	151	-	1,101	3,252
Of Property Tax Supported Capital Financing	490,984	423,768	454,562	300,223	255,205	1,034,483	2,468,241

Source	Amount		
Bridge Rehab Reserve Fund	\$5,525,000		
Capital Project Reserve	2,628,055		
Climate Mitigation and Environmental Initiatives Reserve Fund	1,000,000		
Durham Regional Forest Reserve Fund and Assessment Appeal Reserve	209,048		
Durham Region Healthcare Institution Reserve Fund	600,000		
Economic Development Reserve Fund	425,000		
Equipment Replacement Reserve	5,182,450		
Innovation and Modernization Initiatives Reserve Fund	2,115,162		
Insurance Reserve Fund	520,178		
Operating Impact Stabilization Reserve Fund	2,209,108		
Police Capital Reserve	403,700		
Regional Roads Levy	10,259,756		
Capital Impact Stabilization Reserve	22,102,999		
Roads Rehab Reserve Fund	27,210,000		
Sick Leave Reserve	420,000		
Transit Capital Reserve Fund	3,604,180		
Vision Zero Reserve Fund	725,000		
Waste Management Reserve Fund	32,700,000		
Development Charges	69,645,007		
Federal Gas Tax	37,016,453		
Provincial Gas Tax	9,523,815		
Total	\$234,024,981		

- \$9.2 million (4.1%) increase over 2021 (higher if hospital factored in)
- Additional pressure on operating impact reserve fund depending on Transit COVID-19 impact, vaccine rollout costs etc.

Pressures on the 2022 Budget

In developing the 2022 Business Plans and Budgets, consideration is given to the following items:



Annualization of 2021 budget decisions



Contractual and inflationary adjustments



Financial impact of Durham's COVID-19 response and recovery plan



Legislative impacts on the Region's programs and services



Changes in provincial and federal funding



Strategic priorities aligned with the Region's Strategic Plan

Department/Division	Line-by-Line Review Savings (\$000's)
Durham Regional Police Service	\$122
Planning and Economic Development	196
Health	206
Paramedic Services	48
Social Services	876
Finance Services	301
Regional Headquarters	64
Transit	253
Works- General and Waste	1,867
Corporate Items-CAO and Corp Services	3,727
Total	\$7,660

\$7.7 million in savings identified – a reduction of 1.0% of the tax levy

- Uncertainty
- Temporary impacts versus permanent impacts
- Flexibility to respond to changing demands on programs and services
- Safe Restart Program funds are restricted to COVID-19 impact incurred by March 31, 2022



Economic Development



Public Health- \$16,337,000



Social Services - \$3,400,000



Transit – \$8,019,000

- \$27.6 million forecasted temporary COVID-19 pandemic impact in 2022
- Safe Restart Program (municipal and transit stream) to fund temporary impact
- Use of the Operating Impact Stabilization Reserve Fund should the eligibility date of March 31,
 2022 for Safe Restart Program not be extended
- Health costs for COVID expected to be fully recovered

2022 Budget



Strategic priorities aligned with the Region's Strategic Plan



Implement Corporate Climate
Master Plan including low carbon
fleet, facility and waste initiatives





Finalize and implement the "Durham Building Standards" for construction, renovation and operation of Regional facilities





Shift DRT fleet to zero and/or low emission alternatives over the next decade



Implement the Durham Home Energy Savings Program

Environmental Sustainability

Community Vitality

Economic Prosperity

Social Investments

Service Excellence



Meet Ontario Public Health
Standards for climate change and
healthy build environments



Work with partners to advance the Region's flood risk mitigation strategy



Increase waste diversion through the advancement of the Region's pre-sort and AD facility



Respond to provincial legislative changes on extended producer responsibility





Advance and expand the Region's diversity, equity and inclusion programs



Provide paramedic services out of the new Seaton paramedic response station



Enhance the level of care and supports for residents of the Region's long-term care homes



Orient public health programs and services to address the needs of priority populations

Environmental Sustainability

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Continue Community Paramedicine Program



Continue ongoing system enhancements for Emergency 9-1-1



Expand the Durham Vision Zero program to improve road safety





Implement the Regional Cycling Plan Update







Continue to advance transitoriented development opportunities on key transit corridors





Leverage ICIP funding to advance bus rapid transit expansion projects on Highway 2 and Simcoe Street



Continue the implementation of the Region's Broadband Strategy



Implement DRT Ambassadors program



Advance transit service recovery with planned service enhancements including demand responsive service

Environmental Sustainability















Advance investment attraction efforts for the Region-owned land in the Clarington Energy Park



Delivery of the Region's Community Improvement Plan



Increase economic development outreach through marketing and investment promotion



Invest in new facilities and equipment to respond to growth pressures



Continue to advance At Home in Durham, the Durham Housing Plan 2014 - 2024



Invest in Homelessness Programs



Provide for the operating impacts of the microhomes and supportive housing projects





Increase the Regional contribution to the rent supplement program

Environmental Sustainability

Community Vitality **Economic**Prosperity

Social Investments

Service Excellence



Partner with Grandview Children's Centre on the new Ontario Autism Program



Additional DRLHC operating funding to address systemic budget pressures and capital program needs



Modernize Ontario Works paper records



Implement the multi-year enterprise myDurham311/ Service Durham project





Finalize and implement the Region's new Long-term Waste Management Plan



Increase investment in technology infrastructure, applications and security



Continue to advance the implementation of the Region's enterprise information management strategy and associated content management system

Environmental Sustainability



Economic Prosperity

Social Investments

Service Excellence





Provide enhanced health, safety and wellness supports for staff



Investment in the ongoing maintenance and renewal of the Region's assets



Advance the Workplace Modernization project



Drive innovation through continued implementation of the Enterprise Maintenance Management System

2022

Impacts on 2023 Budget:

Annualization of new positions (\$6.7 million)

Forecasted Pressures:

- Road and bridge rehabilitation and expansion needs over the forecast period (\$1.0 billion)
- Future servicing of employment lands
- Investment in broadband infrastructure
- Facility expansion over the forecast period to provide services for a growing and diverse population
- Investments to implement Climate Master Plan and reduction in GHG emissions
- Increased operating cost pressure for long-term care homes
- Seaton long-term care home
- Potential additional health resources to address permanent impacts of COVID-19
- Investments to achieve Council's affordable housing targets
- Aging social housing portfolio requiring significant capital investment
- Continued need to address waitlists in several social service program areas
- Funding Hospital Expansions and Development

Risks and Uncertainties

2022

Risks and Uncertainties:

- COVID-19 Pandemic financial risk pertaining to the level of senior government funding for health, transit and long-term care
- Sustainability of provincial funding provincial gas tax, public health, paramedic, and social services funding
- Development forecast not achieved lower development charge revenue resulting in delay and deferral of growth related capital works
- ICIP funded projects timelines are tight with eligible costs required to be incurred before October 31, 2027
- Changes to the delivery of employment services the timing and scope is not fully known but the transformation is expected to reduce resources to assist OW clients

Mitigation Strategies

- Long-term financial planning
- Risk and Asset Management
- Financial flexibility and sustainability

Proposed 2022 Property Tax Increase



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Police Request:

Total Police: \$233.32 million 4.54%



Conservation Authorities:

Operating: 2.5%
Special benefiting 1.5%



Community Investment Grant Policy:

Future Healthcare Investments: 0.25%

Key Messages:

- Significant Council priorities
- Enhanced Community needs
- Climate Change Emergency
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Questions